DRAFT - 1989 Chesapeake Bay Alosa Management Plan and Amendment #1 - DRAFT Review May, 2013

Summary

The Alosa Plan Review Team (PRT) reviewed the 1989 Chesapeake Bay Alosid Management Plan (CBAMP) and the 1998 Amendment #1 during 2013. While ASMFC's Amendments 2 (2009) and 3 (2010) to the coastal shad and river herring FMP have made significant changes to Alosa management; the CBAMP's goals, objectives, and actions remain appropriate and adequate. The CBAMP emphasizes quantifiable targets and thresholds plus adequate water quality, quantity, and access. Since all four Alosa species are currently under a harvest moratorium, the PRT determined that it was premature to discuss resource allocation among stakeholders. The PRT recommends status quo for the 1989 Chesapeake Bay Alosid Management Plan and Amendment #1.

During the PRT evaluation the following comments were noted:.

- Current management goals and objectives are appropriate and consistent with ASMFC requirements for Chesapeake Bay Alosa species.
- American and hickory shad moratoria will continue as required by ASMFC.
- Bay wide river herring (alewife and blueback) moratoria have been in effect since January 1, 2012 and will continue as required by ASMFC.
- The Maryland target for successful restocking of American shad or hickory shad within a tributary is three consecutive years where 80% of recaptures are of wild stock. A target for successful restocking of river herring has not been determined.
- Preliminary stock recruit indices for river herring were developed and presented to the ASMFC's Herring Stock Assessment Sub-committee (SAS). The effects of bycatch, environmental factors, and stock changes require further study. No trends were detected for American shad and there were insufficient data for hickory shad. The ASMFC SAS decided not to pursue further development of the indices.
- Ocean bycatch mortality from the Atlantic herring and the Atlantic mackerel/squid/butterfish fisheries are
 significant contributors to the decline of American shad and river herring populations. The New England
 Fisheries Management Council (NEFMC) has proposed Amendment 5 to the Atlantic Herring Fishery
 Management Plan (FMP). Pertinent to Alosa species are provisions to increase the fleet coverage of
 onboard observers and fishery modifications to reduce shad and river herring bycatch. Amendment 5
 implementation is pending National Marine Fisheries Service (NMFS) approval. The Mid-Atlantic
 Fisheries Management Council (MAFMC) is developing Amendment 14 to the Atlantic
 Mackerel/Squid/Butterfish FMP to accomplish comparable outcomes. The MAFMC amendment is also
 under review by NMFS. Bycatch mortality will continue to inhibit successful restoration of Alosa species.
- Fish passage projects will focus on providing river herring access to suitable spawning habitat. Removing blockages rather than building fishways is the preferred method to provide access and to improve the quality of spawning habitat. Significant progress has been made towards removing blockages on the mainstem Patapsco River. The remaining blockages for river herring across the state are primarily low-head dams on smaller tributaries. The remaining partial blockages limiting American shad access to spawning habitat are on the Susquehanna River: Conowingo, Holtwood, Safe Harbor, and York Haven dams.
- As of 2001, all Chesapeake Bay jurisdictions use American shad broodstock collected from the Potomac River.

- Larval and juvenile stocking of hickory shad in the Patuxent River has been successful. American shad
 restoration has had mixed results. River herring restoration will not be implemented until a restoration
 plan has been developed. Experimental river herring and shad stocking is underway (2013) on the
 Patapsco River. Funding is available for three years of stocking (2013-2015) plus two additional years of
 monitoring (through 2017). River herring production has been expanded at the Manning hatchery
 following the drilling of an additional well.
- Implementation of ecosystem-based fisheries management practices will largely focus on factors that impact habitat quality and access.
- Resource allocation decisions should be deferred until American shad, hickory shad, alewife herring, and blueback herring populations have recovered sufficiently to accommodate harvest.
 - Current management goals are for restoration of Chesapeake Bay stocks which have remained at historic lows for several decades.
 - Conservation and resource management factors are currently being addressed by the harvest moratoria on each of the four species.
 - A catch-and-release shad fishery exists below Conowingo Dam. Presence of this recreational fishery has led to recent renewal of social and cultural importance, and has increased in economic value.
 - A market remains for roe from American shad and river herring, however, the availability of roe is very limited due to the moratoria. Commercial harvest of American shad continues through a limited bycatch fishery from the Potomac River.
 - River herring supported recreational and commercial fisheries both for roe and for bait. The economic value of river herring fisheries has received little attention.
 - Environmental impacts to Alosa populations and the generation of fishery related economies include fish passage blockages and access to suitable spawning grounds.

FMP Development for Alosa in Chesapeake Bay

The first coordinated effort to manage Alosa sp. along the Atlantic Coast began in 1985 with implementation of the ASMFC Interstate Fishery Management Plan for Shad & River Herring. The majority of Alosa in Chesapeake Bay traverse two or more jurisdictions to access spawning and nursery habitats; consequently Maryland, Virginia, Pennsylvania, Potomac River Fisheries Commission, and the District of Columbia implemented a coordinated Chesapeake Bay Alosid Management Plan (CBAMP) in 1989. In 1998, the ASMFC completed the American Shad & Atlantic Sturgeon Stock Assessment Peer Review: Terms of Reference and Advisory Report, which identified problems with the mark-recapture methodology used in the Conowingo Dam tailrace. At the same time Pennsylvania established two measures for successful American shad restoration; the presence of 3.0 million adults at Conowingo Dam and 2.0 million adults upstream of York Haven Dam. Amendment #1 to the CBAMP was developed in 1998 to address the upper Bay mark-recapture data, to reevaluate criteria for reopening a Chesapeake Bay fishery, and to incorporate measurable restoration targets for American shad as soon as they are available. Although there have been several attempts to develop targets, none have been adopted.

Since implementation of CBAMP Amendment #1, ASMFC completed a new Alosa stock assessment in 2007 and three ASMFC amendments, including two addenda to the Interstate Fishery Management Plan for Shad & River Herring. The ASMFC Amendment I (1999) restricted fishing mortality to F30 and emphasized the need for stock restoration definitions, appropriate target mortality rates, schedules for rebuilding the stocks, and improvements to habitat access and quality. Technical Addendum 1 and Addendum 1 clarified several provisions in ASMFC Amendment 1. Concerns about river herring, alewife and blueback, stock status and management were addressed in ASMFC Amendment 2 (2009). It requires juvenile and adult abundance monitoring and mortality estimates. Both commercial and recreational river herring fisheries were closed on January 1, 2012 unless an approved sustainable fishery plan was submitted to ASMFC. Amendment 3 (2010) was implemented following coastwide declines in American shad indices. The restoration target was changed from a fishing rate (F30) to a total mortality rate (Z30) to account for all sources of mortality. The benchmark for juvenile recruitment failure was

changed from three consecutive years below 90% of the time series to 75% of the time series. All other requirements are currently being implemented.

Alosa Chesapeake Bay FMP Review

The 1989 Chesapeake Bay Alosa FMP including Amendment 1 was reviewed by a Plan Review Team (PRT) consisting of staff from Fisheries Service's Marine/Estuarine Fisheries Program, Hatcheries Division, and FMP Program (Karen Capossela, Chuck Stence, Nancy Butowski, and Marek Topolski). The CBAMP and Amendment 1 Implementation Table, a synopsis of management strategies and actions, and a FMP update from 2012 were used to guide the review. Additionally, ecosystem-based fisheries management and resource allocation principles were included in the discussion to determine if any pertinent issues were not being addressed by the CBAMP and Amendment 1.

A Fisheries Allocation Review policy was adopted in 2012 by MD Department of Natural Resources. During the review process, the following allocation factors were considered : fairness and equity; conservation and management, environmental impact, social and cultural importance, and present and future economic value and viability of associated fisheries.

Historically (late 1800s to mid-1900s), Alosa commercial fisheries were among the most valuable in Chesapeake Bay. In Maryland, American shad commercial landings declined sharply in the 1970s to a historic low where landings have remained. River herring commercial landings steadily declined since the 1930s then rapidly fell to historic lows in the early 1970s where they remain. Similarly, hickory shad commercial landings declined to historic lows in the mid-1970s and have not increased since.

Alosa Stock Status in Chesapeake Bay:

Abundance of all Alosa species in Chesapeake Bay remains at historic lows. The Chesapeake Bay Program's 2010 Shad Abundance Indicator (an updated indicator is in progress) for the Chesapeake Bay indicated the Potomac River abundance was 96% of 1950s commercial gillnet landings. However, abundance in York River has declined from the 2004 high of 41% to 20% of 1950s commercial landings over the past decade. Fish passage at the Conowingo (Susquehanna River) and Boshers (James River) dams have remained low since monitoring began in 2000. The number of American shad tagged below Conowingo Dam and passed over the dam declined during the early 2000s but stabilized around 2007. Total mortality for American shad is estimated to be 72% in the Nanticoke River, 87% in the Conowingo Dam tailrace, and 74% Bay wide. Ocean bycatch from the Atlantic herring and Atlantic mackerel/squid/butterfish fisheries has been identified as a significant source of adult mortality. Juvenile catch per unit effort (CPUE) in the upper Chesapeake Bay has varied between a geometric mean of 0 to 8 per seine haul since 1995. No correlation between juvenile American shad production and either spawning adult abundance or habitat quality has been detected.

Hickory shad data is collected by recreational anglers in Deer Creek (Susquehanna River) and MD DNR's Hatcheries Division. The Patuxent River hickory shad population is considered self-sustaining and restored. The proportion of wild adult hickory shad has been at least 80% for more than three consecutive years. Hickory shad in the Choptank River are showing similar population trends, an indication they are also recovering. The Marshyhope Creek population has not changed despite stocking efforts. Sampling for juveniles from this area has not been very productive. Juveniles caught by the MDNR seine surveys are uncommon due to gear inefficiency for this species.

Before the moratorium for river herring in 2012, commercial landings were at historic lows (<150,000 lbs) beginning in the mid-1970s. By 2006, landings were below 20,000 lbs. The CPUE also declined and remained low for both blueback and alewife herring. Chesapeake Bay states did not submit sustainable harvest management plans to ASMFC making them subject to the coastwide moratorium. Blueback and alewife herring annual CPUEs from summer seine surveys are variable with little trend. A weak correlation was detected between juvenile river herring production and both spawning adult abundance and habitat quality. Development of these stock recruit indices has been discontinued.

Comment: Stocking was discontinued in Marshyhope after 2009

Amendment #1 to the CBAMP addressed two specific restoration issues: the annual adult American shad abundance estimates for the upper Bay and tributary-specific restoration targets. The mark-recapture data collected from the upper Bay represents relative population trends rather than absolute abundance. Since American shad abundance could not be calculated, revised criteria are needed to replace those established in Strategy 1.1.1 in the 1989 CBAMP. Tributary-specific and measurable restoration targets are needed to determine restoration success for American shad.

DRAFT - DRAFT				
1989 Chesapeake Bay Alosid Management Plan Goal and Objectives (updated 1/2010)				
Alosa Management Plan Goal and Objectives				
Goal:	Goa			
Protect, restore and enhance baywide shad and river herring stocks to generate the greatest long term ecological, economic and social				
benefits from the resource. The management plan for Alosa will be adaptive and involve continuous responses to new information about				
the current state of the resource.				
Objectives:	Obji			
1. Maintain a spawning stock at the size which eliminates low reproductive potential as a cause of poor spawning success.				
2. Promote protection of the resource by maintaining a clear distinction between conservation goals and allocation issues.	Obj			
3. Reduce fishing effort until they exhibit increased abundance.	Mai			
4. Improve knowledge of Alosa stock dynamics to develop more accurate data bases and minimize interjurisdictional conflicts.	mor			
5. Redefine the tributary survey program to improve water quality and habitat accessibility specifically for Alosa.	exhi			
6. Continue programs to restock Alosa into areas which historically supported natural spawning migrations and to expand existing stock				
restoration programs to include areas which do not presently support Alosa.				

1998 Amendment 1 to the 1989 Chesapeake Bay Alosid Management Plan Implementation Table (updated 4/20			
Strategy	Action	Date	
1.1 1 The Bay jurisdictions will reevaluate the	1.1 The Bay jurisdictions will continue the	1989	The Bay jurisdict
criteria for reopening a fishery in the Chesapeake	moratorium on American shad in Chesapeake Bay.	On-going	reopening a fisher
Bay during the Alosid FMP revision process. Until			Alosine FMP revi
new criteria are determined, the moratorium will			December 2004.
remain in place for American and hickory shad in			place for America
the Chesapeake Bay.			
		2009 - 2011	MD Sea Grant co
			Chesapeake Bay 1
			Management Plar
		On-going	Chesapeake Bay j
			ASMFC requirem
			http://www.asmfc
1.2 A special target-setting task force was charged	1.2 The bay jurisdictions will incorporate the shad	1999	River specific tar
to "establish measurable restoration targets" for	restoration targets into the revised Alosine FMP		should be reevalu
American shad in the Bay. Eight spawning/nursery			
areas that historically supported substantial		2007	STAC held a 200
recreational and commercial fisheries were used to			The white paper c
develop tributary-specific, quantitative recovery			
targets. The task force recommended that the stock		2008	The CBP shad ab
recovery targets proposed for American shad be		On-going	the Susquehanna
incorporated into the Alosid management plan.			and Potomac Rive
			passage on the Su
			commercial bycat
			and gill net CPUE
			5

1998 Amendment 1 to the 1989 Chesapeake Bay Alosid Management Plan Implementation Table (updated 4/20			able (updated 4/20
Strategy	Action	Date	
		2010	information: http://www.chesa No relationship e: shad abundance li Any relationship : mortality.
		2012	The CBP Fisheric abundance indica workgroup was as American shad in option to recomm status-quo by the

1989 Chesapeake Bay Alosid Management Plan Implementation Table (updated 4/2013)				
Strategy	Action	Date		
1.1.1 Removing the moratorium on Maryland	1.1.1 American shad abundance in the upper Bay	1980	Shad stocks have	
American shad will not occur until the stocks of	has improved but has not sufficiently recovered to	On-going	began in 1980. Sp	
American shad in the upper Bay are fully	warrant an open fishery. American shad abundance		estimated annuall	
recovered. Reestablishing a fishery will occur when	is also low in other Maryland river systems.		tailrace. Populatic	
annual population estimates in the upper Bay	Maryland will continue the moratorium on		Bay are no longer	
increase for three consecutive years and stock size	American shad in the Chesapeake Bay.		commercial poun	
reaches at least 50% of historical levels			Criteria to reopen	
(approximately 500,000 fish) during one of those				
three years. Regulations will be established to			Limited hickory a	
ensure that initial annual exploitation in the upper			harvest is allowed	
Bay does not exceed 10% when the fishery is			net and gill net fis	
opened. Stock levels will be determined from an				
annual stock estimation study and exploitation rates		1982	PRFC has had a r	
will be established based on recreational and		On-going	harvest in Potoma	
commercial surveys.				
		1992	DCFM implemen	
		On-going	harvest within Di	
			Potomac River.	
		1000		
		1998	CBAMP Amendr	
			restoration criteri	

DRAFT -	DRAFT
---------	-------

1989 Chesapeake Bay Alosid Management Plan Implementation Table (updated 4/2013)				
Strategy	Action	Date		
		2013	No stock allocatio	
			developed due to	
			allocation will be	
			deemed recovered	
1.1.2 Virginia will follow ASMFC	1.1.2 Virginia will utilize the Virginia Marine	1994	VA implemented	
recommendations for a 25% exploitation rate for	Resources Commission's Stock Assessment		American and hic	
alosids [sic].	Program and the fishery surveys of the Virginia			
	Institute of Marine Science to assess current Alosid	Continue	ASMFC allows a	
	[sic] exploitation is above the 25% rate, Virginia		commercial bycat	
	will take the appropriate steps to limit fishing		and Rappahannoc	
	effort.		staked gill net fisl	
			for Native Americ	
		2010	PRFC adopted a 1	
		On-going	river herring for t	
		2012	VA instituted a ri	
		On-going	2012 as specified	
1.2 Maryland will recommend management of river	1.2 River herring harvest will be controlled. Types	On-going -	No harvest restric	
herring on a system by system basis. Criterion for	of management actions which will be considered in	2012	herring until 2012	
closing a system to river herring harvest will be	the regulation of river herring are as follows:			
based on juvenile indices from 1985 through 1989	<u>Harvest</u> – Quotas would be a reasonable regulation		Commercial harv	
and commercial harvests over the last 10 years.	if the size of the spawning stock in a given year was		low market dema	
Maryland, Pennsylvania and Virginia will	predictable			
recommend that harvest from all systems slated for	<u>Seasons</u> – Setting a season during a segment of the	2012	MD and VA do n	
restoration be regulated or closed. Technical	"average" spawning period to regulate exploitation	On-going	sustainable fisher	
criterion will be submitted to ASMFC for	<u>Areal closures</u> – Restrict exploitation in those areas		recreational river	
reevaluation of the 0% exploitation rate for river	where the potential for harvest is greatest such as		were closed as of	
herring in Maryland. In addition, Maryland will	restricted portions of migratory routes or at		and river herring	
control the harvest of river herring by one or a	migration barriers		VA must include	
combination of the following harvest limits; harvest	Gear restrictions – Restrict large-volume harvesting		invoice.	
season; areal closures; or gear restrictions. Virginia	by pound nets and/or haul seines	2012		
will use similar measures to control harvests of		2012	PA prohibits the I	
river nerring, American shad and hickory shad.	121	0	Susquenanna KIV	
1.3 Maryland will continue the moratorium on the	1.3 Management actions and strategies for	On-going	MD (1981) and L	
tisnery for nickory shad and consider opening a	American snad and hickory shad will not be		continue morator	
recreational fishery when the American shad stocks	separated due to the paucity of information		monitoring result	
nave recovered.	available for hickory shad and by nature their		reputiding in the	
	similar me history.	1007	T 1 1	
		1996	Larvai and juveni	
		Continue	In the Unester, Pa	
		1	Nanticoke rivers.	

DRAFT - DRAFT				
1989 Ch	esapeake Bay Alosid Management Plan Implementatio	n Table (updated	d 4/2013)	
Strategy	Action	Date		
			considered restor	
			discontinued. Onl	
		. ·	in 2010, 2011 & 2	
4 Pennsylvania will continue to prohibit the	1.4 As restoration of alosids [sic] progresses over	On-going	PA prohibits the I	
arvest of American shad in the Susquenanna River	dams in the Susquenanna River, additional		shad in the Susqu	
nd its tributaries, and American and nickory shad	regulations in Pennsylvania will be promutgated to	Continue	The regrestional (
forts are in progress	achieved	Continue	Conowingo Dam	
1 Meruland Benneulyania and Virginia will	2.1 Moryland Donneylyania and Virginia will	On going	MD VA and PR	
antinuo to portiginato in the engoing ASMEC	2.1 Walyiand, Fennsylvania and Virginia will	OII-going	wiD, vA, allu FK	
continue to participate in the ongoing ASMFC-	management program both in Roard and Scientific		shau managemen	
been landing studies of aloside [sic]	and Statistical Committee activities with the goal	1997	ASMEC conduct:	
seean failung studies of alosids [sie].	of providing adequate protection to the component	1777	Asivir e conduct	
	of the coastal stock which returns to the	1999	In 1999 Amendu	
	Chesaneake Bay to snawn		plan adopted a str	
			below F ₃₀	
		2007	ASMFC Amendn	
			shad total mortali	
			stock. The ASMF	
			that population sr	
			developed.	
			American shad ar	
			have been increas	
			ocean fisheries ar	
			Bycatch mortality	
			estimated.	
		2012	The ASMEC Mer	
		2012	2012 river herring	
			2012 fiver herring	
		2012	MAFMC draft A	
		2012	for public comme	
			has been released	
			recommend expan	
			and mackerel trav	
			bycatch.	
2.2 Virginia will follow ASMFC recommendations	2.2 A) Implement a coastal shad tagging program	1991-1992	Results from the	
to reduce shad harvest to a 25% exploitation rate.	to determine which stocks are being exploited in		coastal fishery is	
•	the intercept fishery		year to year.	
	2.2 B) Control the coastal intercept fishery through	1993	ASMFC Amendn	

|--|

1989 Cł	nesapeake Bay Alosid Management Plan Implementatio	n Table (updated	d 4/2013)
Strategy	Action	Date	
	a combination of gear restrictions, seasonal and	2005	coastal intercept 1
	area closures, and harvest limits	On-going	1
	2.2 C) Continue to monitor and document its	1993	VA is required to
	territorial sea intercept fishery for American shad	2004	harvest.
	·····	On-going	
2.3.1 Virginia will follow ASMFC	2.3.1 Virginia will control river herring harvest	1992	The harvest of riv
recommendations to reduce river herring harvest to	during spawning migrations through gear	On-going	number of reason
a 25% exploitation rate.	restrictions and spawning area closures.	0 0	habitat due to dan
1	1 0		catch from the At
			squid/butterfish/A
			•
		2012	Action 2.3.1 was
		On-going	2012 moratorium
2.3.2 Maryland and Virginia will ensure that river	2.3.2 Maryland and Virginia will monitor river	In effect	River herring byc
herring by-catch in the foreign and domestic	herring by-catch through the mid-Atlantic Fishery	On-going	Amendments 14 a
mackerel fisheries is minimized.	Management Council and support the following		Mackerel/Squid/I
	recommendations:		review by NMFS
	a) The foreign fishery will stay 20 miles offshore.		
			Northwest Atlant
			monitors internati
			States is no longe
	2.3.2 b) Maximum by-catch of 1% for river herring	In effect	River herring byc
	in the foreign and domestic mackerel fisheries with	On-going	MAFMC, NEFM
	a cap on total allowable by-catch.		
	2.3.2 c) Intercept fisheries will be discouraged.	2011	The Mid-Atlantic
			(MAFMC) develo
			Atlantic mackerel
			river herring and
			reduction. This ar
			NMFS. Amendm
			identify river herr
			has developed Ar
			FMP with similar
			Monitoring and b
			trawl fisheries in
3.1 The jurisdictions will collect specific data on	3.1 A) Maryland will continue the alosid [sic]	Continue	VIMS, MD DNR
alosine species to improve stock assessment	juvenile survey and develop an index of stock		surveys and calcu
databases.	abundance. Virginia will continue to collect shad	2009	- The last several
	and herring juvenile abundance data with the		juvenile Alosines
	objective of developing a baywide index of		
	abundance for these species. (Currently being	Continue	ASMFC Amendn
	implemented) The juvenile index will be used in	<u> </u>	surveys. VA & M

1989 Chesapeake Bay Alosid Management Plan Implementation Table (updated 4/2013)			4/2013)
Strategy	Action	Date	
	conjunction with adult stock estimates to trigger		coastal stock asse
	regulatory changes and harvest rates.		
		2010	Preliminary stock
		Discontinued	were developed a
			Herring Stock As
			The effect of byc:
			stock change on t
			study. No trends y
			and there was ins
			The SAS decided
			indices.
		Pending	MD will impleme
		Ũ	monitoring progra
	3 1 B) Maryland will continue research projects for	Continue	Adult shad taggin
	American shad in the upper Bay and Nanticoke	Discontinued	was ended due to
	River which provide annual estimates of adult shad.		
	(Currently being implemented)	2009	ASMEC Amendn
		Continue	spawning/populat
			River commercia
			for the river herri
		2011	assessment. The l
			survey will contin
		2013	A fishery indeper
			monitor river heri
	3.1.C) Virginia will improve assessment of current	1995	Commercial land
	fishing rates on shad stocks in territorial waters and	Continue	coastwide basis w
	seek to improve catch and effort data through	continue	Shad are still cau
	mandatory reporting (1990)		Shad are sum eau
	3.1 D) The VMRC Stock Assessment Program will	On-going	Required by the /
	provide additional fishery dependent data collection	on going	required by the r
	for Virginia's shad fisheries (on-going)		
	3 1 E) Virginia will initiate an ocean intercent	1991-1992	Tagging work cou
	tagging program to determine stock composition in	Completed	- Results indicate
	the coastal shad fishery (1990)	Sompretedu	highly variable
			- Other tagging w
	3.1 F) Maryland will examine the exploitation rates	1990	Mortality rates ar
	of alewife and blueback herring in selected	On-going	the Nanticoke Riv
	tributaries of the Chesaneake Bay and improve the	On Bound	been a priority
	accuracy and utility of herring landings (1990)		cool a priority.
	3.1 G) Virginia will cooperate with research	1990	A man of historic
	5.1 G) + nginia win cooperate with research	1770	

1989 Chesapeake Bay Alosid Management Plan Implementation Table (updated 4/2013)			
Strategy	Action	Date	
	institutes to implement a survey of selected shad and herring spawning grounds, compiling information on basic spawning stock characteristics including relative adult abundance, juvenile abundance, size, age and sex ratios. (Currently being implemented)	Completed	has been complet Tributary-specific FMPC and ad hoc discuss how to ad No targets were a
		2009	CBSAC sponsore methodologies an approach.
		2009	ASMFC Amendn
		on-going	spawning/populat
	3.1 H) American shad abundance will be investigated in the Potomac River, a system of historic importance, through a joint effort by		MD striped bass j collect American
	Maryland, Virginia, and District of Columbia.	1991	DCFM has been s
	(1991)	On-going	shad and river he
		2011	The juvenile surv are increasing in a Juvenile shad ind to 13/3 (2004). Tl abundance of juva and involves dens regulate year clas
		2011	The PRFC Ameri indicates that CPI of the ASMFC re
4.1 The Chesapeake Bay Program's Fish Passage Workgroup has analyzed the problem of impediments to Alosid [<i>sic</i>] migration and presented its recommendations for acceptance in	4.1 The District of Columbia, Maryland, Pennsylvania and Virginia will implement the plan adopted by the Fish Passage Workgroup to remove barriers. Projects include:	Variable	Actions 4.1A - 4. been completed 4.1L are underwa
December 1988. Maryland will develop a multi-		Completed	Conowingo Dam
faceted program based on the program's recommendations to restore spawning habitat to migratory fishes by removing blockages. Virginia, through its Anadromous Fish Restoration Committee, will develop a comprehensive inventory of dams and other impediments restricting the migration of the shad and river	A) Permanent fish passage facilities are being designed and will be constructed at Conowingo Dam at a cost of \$12.5 million. (1989)	2011	The last significa American shad pι

DRAFT - DRAFT			
1989 Cl	esapeake Bay Alosid Management Plan Implementatio	n Table (updated	14/2013)
Strategy	Action	Date	
herring to their historical spawning grounds and establish fish passage facilities. The Pennsylvania Fish Commission (PFC) will continue to refine its inventory of low head dams through SRAFRC and continue to promote fish passage at structures on the Susquehanna River tributaries having the potential for Alosid [<i>sic</i>] spawning and nursery habitat. Maryland, Virginia, District of Columbia, U.S. Fish and Wildlife Service and Corps of Engineers will continue its work for fish passage at Little Falls and Paok Creak.			
Linic I and and ROCK CICCK.	4 1 B) Design planning and implementation of	1986	Fishways have be
	fishways at Holtwood, Safe Harbor and York Haven dams on the Susquehanna River. (In progress)	Completed	improvements are boost fish passage
	progressy	2010	Holtwood Dam fi
		Continue	improve upstream
		2012	York Haven Pow
		Continue	application to FE fishway.
		2012	Shad telemetry st behavior in tailraa Connowingo, Ho
	4.1 C) A comprehensive inventory of dams and	1990	Action completed
	other impediments restricting the migration of shad		
	and river herring to their historical spawning	2011/2012	The Nature Const
	grounds has been completed. (1989)	Completed	NOAA, USFWS,
			completed a GIS
			Prioritization tool
	4.1 D) Removal of stream blockages, re-stocking	Completed	1.838 miles of Ck
	efforts and construction of fish ladders at sites of	Completed	reopened in PA
	barriers on priority streams and rivers will begin.		from 1988 throug
	(1990)		
	·	2009	The revised fish r
		Continue	steam opened by
			Between 1986 an
			American shad fr
			and released in St

DRAFT	-	DRA	١FT
-------	---	-----	-----

1989 Chesapeake Bay Alosid Management Plan Implementation Table (updated 4/2013)			
Strategy	Action	Date	
			Mattaponi, Rappa
			rivers. Stocking b
			in 2003.
		2010	Patuxent River hi
		Continue	stocking discontii
			continue. Hickory
			the Choptank RIV
			stocking has been
			only stocked in th
		2011/2013	Additional wells
		2011/2015	hatchery and exis
			with liners Upgr
			increased river he
		2013	Experimental stor
		Continue	shad, and river he
			in 2013. The proj
			additional years o
		2012	Possible removal
		Continue	Appomattox Rive
			dam owner.
			Virginia dam rem
			http://www.dgif.v
	4.1 E) A demonstration fish ladder project has been	Completed	Elkton dam fishw
	developed with the Chesapeake Bay Foundation		of herring and res
	and the town of Elkton as an example with public		to access 12 mile:
	access. (1989)		spawning, forage.
			documented over
			nerring using the
			Town of Filten a
			the dam which in
			erosion unstream
			increased at the e
			that has to be dree
			number of herring
			significantly decr
			corresponds with
	L		conceponde with

1989 Chesapeake Bay Alosid Management Plan Implementation Table (updated 4/2013)				
Strategy	Action	Date		
			decline of both sh	
	4.1 F) A program to reduce turbine mortalities by	2009-2013	Exelon Generatin	
	implementing guidance and avoidance techniques,	Completed	Francis and Kapla	
	i.e., use of fish attraction or avoidance devices to		of the FERC relic	
	guide shad away from turbines to "sluice			
	gate".(1991)		No study of avoic	
	4.1 G) Fish passage facilities on the James and	1999	Vertical slot fishv	
	Rappahannock Rivers will be established.	Completed	the James River,	
	(Currently being implemented)		Richmond. This	
			mainstem James a	
			tributaries.	
		2005	Embrey Dam was	
		Completed	River reopening 1	
			and Rapidan river	
	4.1 H) The recently constructed passage facility on	1989	A double Denil fi	
	the Chickahominy River at Walker's Dam will be	Completed	rebuilt in 1989 by	
	evaluated for its effectiveness. (1990)		allow passage of	
			herring, alewife a	
			documented using	
	4.1 I) Fish passage facilities at Little Falls Dam on	1992 - 2000	A hydraulic mode	
	the Potomac River will restore about 10 miles of	Completed	Dam fish passage	
	spawning habitat and at Rock Creek park will open		effectiveness has	
	an additional 5 miles of spawning habitat.			
	4.1 In addition to the strategies detailed in the Fish	Continue	Hatchery-rearing	
	Passage Plan, several aspects must be coordinated		VA, and PA strip	
	with the Fishery Management Plan:		hormone free. Jur	
	J) Sources of adult fish used for restocking areas	Continue	All American sha	
	will be coordinated with other states and agencies.		PA, and USFWS	
	(1990)		stocks larval, earl	
			to improve stocki	
			calculations for e	
			survival and abun	
	4.1 K) The reintroduction of alosid [<i>sic</i>] stocks will	Continue	Moratorium in pl	
	require specific regulatory measures to protect the		shad. Hickory sha	
	newly-introduced fish until populations have been		tributaries to dete	
	established.	2010	T 1 1 4	
		2010	Juvenile downstra	
			dams naving Fran	
			Haven. Little atte	
	L		downstream pass:	

DRAFT - DRAFT

1989 Chesapeake Bay Alosid Management Plan Implementation Table (updated 4/2013)			
Strategy	Action	Date	
		2011 2013	Moratorium is in Allocation of sha
	4.1 L) Monitoring is essential in gauging the impact	1999 Continuo	stocks are declare ASMFC Amendn
	of fish passage projects on restoration errorts.	Continue	herring.
		Continue	Boshers Dam ver passage each spri species are know
		Continue	Fishways are mor ladders are constr monitoring goal c considered. Fishv measure. Passage explored.
4.2 Restoration of shad and river herring to suitable unoccupied habitats will be accomplished by introducing hatchery-raised juveniles or transplanting gravid adults. Present policy fully supports the transplantation of adult shad using fish passage facilities at Conowingo Dam under the assumption of reasonable outmigration. However, if outmigration is not obtained, then the effects of transporting adults from the population below the dam needs to be reevaluated.	4.2.1) Maryland and Pennsylvania will continue to work within SRAFRC's ongoing programs as described in the annual workplan to evaluate methods for ensuring successful downstream passage for juveniles and adults. This will include spill, diversion devices, and bypass systems.	Continue 2002 2010	SRAFRC adoptec Restoration Plan i in 2002. Restorati http://www.dec.n fcfinal.pdf.
		2012	York Haven Pow application to FE fishway at York I
	4.2.2 A) Maryland, Pennsylvania, and Virginia working within SRAFRC, will promote using Susquehanna River brood stock for hatchery production.	Discontinued 2002 Continue	Brood stock are n Susquehanna Riv American shad br Potomac River. 1 Potomac River br Potomac as mitig Susquehanna Riv hatcheries have h Funding is not av Population level i the wild stock [in

DRAFT - DRAFT				
1989 Chesapeake Bay Alosid Management Plan Implementation Table (updated 4/2013)				
Strategy	Action	Date		
		Continue	Normandeau Ass River American s PA.	
	4.2.2 B) Virginia will expand funding to the recently constructed Pamunky/Mattaponi Indian Reservation shad hatcheries.	1993	Funding was fron VDGIF.	
4.3.1 Technical issues concerning water quality standards for dissolved oxygen and minimum flows in the Susquehanna River below Conowingo Dam have been negotiated.	 4.3.1 The following technical issues have been accepted. A) Adoption of Maryland water quality standard for dissolved oxygen of 5.0 mg/liter in the Susquehanna River below Conowingo Dam (1989) 	Continue	Standards were ir been monitored e criteria for living	
	 B) Installation of turbine venting systems and intake air injection capabilities (1991) 	1988 – 1991	All 7 Francis turb systems and parti	
	C) Operation of turbines as necessary to meet the D.O. standard (1989)	Continue	Power generation	
	D) Monitored spills as necessary (1989)	Continue	Water releases an pool volume.	
	E) A schedule of minimum and continuous flows (1989)	Continue	The dam and rese required water flc (cfs) is not consis allowed to fluctuæ management wine	
4.4 Maryland DNR has proposed new criteria for use in the revised water use classification and water quality standards system setting standards for	4.4 Establish new categories in the water classification system to guide resource management based on the physical habitat and water quality	2007	Maps delineating used for developi	
temperature, dissolved oxygen, pH, amount of suspended solids and a number of "priority pollutants" in anadromous fish spawning areas.	characteristics. The revised system would define anadromous fish spawning areas as either Class II waters (fresh, nontidal warm water streams, creeks and rivers) or Class III waters (tidal estuarine waters and Chesapeake Bay).	2011	Revised habitat p completed by CB	
4.5 The District of Columbia, Maryland, Pennsylvania and Virginia will cooperatively evaluate the available scientific data on the effects of impaired water quality on alosids [<i>sic</i>] as a means of developing more effective water quality criteria for spawning and hatching areas and take action now to reduce pollution from several sources.	 4.5) The first three action items are commitments under the 1987 Chesapeake Bay Agreement. Maryland DNR, PFC, DC and VMRC will not carry out the specific commitments, but are involved in setting the objectives of the programs to fulfill the commitments and reviewing the results of the action programs. The achievement of these commitments will lead to improve dwater quality and enhanced biological production. A) Davalen and adapt a basing indicate the training the set of th	On-going Variable	Chesapeake Bay monitors goals an more information http://www.chesa § http://www.chesa it http://www.chesa f	
	A) Develop and adopt a basinwide plan that will	<u> </u>	<u>16</u>	

DRAFT - DRAFT

1989 C	hesapeake Bay Alosid Management Plan Implementatio	n Table (updated	14/2013)
Strategy	Action	Date	
	achieve a 40% reduction of nutrients entering the		http://www.chesa
	Chesapeake Bay by the year 2000.		ment
	1) Construct public and private sewage facilities.	2000	AT
	2) Reduce the discharge of untreated or	2009	New commitment
	inadequately treated sewage.		Chesapeake 2000
	3) Establish and enforce nutrient and conventional		priority populatio
	pollutant limitations in regulated discharges.		specific targets de
	4) Reduce levels of nutrients and other	2007	
	conventional pollutants in runoff from agricultural	2007	STAC sponsored
	and forested lands.		develop restoratio
	5) Reduce levels of nutrients and other	2000	
	conventional pollutants in urban runoff.	2009	Executive Order
			required rederal a
			and leadership, co
			government, and
			EDA is man define
			EPA Is mandatinį
			EDA developed
			- EFA developed
			States must have
			fines and other sa
	(4.5 P) Develop and adopt a basinwide plan for the	On going	Chasapaaka Ray
	4.5 B) Develop and adopt a basinwide plan for the	On-going	monitora goale an
	Charanaalka Bay system from point and poppoint		monitors goals an
	chesapeake Bay system from point and honpoint		http://www.chesa
	1) Peduce discharge of metals and organic		L contaminants
	compounds from sewage treatment plants receiving		
	industrial wastewater		
	2) Reduce the discharge of metals and organic		
	compounds from industrial sources		
	3) Reduce levels of metals and organic compounds		
	in urban and agriculture runoff		
	4) Reduce chlorine discharges to critical finfish		
	areas.		
	4.5 C) Develop and adopt a basinwide plan for the	2011	Some Alosa spaw
	management of conventional pollutants entering the	2011	and gravel deficie
	Chesapeake Bay from point and nonpoint sources		MD DNR and US
	1) Manage sewage sludge dredge spoil and		gravel transport a
	hazardous wastes		(Patapsco River)
	2) Improve dissolved oxygen concentrations in the		effects of accumu
	Chesapeake Bay through the reduction of nutrients		blockages
	Chesapeane Day anough the reduction of hutrients		0.000mg00.

	DINALI - DINALI		
1989 Chesapeake Bay Alosid Management Plan Implementation Table (updated 4/2013)			
Strategy	Action	Date	
	from both point and nonpoint sources.		
	Continue study of the impacts of acidic	2008	MD DNR Fisheri
	conditions on water quality.		spawning and hat
	 Manage groundwater to protect the water quality 		habitat and water:
	of the Chesapeake Bay.		
	Continue research to refine strategies to reduce		
	point and nonpoint sources of nutrient, toxic and		
	conventional pollutants in the Chesapeake Bay.		
	4.5 D) Develop and adopt a plan for continued	On-going	Chesapeake Bay
	research and monitoring of the impacts and causes		monitors goals an
	of acidic atmosphere deposition into the		more information
	Chesapeake Bay. This plan is complimented by		http://www.chesa
	Maryland's research and monitoring program on		ution
	the sources, effects, and control of acid deposition		
	as defined by Natural Resources Article Title 3,		
	Subtitle 3A, (Acid Deposition: Sections 3-3A-01		
	through 3-3A-04).		
	 Determine the relative contributions to acidic 		
	deposition from various sources of acid deposition		
	precursor emissions and identify any regional		
	variability.		
	Assess the consequences of the environmental		
	impacts of acid deposition on water quality.		
	Identify and evaluate the effectiveness and		
	economic costs of technologies and non-control		
	mitigative techniques that are feasible to control		
	acid deposition into the Bay.		

Acronyms: ACCSP – Atlantic Coastal Cooperative Statistics Program ASMFC – Atlantic States Marine Fisheries Commission

ASMPC – Attantic States Marine Eisneries Commission C2K – Chesapeake 2000 Agreement CBP - Chesapeake Bay Program CBSAC – Chesapeake Bay Stock Assessment Committee DCFM – District of Columbia Fisheries Management

DCFM – District of Columbia Fisheries Management EBFMP – Ecosystem Based Fisheries Management FERC – Federal Energy Regulatory Commission FMP - Fishery Management Plan FMPC – Fisheries Management Planning and Coordination GIS – Geographic Information System GM – Geometric Mean

JAI – Juvenile Abundance Index MAFMC – Mid-Atlantic Fisheries Management (MD DNR – Maryland Department of Natural Res MD DNR – Maryland Department of Natural Kes PRFC – Potomac River Fisheries Commission SRAFRC – Susquehanna River Anadromous Fish STAC - Chesapeake Bay Program, Scientific and USACE – United States Army Corps of Engineer VIMS – Virginia Institute of Marine Science VMRC – Virginia Marine Resource Commission

Background: Management Plan Development and Review Process

Fishery management plans (FMPs) provide a framework for how a fishery resource will be managed based on a species life history, habitat, and fishery utilization over time. Maryland law (Nat. Res. Art. Sec. 4-215) contains a statutory mandate for the development of FMPs for a given list of species. Legislation enacted in 2010 expanded DNR's authority to prepare FMPs for additional fish species. DNR no longer needs to go to the legislature to justify adding new species to the list. FMPs can be prepared for species based on specific concerns about the status of a species and after consultation with the Tidal Fisheries Advisory Commission (TFAC) and the Sport Fisheries Advisory Commission (SFAC).

A Maryland Task Force on Fishery Management (Task Force) was convened in 2008 to review the current fishery management planning process and recommend improvements to the process that would increase stakeholder input and transparency during all stages of the fishery management plan (FMP) development and review process (see Addenda #1 and #2 for flowcharts of the FMP Development Process and the FMP Review Process).

FMP review begins with the designation of a Plan Review Team (PRT) by the Fisheries Service Director. The PRT evaluates the FMP goal, objectives, management strategies, and actions for their implementation status and applicability to current management needs. Depending on the particular species, the FMP review could also include the Chesapeake Bay Program and/or coordination with the ASMFC. After reviewing the components of the FMP and providing comments on the status of the management actions, the PRT recommends one of three pathways: 1) continue implementing the plan; 2) develop an amendment to significantly change or add to the FMP; or 3) develop a new FMP to change the overall management framework. The PRT drafts a FMP review report for review by the Fisheries Service (FS) Senior Management Team. The draft is also sent to the TFAC and SFAC for their review and input. The final, revised FMP review report is submitted to the Fisheries Service Director who makes the final decision regarding which of the three options to pursue: status quo, amendment, or revision.

In 2008, the Maryland Task Force on Fishery Management (Task Force) emphasized the need for ecosystem-based management for all state managed fish species, including ASMFC managed species such as striped bass. The Task Force recommended MDNR continue research on the influence of

DRAFT - DRAFT

habitat on fish populations, factors that impai the environmental revue process, updating re management framework, and outreach to Cot Chesapeake Bay jurisdictions continue to eve based management tools that will supplemen currently in use. Ecosystem-based tools will : assessment, and socioeconomic issues.



Fishery Management Plan (FMP) Development Pro



Fishery Management Plan (FMP) Review Proces