

***Maryland DNR***

***Spring Meeting of the Sport Fisheries  
Advisory Commission***

Tuesday,  
April 29, 2014

***Held at the***  
Tawes State Office Building  
Annapolis, Maryland

***Maryland DNR Spring Meeting of the Sport Fisheries Advisory Commission***

April 29, 2014

**SFAC Members Present :**

Bill Goldsborough, Chair  
David Sikorski, Vice Chair

Kate Chaney  
Micah Dammeyer  
Rachel Dean  
Mark DeHoff  
James Gracie  
Phil Langley  
Raymond P. Morgan, II  
Edward O'Brien  
Todd Russell (*proxy for Beverly Fleming*)  
Roger Trageser  
Frank Tuma (*proxy for Tim Smith*)  
James Wommack

**TFAC Members Absent**

Beverly Fleming  
Valentine Lynch  
Vince Ringgold  
Tim Smith

**Maryland DNR Fisheries Service :**

Noreen Eberly  
Tom O'Connell

**Maryland DNR Spring Meeting of the Sport Fisheries Advisory Commission**

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KEYNOTE: "----" indicates inaudible in transcript.  
"\*" indicates phonetic spelling in transcript.

A F T E R N O O N    S E S S I O N

(2:05 p.m.)

*Welcome*

*by Bill Goldsborough, Chairman,*

*Environmental Advisory, Chesapeake Bay Foundation*

MR. GOLDSBOROUGH: Welcome, everybody. Glad you all could make it. Sorry we are starting a little bit late; just pulling a few things together. We have a little bit of mix in attendance today. Val Lynch could not be here. He somehow felt like his 50th wedding anniversary trip to Hawaii was more important.

Vince cannot be here. So Dave Smith, his proxy, will be sitting in for him. But he is going to be a little bit late. And Beverly could not be here. So Todd Russell, her proxy, is here. Thank you, Todd.

And Tim Smith could not be here. So his proxy, Frank Tuma, down on the end there -- thank you, Frank -- is here for him. So our proxy system seems to be working. Thank you all for that.

I also want to note that Rachel Dean is here again, our Tidal Fish Commission liaison. That legislation did pass, making that official. It has an effective date of July 1. So it will be the July meeting before she is a voting member. Appreciate your coming, Rachel.

I had one thing I wanted to follow up on. And then

1 I am going to toss it to Tom for some announcements. And  
2 that was an e-mail, or a couple e-mails [technical  
3 difficulty]

4 MS. : -- Evans Reserve near Deale Island.  
5 Some of that is to help protect area from poaching. So that  
6 is also out for scoping. And then there was few typo errors  
7 and coordinates, trying to make sure all the coordinates read  
8 correctly that we have been working.

9 MR. : -- maybe two, three weeks ago,  
10 first from Noreen sending or re-sending -- no, I guess it was  
11 sending, I forget. But Ken Hastings had supplied a letter to  
12 the Department back in January on striped bass allocation.  
13 And the Department responded to him recently. So it was both  
14 of those documents Noreen sent out.

15 And I followed up asking you to consider them both,  
16 read them both, told you that Vice Chairman Sikorski and I  
17 had been discussing them, had read them. And we wanted to  
18 get your feedback. Some of you did get back in touch.  
19 Appreciate that.

20 We did have some sentiment to suggest that we  
21 didn't need to spend any time on the issue, but we did have  
22 some saying they would like to talk about it. So the  
23 suggestion that Dave and I came up with was that we try to  
24 save some time at the end of the meeting to discuss it today  
25 and go from there. Does that sound okay to everybody?



1 few weeks ago. It was kind of a get-to-know-each-other  
2 meeting and trying to discuss the roles of the group.

3 But we went around the table and asked everybody's  
4 interest. And it was incredible the passion on that group.  
5 Several of the sport fisheries commissioners were there and  
6 probably can echo the interest and the passion to look at  
7 this issue.

8 I also see this as an opportunity to work across  
9 management sectors. This is one area that there seems to be  
10 common ground. Whether you are a commercial fisherman,  
11 charter fisherman, sports fisherman, conservationist, we all  
12 recognize that our fisheries are threatened by land use  
13 issues. And this is something that we can come together on.  
14 We can be helpful in providing the science and the messaging.  
15 And constituents can be very influential at the local level  
16 telling their story with the science to support them. So we  
17 have a lot of hope in this group.

18 Meetings will likely be monthly for a little while  
19 until we really gain the focus and the agenda and the  
20 priorities. And then it may lessen a little bit. But it is  
21 really exciting. And Margot McGinty will be leading it for  
22 our DNR staff person.

23 And, you know, another e-mail that Noreen sent out  
24 a day or two ago relates to the Charles County septic tier  
25 map for which a public hearing is going to be happening on



1 May 8. And this is one of those items that the Fisheries  
2 Habitat Workgroup is -- we are kind of being reactive to.  
3 And we want to get more proactive. But this may be something  
4 that the Sport Fisheries Advisory Commission would want to  
5 weigh in on either in writing or in public testimony or leave  
6 it amongst your individual organizations to consider weighing  
7 in on.

8 But these are the types of issues that pose serious  
9 threats to the sustainability of our fisheries resources, not  
10 only for today but for our kids and their kids. So I am  
11 really excited to see the level of interest in trying to  
12 tackle these issues that we don't have regulatory authority  
13 over, but we do have a concern and a voice to speak for the  
14 fish on these issues.

15 Two last things. One is you see that there are  
16 several agenda items that relate to inland fisheries issues.  
17 Typically this Commission focuses the majority of its time  
18 on estuarine and marine. So for those of you that are more  
19 inland interested, this meeting is for you. There are some  
20 very exciting topics. Brook trout, which is included in the  
21 draft Chesapeake Bay agreement outcome to protect Brook  
22 trout. Brook trout face a lot of these habitat issues that I  
23 just mentioned. We have a lot of new research and monitoring  
24 that is coming available. So that is going to be a really  
25 interesting thing. And then we have an invasive species

1 topic on rusty crayfish that is really interesting and  
2 something that we need to put more focus on.

3           Lastly, you may notice on the agenda we flip-  
4 flopped the public comment from the end to the beginning of  
5 the meeting. As you may recall in our operating guidelines,  
6 public comment is intended for the public to provide input on  
7 items that are not on the agenda with the understanding that  
8 the chairperson will try to provide opportunities on the  
9 agenda topics, as time allows.

10           Following what the Atlantic States Marine Fisheries  
11 Commission does, it seems to make more sense to have that at  
12 the beginning of the meeting, so that if someone from the  
13 public brings forth an item that is of keen interest to the  
14 Commission and feels like they need to discuss today at the  
15 meeting, that will provide the Commission an opportunity to  
16 try to build that into the agenda. So we are not only doing  
17 this for sport fish, but we are also doing it for the Toggle  
18 Fish Advisory Commission, too.

19           And there is a sign-in sheet in the corner. It is  
20 helpful for the chairperson and myself to sign in. If you  
21 want to make a public comment during this public comment  
22 period, it helps us allocate time. We will usually also ask  
23 for a show of hands, if somebody didn't sign in but would  
24 like to comment.

25           So with that, we can move right into the public

1 comment period.

2 ***Public Comment***

3 MR. GOLDSBOROUGH: So are there any members of the  
4 public that would like to address the Commission at this time  
5 for items that are not on the agenda?

6 Ken?

7 MR. HASTINGS: Thank you. My name is Ken Hastings.  
8 I am with the Mattawoman Watershed Society and the Mason  
9 Springs Conservancy. And I can't add much to what Tom just  
10 presented about the workgroup and the importance of land use  
11 to fisheries habitat, except that I am one of those  
12 grassroots soldiers on the ground trying to fight this battle  
13 in Charles County.

14 And I really appreciate seeing the hearings  
15 advertised at a couple different venues within DNR. And I am  
16 really glad to see after all these years of people  
17 complaining about habitat and why we don't have enough fish,  
18 because we have too much development, there is too much  
19 waterfront pollution, and all these kind of things, that  
20 people are starting to become proactive in that. And this  
21 workgroup looks like a good place to start that and to  
22 capitalize on that at the local level.

23 I would also like to add one thing to Tom's  
24 comments. And it is unfortunate that DNR doesn't have  
25 regulatory authority over some of the most important habitat

1 issues. However, DNR, as an executive branch of government,  
2 is part of the smart growth subcabinet. And we have gotten  
3 just tons of support from the smart growth subcabinet down in  
4 Charles County, trying to counter some of the political will  
5 in Charles County. And there is an awful lot of it to pave  
6 over the entire county, including Mattawoman Creek.

7           So it is good to see that, at the executive level,  
8 that people really care. And not only do they care, but they  
9 are making an effort. And there has been many, many decades  
10 when I have been fighting this battle when I couldn't say  
11 that, so this is a plus.

12           Thank you.

13           MR. GOLDSBOROUGH: Thank you, Ken.

14           Anybody else at this time?

15           Mike?

16           MR. DAMMEYER: Yes. I had an issue I wanted to  
17 maybe bring up. I am not sure it is anything we can really  
18 effect at this meeting, but it is something to look at down  
19 the road. A couple of folks have called me about a trout  
20 fishing, fly fishing tournament on the Gunpowder with lots of  
21 different thoughts about the philosophies of fly fishing and,  
22 you know, catch-and-release fishing, and having a tournament  
23 in a stretch of water that has stream-bred fish.

24           I think what I would like to bring to the attention  
25 of maybe sport fish and something maybe the DNR could look

1 into is permitting and regulations along the lines of these  
2 tournaments, whether or not it is going to be where they  
3 happen, when they happen. Certainly, you know, we could wave  
4 the flag to say, hey, it's a chance to make money. But what  
5 it would do in that aspect would make it something that  
6 conservation groups could then comment on. So if they have  
7 applied for a permit for a tournament or something like that,  
8 you know, folks with an interest could have an opportunity to  
9 have some input on that application process.

10 So I just wanted to make sure I brought that up.

11 MR. O'CONNELL: Appreciate that. That has been a  
12 recent development Don Cosden, our inland fisheries manager,  
13 has been involved in. And we do have an agenda item on  
14 inland fisheries. And if time allows, Don can provide a  
15 little background on that. And we can suggest what next  
16 steps the Commission may want us to consider.

17 MR. DAMMEYER: Excellent. Thanks. Thanks for your  
18 time.

19 MR. GOLDSBOROUGH: On the other matter, the matter  
20 Ken brought up, is there another place on the agenda where we  
21 will come back to that, Tom, or should we --

22 MR. O'CONNELL: No. We can add a spot.

23 MR. GOLDSBOROUGH: -- adjust on whether we want to  
24 try to?

25 MR. O'CONNELL: There is no place on the agenda.

1 So if there is something the Commission would want to spend a  
2 little bit of time discussing, we will just have to make some  
3 time for that.

4 MR. GOLDSBOROUGH: I see heads nodding that that is  
5 worthwhile. We will try and do that, if we can.

6 Okay. Let's move on then to -- and this puts us  
7 right back on schedule -- to the NRP activity report.

8 Lieutenant Mauk?

9 ***NRP Activity Report***

10 ***by Lieutenant Beth Mauk, MD DNR NRP***

11 LT. MAUK: Good morning or good afternoon. Did  
12 everybody get the handout? It is in the book. So if you  
13 have had time to look over the handout, you will see that  
14 there is quite a bit of oyster activity, which I think has  
15 gotten a fair amount of press. So I am thinking that this is  
16 not news to any of the commissioners. But we certainly want  
17 to report it for those that maybe didn't know about it.

18 Other than that, it is kind of a smattering of  
19 striped bass cases. I think there is a river herring issue  
20 and a couple of smaller fish cases, not one of which is the  
21 undersized yellow perch. There was a remarkable amount of  
22 fish. And I think that is probably all we can say about that  
23 particular case at this time.

24 Do you have any questions about it, about the  
25 handout or any of our cases?

1 MR. GOLDSBOROUGH: Anybody? Frank?

2 MR. TUMA: I was going to bring it up earlier, but  
3 do we set a value to the fish or oysters that are caught?  
4 And I was wondering if there is a potential that if we set a  
5 value on any of the post oysters, crabs, whatever the issue  
6 might be, that it would fall from a misdemeanor citation type  
7 issue to a felony case.

8 LT. MAUK: There are sections of COMAR that do  
9 assess values for all different organisms. For the striped  
10 bass in particular there are increased penalties up to \$1,500  
11 per fish. And I should probably update everybody, because I  
12 mentioned that last quarter. We had four men with 228 small  
13 striped bass.

14 MR. TUMA: Right.

15 LT. MAUK: And the judge did indeed say that the  
16 top penalty could be \$340,000. Both of the men that have  
17 been to trial so far received a probation before judgment and  
18 a fine of \$2,000. And they were first offenders. And the  
19 state's attorney felt that that was fair. And I think if you  
20 were in court, you might feel okay about that, because these  
21 gentlemen certainly do not have \$2,000. And they had to come  
22 up with it by the end of the day.

23 As far as an oyster, I would have to research that.

24 MR. TUMA: I am just using that as an example. But  
25 if we had -- and I am not sure where it would ever go -- you

1 know, a value set on any of the illegal fishing, I will call  
2 it that, and the potential caught, it would fall more into a  
3 felony similar to a traffic violation, you know, versus --

4 LT. MAUK: I think there would be some other issues  
5 with that, because we have fairly current legislation about  
6 felons in general. And so I think the legislature has  
7 decided -- and you would have to ask an attorney, but my  
8 hunch is that they don't want certain crimes to be felonies  
9 because of enhanced penalties. For example, littering over  
10 2,500 pounds used to be a felony. It used to carry 10 years  
11 in jail and \$25,000 in fines. It is now a misdemeanor.

12 So the penalties are still quite high, but they  
13 didn't want them classified as felonies. So that is sort of  
14 a different issue. The felony part is a different question  
15 than the fines.

16 MR. TUMA: Yes. There is quite a bit of  
17 discussion, you know, general public, general fisheries,  
18 about the amount of violations that go through. And they get  
19 a \$25 fine or you get a suspended fishing license. And they  
20 don't even have a fishing license in the first place. And  
21 there is a tremendous amount of concern about that type of  
22 thing, where some of the discussion has been if there was a  
23 value put on the per fish, you know, it would fall into a  
24 different category, if that was the situation. And I was  
25 wondering if that --



1           LT. MAUK: And those fines are set by the court.  
2 And certainly the sections of COMAR that I talked about  
3 earlier, we can talk about later, after I do a little  
4 research. But I will tell you that in my 16 years of doing  
5 this job it is getting really much, much better. And that  
6 has to do with a lot of things, the cooperation that we have  
7 with fisheries and such a great job they are doing with the  
8 penalty section. And now that we have typically one day in  
9 court in each county where the state's attorneys are well  
10 versed in our laws and our judges. So we are really  
11 encouraged and impressed with some of the fines and penalties  
12 that we are getting. But you have to know that, you know, no  
13 one is going to always be happy in court.

14           MR. DAMMEYER: Right.

15           LT. MAUK: I mean, that is just a fact.

16           MR. GOLDSBOROUGH: Sarah might be able to offer  
17 some insights on this.

18           MS. WIDMAN: I can talk about it.

19           MR. GOLDSBOROUGH: When you come up, you mean?

20           LT. MAUK: She is next anyway on the agenda.

21           MR. GOLDSBOROUGH: Okay.

22           LT. MAUK: Anyone else for me?

23           MR. GOLDSBOROUGH: Any other questions for  
24 Lieutenant Mauk? Ed?

25           MR. O'BRIEN: I know when the federals involved

1 these things take time, but we have not had an update for  
2 quite a while on these major cases that are pending on the  
3 Eastern Shore. And I just wondered if you could touch on  
4 them or some of them. I know you know what they are.

5 LT. MAUK: Are you talking about striped bass or  
6 oysters?

7 MR. O'BRIEN: Strictly striped bass.

8 LT. MAUK: I can step out and see what I am allowed  
9 to talk about and come back in.

10 MR. O'BRIEN: Okay. Just the timing and, you know,  
11 just -- I realize you can't get into detail.

12 LT. MAUK: Sure. So when there is time for me -- I  
13 am going to step out. It might take me 15 minutes. If you  
14 let me know when it is time for me to talk again, I will see  
15 what, if anything, I can say.

16 MR. O'BRIEN: Okay. Great.

17 MR. GOLDSBOROUGH: Thank you.

18 Well, then let's move on. Sarah on regulatory and  
19 scoping updates.

20 ***Regulatory Updates and Regulatory Scoping Items Legislation Update***

21 ***by Sarah Widman, MD DNR***

22 MS. WIDMAN: Hello, everybody. Let's see. You  
23 guys should have had a couple handouts from us. This time  
24 you have the normal reg update, which I will go over in a  
25 second, our scoping handout that we normally do. And then I

1 have started including in there -- it is also web accessible,  
2 whenever we have updates to our suspensions list for  
3 suspended or revoked recreational users or commercial users.  
4 But I will include that in your handouts from here, just in  
5 case you guys didn't get to the website to view that.

6           So on the restitution, I think that is kind of what  
7 you were getting at a minute ago, just as a quick heads up.  
8 We have had in reg since the seventies a value list of  
9 species, if you take a species. And it was more geared  
10 towards pollution issues through the Department of  
11 Environment and those amounts of how much a fish is worth.  
12 They are very outdated. So we sought authority a few years  
13 back to put together a restitution system. Because right  
14 now, if you pay a fine in court, it goes to general funds.  
15 We don't necessarily see that back here. And a lot of the  
16 stakeholders have asked us to look into changing our  
17 restitution system, so that someone would pay essentially an  
18 administrative fine that would come back to help correct the  
19 problems in the resource that that person caused.

20           So we have been working on that. Unfortunately, it  
21 has not be a straightforward process. We scoped some ideas.  
22 And then in trying to implement that and move forward with  
23 the regs two years ago now, we had to peel it back, because  
24 we had to do more information gathering on how the process  
25 would actually work to make sure that we could actually make

1 a functional system. And so we have been kind of circling on  
2 that and perfecting it. And I have a feeling later this year  
3 we will be coming back to you guys, talking about what came  
4 out of that further research and probably rescoping that  
5 idea. But just so you know, that is in the works.

6 The reg update. There was a slew of public notices  
7 since your last meeting. Most of these are commercial  
8 fishing related, a couple oyster harvest reserve openings,  
9 the yellow perch modifications for the commercial season, and  
10 some shellfish aquaculture leases. And then we did issue the  
11 commercial female catch limits for this year.

12 Regulations that went into effect, let me see if  
13 any of these are specific to you guys. Or if you have  
14 questions, please ask. There are a number to do with spiny  
15 dogfish in the commercial fishery. We did go into effect the  
16 shark changes for recreational size changes. Eels, again,  
17 just kind of aligning with what ASFMC is doing. The menhaden  
18 was commercial reporting related. Oysters had to do with  
19 bushel prices.

20 Snapping turtles, we did do some overall updates,  
21 both commercial and recreational on that. Penalties went  
22 into effect. So that was our annual penalty stuff that we  
23 had done the scoping for last year's annual updates. So all  
24 that went into effect. And I will be pulling all the members  
25 of the Penalty workgroup shortly to have our annual meeting

1     sometime the end of May, early June, for the next round.

2             Bait harvester, again, some of the permits, like  
3 bait harvester permit, it is just to start aligning some  
4 things based on declaration periods, so that now that the  
5 permits are paid through the licensing system, they can be  
6 renewed and license renewal time.

7             Spotted sea trout, there were some limits and size  
8 changes there that went into effect. We had a sell recycling  
9 tax program that went into effect this spring for tax season.  
10 And right now we have -- I am sorry. I think we missed one  
11 on your list. And we had two last week. So I will give you  
12 a heads up on.

13             The two that are there, menhaden was a -- after  
14 discussion with the industry allowing basically an employee  
15 to be out with the permittee's vessel, which aligns them with  
16 our existing rules for the commercial industry and their  
17 licenses. Crabbing charters was something that the industry  
18 came to us, asking for some changes so they could be taking  
19 out crabbing charter trips and what the rules were for that  
20 would be clarified. So we did that.

21             Striped bass, we did put in a reg, but it didn't  
22 make it on the list here for the Atlantic Ocean ITQ system,  
23 which is already operating like an ITQ, but to align it with  
24 the Chesapeake Bay ITQ rules. So that is currently out for  
25 comment.

1           And then we just put in last Friday clarification  
2 on commercial tagging of striped bass and also a declaration  
3 period change for horseshoe crabs for a commercial fishery.

4           The three bag limit for gear is also currently  
5 still in place.

6           So the questions on regs we have been working on,  
7 already in place?

8           MR. GOLDSBOROUGH: Questions for Sarah?

9           MS. WIDMAN: I can move on to the scoping. Okay.  
10 I will move on to the scoping then.

11           Scoping, we have a few here for you, first on the  
12 blue crab front. So this was just more of a housekeeping  
13 issue right now. There are two things. One, crab pot  
14 labeling. I brought some attention to our DNR ID work screen  
15 on the on the coast. If you have a DNR ID, but they are not  
16 required to have a license for crabbing on the Atlantic Ocean  
17 side. So we are changing that to allow them to put also  
18 their name or address on there, as well, if you don't have a  
19 DNR ID number.

20           And there was some confusion about the distance  
21 between trap lines and coastal traps in that range. So we  
22 are going to try to clarify that again to make sure all the  
23 user groups understand the rule.

24           Right now, the ideas up on our website are mostly  
25 because it is housekeeping. Unless you guys had any concerns

1 that you want (technical difficulty) website.

2 MR. TUMA: Is there any discussion about the mixed  
3 gear types for crabbing? You know, where recreational can go  
4 1,200 foot trap line and 30 pots? Thirty traps, excuse me.

5 MS. WIDMAN: At the same --

6 MR. TUMA: Same time.

7 MS. WIDMAN: Right. That, I believe, was already  
8 corrected.

9 MR. TUMA: What is it?

10 MS. WIDMAN: It should be -- you should be able to  
11 do both. You should be able to have net rings and trap  
12 lines, if you are have recreational harvesting. So -- either  
13 that was corrected or would be corrected. I am pretty sure  
14 we already correct that, because it came up in the process.

15 MR. TUMA: Okay.

16 MS. WIDMAN: Shellfish (technical difficulty) we  
17 don't have time for any details. So there are a couple  
18 different discussions with the industry during the  
19 legislative session, the outcome of that is to go forth with  
20 scoping (technical difficulty). Additionally, there is a  
21 (technical difficulty) area that would be open. And both of  
22 those (technical difficulty) opening and closing a hatchery.  
23 There has also been a (technical difficulty).

24 There has also been -- Somerset County (technical  
25 difficulty) Committee asked to (technical difficulty)

1           So those would be included in those packages. And  
2 we should have at some point maps of all this up on our  
3 website, as well.

4           So right now, most of these have been discussed  
5 with the industry. There is scoping ongoing on our website.  
6 And it is up there. As we get maps, like I said, we will  
7 have them up on the website, as well.

8           The Evans Reserve is going to be scoped and meeting  
9 down at Somerset County next month.

10          I don't know if you guys have any other comments on  
11 scoping on those materials. No?

12          All right. Snapping turtles. We are removing a  
13 declaration period for commercial snapping turtle permits, so  
14 that you can purchase the permit any time of year. And that  
15 was something that came up through our snapping turtle  
16 workgroup meeting earlier this month. And then we also have  
17 it out for scoping on our website. And that was just because  
18 of the ability for people who may have a license for just  
19 half a year, if you want to move into that fishery, and they  
20 just got a transfer for the rest of the half-year, they would  
21 not be able to do it, if we limited the declaration period.  
22 So there is not a reason at this point to not allow them to  
23 continue harvesting or getting the permit.

24          Okay. License-free fishing areas. I think Karen  
25 has talked to you guys a couple times about this. And you



1 have gotten some e-mails on it. So, again, we have been  
2 doing this ongoing identifying license-free fishing areas and  
3 the objectives for having them. There are 24 areas that we  
4 currently have designated. And under the kind of change of  
5 regime of how we are going about it. Six of them no longer  
6 meet the criteria for safety, accessibility, and quality  
7 fishing. Four of them sort of do. They are on the margin.

8           So back in the fall we did some survey work on this  
9 and identified some new areas that were higher quality and  
10 more safe and so forth. And we have been asking for input on  
11 that. You guys, again, have received some e-mails on that  
12 front. So we are back again looking for any input on how you  
13 might want the newest designated sites scoped. All of it  
14 will be on the website again like it always is. But we can  
15 certainly -- and we will be reaching out to specific  
16 jurisdictions, especially ones if we are going to try to take  
17 an area that is no longer functional out of the list. We  
18 will be reaching out to the specific jurisdiction. But aside  
19 from that, there was no other plan scoping.

20           Do you guys have any thoughts on that?

21           MR. GOLDSBOROUGH: I will make a comment on that  
22 one. You all got an e-mail maybe four weeks, a month, five  
23 weeks ago, something like that about this. And you may  
24 recall from that the discussion at the last meeting about  
25 this issue and need for the Department to get some feedback

1 from us on these free-fishing areas. I want to thank two  
2 commissioners who did respond to that e-mail, but remind  
3 others to try and stay on top of this stuff and seek input  
4 from your constituents in the fishing community, because that  
5 is what we are really here to do. And the Department really  
6 relies on that.

7 MS. WIDMAN: Okay. Moving on with gear. So we did  
8 we have the sport fish gear workgroup that we formed in early  
9 March. And we got some good feedback from them. And we had  
10 some follow-up discussions with a couple other stakeholders  
11 who were not able to make it and continue dialogue with  
12 everyone. So currently, based on all the input we got, it  
13 sounds like the consensus of advice back was that everyone  
14 wanted the three rod limit to stay removed from tidal waters,  
15 like the emergency that is still in place.

16 There are also discussions about jugging. So there  
17 were discussions of limiting it to ten jugs in tidal waters  
18 and also putting in potentially a season for that. So the  
19 season would have -- there would be a closed season March 1  
20 through June 30. And that is taking into consideration  
21 concerns about striped bass in the tributaries.

22 There was some concern about leaving jugs  
23 unattended. So looking at some other states, how they have  
24 that, the one that seems most enforceable that we are asking  
25 for NRP to put on, as well, but was leaving it -- you

1 couldn't leave it unattended outside of the sunrise to sunset  
2 time period. So you could have it out during the day, but  
3 then you have to take it in at night or be attending it at  
4 night.

5 Trout lining would be prohibited in both tidal and  
6 non-tidal waters. Based on the feedback we got, jugging  
7 would also be prohibited in non-tidal waters. I don't think  
8 it is clear in that. Sorry.

9 Provides for traps. There is some confusion about  
10 the use of minnow traps that are allowed for recreational  
11 purposes. So just to clarify, (technical difficulty) boat,  
12 land, as long as they are attended daily and marked with an  
13 ID number. They cannot be left unattended out in tidal  
14 waters. And I think there was confusion about dip nets in  
15 tidal waters and why they couldn't be used. So this would  
16 allow them again to be used in tidal waters.

17 So those were the changes based on feedback. We  
18 are certainly looking for more feedback and comment. It is  
19 up on the website. But we are looking for your input as far  
20 as if you think we should do additional media reach-out  
21 during this month to try to get more input or any other  
22 reach-out to the public that you think might be useful on  
23 that front.

24 MR. DEHOFF: Sarah, one think I saw here is -- and  
25 it has been part of the workgroup, your workgroup, I believe

1 that when we talked we were all pretty much in kind of  
2 agreement that we didn't think jugging in tidal waters was a  
3 good idea.

4 MS. WIDMAN: Right. Some of the limits on them was  
5 the Chesapeake Bay tributaries. And it actually says  
6 (technical difficulty). So it would be looking at only  
7 allowing jugging in the tributaries. And that would be based  
8 on trying to go after the catfish, the invasive catfish, that  
9 everyone kind of saw as the genesis of why you want jugging  
10 to begin with. So looking at sort of limited -- and, you  
11 know, based on feedback, we could look at, you know, do you  
12 want all the tribs, certain tribs, or do you want to go out  
13 with, if you limit it just to the tribs, we limit the amount,  
14 we limit it when it can be out seasonally, limit attending  
15 it, whatnot. And then what is the comment on what everyone  
16 thinks about that.

17 MR. DEHOFF: I just remember that some of the  
18 conversations that we had at that point were talking about  
19 trying to chase down these jugs.

20 MS. WIDMAN: Right. Right.

21 MR. DEHOFF: You know, you put them out in the  
22 morning, and the tide goes out, the wind goes, those ten jugs  
23 are three miles down the creek. And being able to track them  
24 and recover them and things like that were going to be  
25 difficult. So you are just looking for more equipment.

1 MS. WIDMAN: Yes. So right now it would be in each  
2 of the tribes, but between non-tidal line and the mouth. So  
3 that's where it would be allowed under those restrictions,  
4 under those current restrictions.

5 MR. O'CONNELL: So we just appreciate that  
6 feedback. So as Sarah mentioned, we are going to put this  
7 proposal on the website. And it takes us back to a situation  
8 we were in a year or so ago. And now is the opportunity for  
9 the public to comment on these scoping items before we go  
10 forward with the proposals.

11 So, you know, if people are still concerned that  
12 these limitations are not far enough, this is the opportunity  
13 to voice that concern so we can consider that before we send  
14 in a final proposal.

15 You know, we also encourage those of you who are  
16 members of organizations to forward this regulatory proposal  
17 out to your members and encourage them to, either through you  
18 or directly to the Department, to provide input. We are  
19 really looking for that input and really appreciate the input  
20 we got from the workgroup and hope that we can move forward  
21 with the regulatory proposal that people are not surprised  
22 with and support.

23 Yes, Frank?

24 MR. TUMA: I think it is extremely important that  
25 when the scoping reports go out or whatever we are calling

1 them, that it clearly defines tidal and non-tidal. That was  
2 probably the biggest confusion around the first round. And  
3 it is very important that people understand that some of  
4 these proposals are for non-tidal versus tidal.

5 MS. WIDMAN: Okay. We will come up with a handout  
6 pdf we can put up there that breaks it down by that.

7 MR. O'CONNELL: Phil?

8 MR. LANGLEY: Yes. I am just curious. Is there  
9 anybody, is anybody aware of anybody jugging at this point or  
10 is -- I really haven't seen it or noticed it. Or is it  
11 something that we feel was attacking the invasive species,  
12 that more and more people may be unregulated before we get  
13 into it?

14 MS. WIDMAN: I can tell you we have gotten phone  
15 calls the past few years, probably the last five years,  
16 asking about specific to jugging for invasive catfish in the  
17 Potomac. But that is all I have heard of.

18 MR. LANGLEY: I mean, it would certainly be the  
19 best time to set the regulations before it becomes --

20 MR. O'CONNELL: I don't think (technical  
21 difficulty) people realized it was legal before.

22 MS. WIDMAN: And it was fairly limited, too,  
23 because of the line limits. So --

24 MR. LANGLEY: Right. Thank you.

25 MR. MORGAN: I would like to go back to the LFFAs

1 real quickly. I noticed that you have a great distribution  
2 on the Eastern Shore. But then when you go to Carroll  
3 County, Montgomery County, Howard, Prince George's, Calvert  
4 County, and St. Mary's, you don't have locations there for  
5 this fishing. Is there a chance in the future that you can  
6 designate some of those areas, also? Because, you know, you  
7 start looking in Montgomery --

8 MS. WIDMAN: I would think we can always consider  
9 areas. But I will leave it up to Tom, as far as how many we  
10 are looking at.

11 MR. MORGAN: Looking at Montgomery and Prince  
12 George's County, you have a huge population base there. And  
13 that would hopefully help get some --

14 MR. O'CONNELL: Given we have changed the objective  
15 to use these areas to try to give people an opportunity to  
16 experience fishing in open bay (technical difficulty) is that  
17 -- you know, my vision is that we have these license-free  
18 fishing areas geographically distributed throughout the state  
19 so that within so many miles everybody has access to one.  
20 You know, we worked with our staff and the parks and we  
21 looked to this Commission to provide further input. This is  
22 where we are right now. But we stand ready to look at  
23 additional areas to ultimately achieve that vision of having  
24 areas throughout the state.

25 So if anybody has ideas, you know, still reach out

1 to your constituents that live in these areas. And if they  
2 think they have an idea of an area, forward it to us, and we  
3 will evaluate it.

4 MS. WIDMAN: The last one, zero penalties. You may  
5 remember before we were meeting with county workers last fall  
6 to start working on a zero penalty system. And we did that  
7 over the winter. And that went out to the penalty workgroup  
8 to review, and they sent feedback. We are ready to go out  
9 for scoping on that. The full penalty system draft is up on  
10 the website or should be up by this afternoon, if anyone  
11 wants to review it or send it out to stakeholders. It  
12 mirrors the commercial harvester system, like all the  
13 (technical difficulty) there specific to dealers, obviously  
14 not the harvesting part of it, but anything that would apply  
15 to them. So right now it is up on the website. Again, it  
16 has been vetted through a number of dealers who volunteered  
17 for the penalty work group and the penalty workgroup, as  
18 well.

19 MR. GOLDSBOROUGH: Questions for Sarah? Ed?

20 MR. O'BRIEN: We spent a lot of time earlier this  
21 year talking about spot pots. And where is that on your  
22 agenda?

23 MS. WIDMAN: So the agenda right now, we were  
24 looking for the discrepancy that came down at the last  
25 commercial gear work meeting, in general looking to stop



1 punishing, was to figure out how do we define these fish pot  
2 elements and how the biologists felt about different mesh  
3 sizes and whether that would cause (technical difficulty).  
4 And so they really wanted to do a survey and look at it in  
5 the field.

6           There was somebody who volunteered at that meeting.  
7 It didn't work out to be able to do it this fall. But our  
8 biologist --- was able to work with another waterman, who he  
9 is going to work with next month through July/August. And we  
10 should have data then coming out the end of the summer that  
11 we can go back and meet with workgroup folks again and start  
12 working on what size fish pot meshes would work and move  
13 forward with the reg.

14           MR. GOLDSBOROUGH: Thanks, Sarah.

15           Other questions?

16           (No response.)

17           MR. GOLDSBOROUGH: Is that it?

18           I do want to mention one thing with respect to  
19 under shellfish (technical difficulty) the demonstration  
20 project. I would just point out that you all do have a  
21 summary of where that stands in your package, pilot study to  
22 evaluate the impact, that piece that describes the outcome of  
23 protracted hearings and negotiations during the legislative  
24 session. A couple of you might have been involved in that.  
25 I was. And I have to give the Department a lot of points for

1 patience and persistence in working that out. And I think it  
2 is a real good outcome under those circumstances. So take a  
3 look at that.

4           And note that Ed Liccione -- where is Ed? -- Ed  
5 stepped up and provided some recreational fishing input to  
6 those discussions and negotiations with respect to  
7 establishing a power dredge demonstration area in Eastern  
8 Bay. One area that was under consideration that was of  
9 concern for local recreation fishermen. So thank Ed for  
10 that.

11           Are you going to cover the regulations being  
12 developed?

13           MS. WIDMAN: We have ones that we previously  
14 scoped, so let me just address them. Commercial license  
15 target (technical difficulty)

16           Restitution, again, I mentioned that at the  
17 beginning of my spiel to you. And essentially, we are still  
18 working on perfecting that. And I will update the penalty  
19 workgroup on that. And we will probably be moving forward  
20 with that over the summer.

21           Aquaculture harvester permit restrictions we scoped  
22 back in the fall. We had hoped to put something in in  
23 December and working on language. We decided to hold it and  
24 spend more time making sure the language was correct on that.  
25 So we have been doing that. And that is getting ready to go.

1           Permit declaration standardization. I mentioned  
2 some of the packages, like the horseshoe crab one that we are  
3 putting in place, so that people can declare for these  
4 permits around the same time that they are declaring for  
5 their commercial licenses, so they can do kind of the one-  
6 stop shopping. So this is for a number of our permits.

7           Yellow perch also had a line fix that needed to be  
8 done for a wrong coordinate in that fyke net prohibition  
9 section there.

10           And then summer flounder. We have been out scoping  
11 previously, changing the commercial hook and line size limits  
12 on the Atlantic side for the one- to three-mile-out fishing  
13 zoning. And we are looking at finally moving forward with  
14 that, perhaps with a pilot program. That would be a two-year  
15 pilot program, looking at how that would work.

16           So that is what is upcoming that you have already  
17 heard about, but we are working on them now.

18           MR. O'CONNELL: And just a clarity on that summer  
19 flounder. That would change the commercial hook and line  
20 size limit, which right now is consistent with whatever the  
21 recreational size limit is to avoid user conflicts,  
22 particularly in the coastal bays, to allowing a commercial  
23 hook and line fisherman to operate under the same size  
24 limits, which is 14 inches as trawlers and gillnetters. And  
25 to mitigate user conflicts, they would be restricted to two

1 weeks in the spring, two weeks in the fall, and one to three  
2 miles offshore.

3           And this is something that there has been a lot of  
4 legislative push for the Department to resolve this issue  
5 that has been out there for before my time as director. So  
6 this is going to be a two-year pilot restricted to the  
7 offshore waters to assess the level of user conflicts that  
8 arise or don't arise.

9           MR. GOLDSBOROUGH: Any other questions for Sarah?

10           (No response.)

11           MR. GOLDSBOROUGH: Thank you, Sarah.

12           Lieutenant Mauk, did you have some more information  
13 for us?

14           LT. MAUK: I do have very little. The one  
15 individual has pled guilty. We are awaiting sentencing. We  
16 are talking about the federal striped bass case, if you  
17 didn't hear. Three individuals are slated for trial  
18 September 8. So that is where we are with those cases that I  
19 know are years old. That is how the federal system works, I  
20 am understanding. And if we get the sentence for the one  
21 individual, we will certainly bring that to you.

22           MR. GOLDSBOROUGH: Thank you.

23           Okay. Then let's move on to Gina on the  
24 legislative update.

25           ***Fisheries Related Legislation of the 2014 General Assembly***

1 *by Gina Hunt, MD DNR*

2 MS. HUNT: Hello. Well, you have a big handout  
3 that holds all of the bills that affected fishery service. I  
4 am just going to touch on a few, in particular, I should say  
5 starting with four of the past (technical difficulty)  
6 Fisheries Service.

7 So the first House Bill 154, that adds a member to  
8 this Commission from the Tidal Fish Advisory Commission. And  
9 I am happy to see Rachel is here from Tidal Fish. So thank  
10 you, welcome, Rachel. And that is because of the passage of  
11 this legislation.

12 And Senate Bill 93, this was a departmental bill.  
13 This is the recreational incentive pilot program. We spoke  
14 to you about it at the beginning of the session. And this  
15 was basically a way of trying to market recreational  
16 licenses, both hunting and fishing, to people that have been  
17 out of recreational hunting and fishing for at least three  
18 years. And we are going to be working on, between wildlife  
19 and ourselves and IT, who we know would be selling these  
20 through our new license system, on some incentive discounts  
21 that we can offer for somebody that has been out for three  
22 years.

23 So as of 2015, we will have three years of data in  
24 our new compass system that we will be able to track back  
25 individuals and see if they have been out for three years.

1 So we will be reporting back to you guys at the July meeting  
2 with some of those ideas. Again, this is not just fishing  
3 incentives. It is also hunting. So we are going to try and  
4 cross markets across both of those activities, too.

5           House Bill 1148, this is the recreational striped  
6 bass fishery study. So basically this bill requires the  
7 Department to conduct a study on obtaining more accurate  
8 harvest data for the recreational striped bass fishery. Some  
9 of this work we were already undertaking in regards to, you  
10 know, improvements to MRIP. But we are going to continue  
11 that effort and work at, you know, evaluating opportunities  
12 to achieve better and more accurate data. Basically, the  
13 bill just requires us to do that work and then report back at  
14 the end of the year to the legislature on what we find.

15           And House Bill 1174, you probably would have heard  
16 about it more a couple years ago when the compass system  
17 first came out and, again, asking folks for their Social  
18 Security numbers when they bought licenses. If you remember,  
19 this was a pretty touchy subject a few years ago. And we  
20 were required by law at that time to obtain a full Social  
21 Security number. It meets some federal requirements.

22           And so at this time a bill was passed that says we  
23 no longer have to collect the entire Social Security number.  
24 We can collect just the last four digits. It has not been  
25 fully implemented, because we are still waiting for a waiver

1 from the federal government on not getting all of the Social  
2 Security numbers. So while the law has passed, it is not yet  
3 implemented. So if you go buy a license tomorrow, expect to  
4 provide your full Social Security number. But certainly we  
5 hope to have this place in a waiver by the 2015 season, if  
6 not sooner.

7           And then I did want to mention there are certainly  
8 plenty of bills that didn't pass. Phil mentioned Senate Bill  
9 466, House Bill 1155, the oyster dredging bill that now, as a  
10 result of some work on that, there is a pilot project. So,  
11 you know, that was a pretty noteworthy bill that didn't pass,  
12 but -- I'm sorry. One side of it. Yes. No. I'm sorry.  
13 The other part of it passed. But anyway, it is a pilot  
14 project that came out that is more into now in regulation.

15           And then the other one I wanted to mention was  
16 Senate Bill 145, House Bill 145, coincidentally the same  
17 number. That was the public notice bill that basically  
18 clarified, solidified, our authority to do public notices in  
19 both recreational fishery and the commercial fishery. So  
20 there was a lot of controversy over these bills this session.  
21 They were pooled. And the Secretary requested a summer study  
22 to work with the industry on language that they would feel  
23 more comfortable with. We currently do public notices. In  
24 fact, many of the recreational fisheries open by public  
25 notice. And commercial fisheries are often closed or

1 extended by public notice to catch limits or change. In  
2 fact, the bushel limits for crabs are established by public  
3 notice.

4           So these are still ongoing. We are continuing to  
5 do the public notices, but the clarification is still needed.  
6 And so we are looking to form a workgroup to talk this  
7 summer. Hopefully just one meeting, maybe two, where we can  
8 craft the language that everybody would be comfortable with  
9 and clarify that public notice authority.

10           So I don't know. There wasn't certainly as much  
11 controversy on the recreational side about public notice  
12 authority, but if there are some members from this Commission  
13 that would like to be involved in that workgroup, now would  
14 be the time, because we will be meeting in the summer.

15           MR. GOLDSBOROUGH: I would love to get a few  
16 volunteers for that. This is a very important issue. If you  
17 followed or participated in the legislative session this  
18 year, it was a big controversy. And as Gina said, it is  
19 unresolved so far, but it is a very important tool to this  
20 department. And it has been used quite a number of times  
21 since the session, as a matter of fact, I think all in very  
22 productive ways.

23           But the authority does still need to be clarified.  
24 And so it is a pretty important workgroup. So I would  
25 encourage anybody who might be interested in that to volunteer.



1 Jim Gracie? Thank you.

2 MR. O'CONNELL: And from our perspective if you  
3 guys -- appreciate that, Jim -- I think we would like to have  
4 at least one person from tidal, one person from non-tidal  
5 interest. You know, we would like to have a coastal person  
6 and, you know, a conservationist, conservation organization.  
7 I think we want to have a well-rounded group from sport fish,  
8 as we will ask tidal fish on Thursday.

9 MR. GRACIE: And that is going to be a joint  
10 workgroup?

11 MR. GOLDSBOROUGH: Yes.

12 MR. GRACIE: Okay. Good.

13 MR. GOLDSBOROUGH: So non-tidal, tidal, coastal,  
14 and -- what did you say -- conservation.

15 MR. O'CONNELL: Conservation.

16 MR. GOLDSBOROUGH: Dave Sikorski, tidal?

17 Let's see. Val's proxy is not here.

18 MR. : I don't hear an objection.

19 MR. GOLDSBOROUGH: Well, if Beverly is not here,  
20 maybe Todd wants to volunteer Beverly.

21 MR. RUSSELL: Hold off on that one.

22 MR. O'CONNELL: We can follow up with the two of  
23 them.

24 MR. GOLDSBOROUGH: Okay. We will follow up on the  
25 coastal representative, since neither one of them are here.

1 Good.

2 MS. HUNT: So you are on it, as well, did you say?

3 MR. GOLDSBOROUGH: I am on it. Dave is on it. And  
4 Jim. Thank you.

5 MS. HUNT: Okay. That's all I have unless you have  
6 any questions about bills.

7 MR. GOLDSBOROUGH: Did you have one, Roger? Did I  
8 see your hand go up? No? Okay.

9 All right. Moving right along, we are into  
10 invasive crayfish. And I must say, being somewhat oriented,  
11 when I saw that, I thought it was a misprint and it was  
12 supposed to be about blue catfish. But -- sorry about that,  
13 freshwater folks.

14 So just to -- Jay Killian is with the Department.  
15 He works for a different unit, The Resource Assessment  
16 Service. He works very close with our Inland Fisheries  
17 Division. This is an issue that our invasive species matrix  
18 team within DNR has been talking about. It is also an issue  
19 that the Pennsylvania Fish and Game Commission is looking  
20 serious at and considering a proposed rule at this point in  
21 time for which the Fisheries Service has offered support for.

22 This is a big issue. And we appreciate Jay coming  
23 in today. He knows his stuff. And I think it is going to be  
24 a very fascinating presentation and hopefully get this  
25 Commission interested in this subject matter.

1                   So welcome, Jay.

2                   ***Invasive Crayfish and Potential Possession Rule Change***

3                   ***by Jay Killian, MD DNR Resource Assessment Service***

4                   MR. KILLIAN: Thank you. How should I advance the  
5 slides from here.

6                   MS.                   : You can just get Tom to stand up  
7 there and move it forward.

8                   (Laughter)

9                   MR. KILLIAN: Okay. So I know most of you. When  
10 this group talks crustaceans, they typically talk about blue  
11 crab. But I am going to shift your attention upstream for  
12 about 15 minutes or so to a problem we are having up in our  
13 freshwater streams and lakes with another group of  
14 crustaceans, the crayfish.

15                   (Slide)

16                   So I am going to give you some background on the  
17 problem, tell you what we have here, how it got here, what  
18 the consequences of those introductions are and then, most  
19 importantly, what we are hoping and planning to do to prevent  
20 the further spread of these invasive species.

21                   So I know most of your interaction with crayfish in  
22 the past probably has been as a kid, kicking over rocks and  
23 picking them up in streams, maybe eating them. Most people,  
24 when they think about crayfish, they think about bait. They  
25 think about that they are good prey items for bass and other

1 game fishes. And that is true, but they really serve a huge  
2 role and are extremely important in our stream and in our  
3 lake eco systems. They are often considered keystone  
4 species, because not only are they important prey items for  
5 fish and birds and mammals, snakes, turtles, but they also  
6 have great influence over a lot of the other components in  
7 the lower part of the food web, from breaking down organic  
8 matter, leaves. They form the basis of the aquatic food web  
9 in streams. They consume algae and can control algae levels.  
10 They are fierce predators on stream insects, snails.

11           And so again, to take away from the point I want to  
12 make on this slide is that they are keystone species. And so  
13 that if you tinker with those keystone species, if you take a  
14 native species out and replace it with a non-native, if you  
15 add a lot more crayfish to a stream, as you do, many times  
16 when you introduce an invasive crayfish, you have the  
17 potential to cause a profound effect on the ecosystem.

18           (Slide)

19           Now this will surprise most people. Most people  
20 think a crayfish is a crayfish and that there is one species  
21 everywhere. But in Maryland we are pretty diverse. We have  
22 nine native species. And for a state that size, our size,  
23 that is pretty good, considering that all of Europe has only  
24 five native. So we are pretty diverse.

25           So nine natives. And as of 2014, we have five

1 introduced species, non-native. That means that 35 percent  
2 of our species out there are non-native, meaning they are not  
3 from Maryland. And they originated elsewhere and have been  
4 introduced. Of the five, three, the red swamp crawfish, the  
5 virile crayfish, and the rusty crayfish, are particularly  
6 invasive, considered invasive because of the problems, the  
7 ecological problems, they have caused elsewhere.

8           These three species are very well studied. There  
9 has been a lot of work done on them. They have become pretty  
10 widespread in the U.S. and have caused a lot of problems  
11 throughout the U.S. and, in the case of the red swamp  
12 crawfish, have been introduced throughout the world and have  
13 caused a lot of problems elsewhere.

14           Of the three, rusty crayfish is one you may have  
15 heard about and tends to be -- it is the most notorious of  
16 the bunch.

17           Speaking of the other two that are not considered  
18 invasive, they are relative benign. We don't know exactly  
19 what problems they have caused, but they are not particularly  
20 problematic at this time.

21           (Slide)

22           So how did they get here? Well, when we talk about  
23 invasive biology, you will hear the word vector. And that is  
24 a word describing the pathway to which species are moved  
25 around this planet. The most important vectors of non-native

1 crayfish in the world are what you see, their aquaculture,  
2 the live bay industry, aquarium pet trade, biological supply  
3 industry. Invasive crayfish is not just a problem in  
4 Maryland or the Mid-Atlantic. It is a problem throughout the  
5 world. So it has been, again, relatively well studied.

6 (Slide)

7 In Maryland, all four vectors have the potential to  
8 introduce non-native crayfish. But as you can see there,  
9 with the exception of one, four of the five, the suspected  
10 (technical difficulty) introduction, how they got here in the  
11 state is through their use as live bait. And it is not only  
12 how they got here, but now live bait is the vector through  
13 which these species can be moved from marsh to marsh within  
14 the state.

15 (Slide)

16 Virile crayfish is a crayfish that has been here,  
17 of the five introduced species, has been here the longest, as  
18 we understand it. It is a species that is native to the  
19 upper West, Midwest, and Great Lakes region. And it was  
20 first reported in a published report here in Maryland from  
21 five locations in the Patapsco River Basin in the late  
22 fifties. A fellow named Frank Schwartz\* did a --- and found  
23 that the virile crayfish, as of 1963, was not just in five  
24 locations. It had become the most widespread and common  
25 crayfish in the river basin.

1           Move forward 13 years, and the next published  
2 report we have mentions --- mentions in 1976 that the virile  
3 crayfish had not just -- was no longer just in the Patabsco,  
4 it was also introduced into portions of the Gunpowder the  
5 Upper Patuxent and the Youghiogheny Rivers.

6           Now jump forward 40-plus years and you see the  
7 distribution of this species as of 2014. It is the most  
8 widespread invasive crayfish in the state right now. So how  
9 does that happen? Well, certainly once a species is  
10 introduced into a stream --- upstream and downstream. And so  
11 some of that distribution can be explained by just the  
12 movement of this species throughout a watershed. But  
13 invasive crayfish do not crawl over land and cross ridge tops  
14 from watershed to watershed to watershed. And they are not  
15 carried by birds. The spread that we see there, especially  
16 from watershed to watershed, is through their use as bait,  
17 anglers purchasing or catching these crayfish, transporting  
18 them to another watershed, another location, using them, and  
19 then those in the bottom of the bucket that they don't use  
20 (technical difficulty)

21           We have a picture of that from a survey that we did  
22 of freshwater anglers back in late 2008/2009 in the --- bait  
23 shops. And we conducted a mail survey looking for just  
24 information on bait use in general from our freshwater angler  
25 group. And in brief, what we found was that 20 percent of

1 Maryland anglers at the time used crayfish as bait, that the  
2 majority of those anglers using crayfish as bait, 72 percent  
3 caught their own. So the source was mainly self caught.

4 (Technical difficulty) our bait shop survey that  
5 only five at the time bait shops throughout Maryland carried  
6 live crayfish. And they did it on a pre-order basis. They  
7 were not like constantly stocked. You had to call in ahead  
8 of time. So it wasn't (technical difficulty)

9 The most important statistic we got from that  
10 survey was that 69 percent of anglers using crayfish far too  
11 any released live crayfish at the end of their fishing trip,  
12 unused crayfish. Now, of course, most of that release  
13 presumably is where they caught it. So you can catch a  
14 crayfish, you fill a bucket, you fish with them, you dump  
15 them, no harm done. The problem is the moving of those  
16 crayfish to another watershed and releasing them.

17 (Slide)

18 So what is the consequence? Crayfish are very good  
19 at invading new areas and have. And these are some of the  
20 characteristics they have that make them such prolific  
21 invasive species. They are big. They are aggressive. They  
22 have rapid growth rates. They produce a lot of young. And  
23 they are very environmentally tolerant. So they can get into  
24 new areas, establish themselves, and (technical difficulty).

25 And one of the first consequences that you see



1 following an invasive crayfish introduction is the loss of  
2 native biodiversity, native crayfish species. They typically  
3 (technical difficulty) and there is many mechanisms they call  
4 it for how one species out-competes or eliminates the native  
5 species. But (technical difficulty)

6           It is just competition for limited resources. and  
7 so you see, following a non-native crayfish introduction,  
8 typically native crayfish species decline in abundance and in  
9 a lot of cases are eliminated from entire watersheds. And  
10 this has happened a lot everywhere throughout the world. And  
11 it has been studied a lot. This is just a brief list of a  
12 lot of the studies out there documenting this phenomenon.  
13 And it is so widespread and so common that it has been  
14 called, the introduction of non-native crayfish has been  
15 called the single greatest threat to crayfish diversity  
16 worldwide.

17           So has it happened in Maryland? It has with a  
18 number of our native species, but especially with this native  
19 species, spiny cheek crayfish -- and this is a crayfish that  
20 is distributed essentially from Frederick down through  
21 Southern Maryland and onto the coastal plain all through  
22 Delmarva. That is what the historical distribution was. But  
23 as the Bureau of Crayfish has spread through Central Maryland  
24 over the past 50 years, we have documented declines range  
25 contractions of that species of spiny cheek crayfish in

1 response, it is presumed, extirpated from 15 watersheds where  
2 now Bureau of Crayfish is very, very abundant.

3           And this story, this pattern of Bureau of Crayfish  
4 replacing spiny cheek crayfish has repeated itself up in  
5 Pennsylvania and Southeastern Pennsylvania where the spiny  
6 cheek crayfish is native. Its range has contracted  
7 considerably. And they are concerned that over the years it  
8 may become extirpated from Pennsylvania. In West Virginia,  
9 spiky cheek crayfish no longer occurs. It has been  
10 extirpated completely due to the spread of virile crayfish.

11           So what is the big deal? Well, I am of the opinion  
12 that if you lose native biodiversity, it is kind of -- you  
13 know, that is a big deal and you have to take a step towards  
14 prevent. But I know a lot of folks wonder, well, if you take  
15 one crayfish and you put another one -- you take one out, put  
16 one in, what's the big deal? Does replacing one species  
17 really make a difference? And the answer, of course, is yes.

18           And the reason being is crayfishes are different  
19 species. A crayfish is not just a crayfish. And so a native  
20 and a non-native, they are not ecological equivalents. They  
21 interact differently with the other members of the community.  
22 You know, it is like saying a fish is just a fish, and we  
23 know that is not the case.

24           Secondly, invasive crayfishes, what makes them  
25 invasive is that they can get incredibly abundant, higher

1 densities than you will ever find native species. And I have  
2 been in a lot of streams in Maryland. If you have ever  
3 walked in a stream in Maryland or anywhere in the Mid-  
4 Atlantic and looked around, as you walk you see crayfish  
5 scattering about, and you have noted to yourself, hey, man,  
6 there's a lot of crayfish here. Well, you are standing in a  
7 stream that has been invaded. You will never see the native  
8 species at that density.

9           And based on data we have generated from our  
10 Maryland biological stream survey throughout the state from  
11 2007 to 2009, we collected, quantitatively collected,  
12 crayfish as part of our survey. And we found that invasive  
13 crayfishes can occur at densities seven times greater than  
14 what we find most of our native species. In other states,  
15 that density can be ten times higher than natives. And it is  
16 this propensity for these crayfishes to reach these high  
17 densities in all this number, you know, packing all this  
18 energy into one species that can have a big effect on the  
19 ecosystem.

20           And so going back to that keystone species idea,  
21 you put all that energy into one animal, a lot of that  
22 animal. And of course, it affects that energy. There is a  
23 finite amount of energy in these systems. And so there is  
24 less energy by default for other organisms. And so you  
25 introduce an invasive crayfish, and you can disrupt the flow

1 of energy up and down the food chain.

2           And that has happened. And it has been well  
3 studied elsewhere, where studies have looked at the effects  
4 of invasive crayfishes, not just on native crayfishes, but on  
5 other aspects of the ecosystem. And you see this general  
6 pattern, the potential decline in leaf matter and detritus,  
7 which again forms the base of the food web in streams and  
8 lakes, reduced water clarity, plants, insects, and other  
9 invertebrates, freshwater muscles, snails, amphibians, and  
10 even recreational fisheries. And it seems kind of  
11 counterintuitive. You think, well, you have more crayfish,  
12 crayfish make good fish food. Wouldn't more crayfish make  
13 for better recreational fisheries? And that is not the case.

14           I have yet to read a report that says, well, these  
15 crayfish came in and were introduced, and now the sport  
16 fishery is doing great. I have yet to read that. There are  
17 published reports of declines in recreational fisheries,  
18 especially where the studies have been done up in Wisconsin  
19 where Lipoma sunfish recreational facilities have declined.  
20 I have read about declines in rainbow trout growth and  
21 abundance and brook trout.

22           Now, of course, you have declines in recreational  
23 fisheries. You also have decline or an economic impact, as  
24 well. And that has been documented in Wisconsin, as well.  
25 Now, has this happened in Maryland? I don't know. The

1 studies have not been done. But it is possible. Certainly  
2 we have seen the loss of the native crayfish, other impacts.  
3 You know, the potential is there.

4 (Slide)

5 So what has MD DNR done to reduce the spread?

6 Well, we have increased our efforts really since 2006. We  
7 have paid a lot of attention to this issue. And we have  
8 taken every opportunity we can over recent years to spread  
9 the word to our anglers, to inform them of the consequence,  
10 potential consequence, of dumping not just live crayfish but  
11 life anything. Any of your live bait has the potential to  
12 introduce and move around non-native species.

13 And so we have taken every opportunity. This is  
14 the latest fishing guide that gets handed out with every  
15 angler license. And in here you have a story on basic  
16 crayfish. We have posted signs where we have regulations to  
17 alert anglers to the problem.

18 (Slide)

19 So we have taken a lot of effort, you know, we have  
20 put a lot of effort forward on angler education, but we have  
21 also taken steps in regulation in trying to prevent the  
22 spread of these species. We have prohibited the import,  
23 sale, possession, and transport of a few species. And the  
24 most protective measure we have taken to date was back in  
25 2008 when we, in response to the discovery of rusty crayfish

1 in this state, we prohibited the catch, possession, and use  
2 of crayfish of all species in the upper Potomac, middle  
3 Potomac, and lower Susquehanna River. So the possession of  
4 any live species was prohibited. Upon catching, anglers were  
5 instructed they had to remove the head. And this headless  
6 regulation, again, was aimed to contain the rusty crayfish in  
7 the basins where we knew it to be. And those were the three  
8 basins, portions of those three basins, where we knew it be,  
9 but the idea of preventing anglers from catching them and  
10 moving them to other river basins in Maryland.

11 The regulation was pretty strong. It allowed for  
12 the continued use of crayfishes, albeit dead crayfish, but  
13 anglers could still use crayfish. It allowed for the harvest  
14 for consumption. And the best thing was it was enforceable.  
15 If an NRP officers walked up on an angler in the middle  
16 Potomac with a bucketful of live crayfish, it was easy to  
17 note that that was against, you know, breaking the law.

18 (Slide)

19 But there were some weaknesses to this headless  
20 crayfish regulation. It was, it is difficult because it is  
21 by basin. It is difficult for anglers to interpret to some  
22 extent, because most people don't know where basin boundaries  
23 are. Most people don't know where the middle Potomac ends  
24 and the Potomac Washington Metro Basin begins. So  
25 interpretation was difficult. And it was also limited in

1 scope. Again, it was focused on the rusty crayfish invasion,  
2 but it left a lot of river basins throughout Maryland  
3 unprotected. And there are a lot of watersheds remaining in  
4 Maryland, even though we have five non-natives, there are a  
5 lot of watersheds that do not have any and are worthy of  
6 protection and are also vulnerable at this point in time.

7 (Slide)

8 So how can we improve protection in Maryland? We  
9 are proposing to extend the current headless crayfish  
10 regulation to include all Maryland river basins, extending  
11 the ban statewide. And this would be the strongest step we  
12 could take. It would allow for -- it would prevent further  
13 spread of the crayfishes in all river basins that are already  
14 here. It would proactively prevent new introductions of  
15 species we don't have quite yet here in Maryland that can be  
16 brought in from out of state. And the best part is that it  
17 is easy for anglers to interpret and easily enforceable.

18 (Slide)

19 And it is also timely. You know, we are aiming to  
20 have this, to move forward on this during the rest of this  
21 year. Pennsylvania is also aiming to have a regulation in  
22 place, a statewide ban on the use of live crayfish as bait,  
23 as of January 2015, as I understand it. Now, they are in  
24 the -- I think they just finished the public review process.  
25 SO this is still in the works. But what they are doing is

1 essentially they are taking the headless -- they are modeling  
2 their regulation off of our headless crayfish regulation.

3 So this would improve, of course, improve  
4 protection of our boundary waters, the waters we share. And  
5 it would make for a very consistent regulation between the  
6 two states for anglers that, you know, fish in both areas.

7 (Slide)

8 And so here is the timeline for the proposed  
9 crayfish regulation. We are asking you today to provide us  
10 feedback on this regulation and take this information back to  
11 your constituents and ask them to provide us feedback. We  
12 are looking to get feedback by May 31. And then, as you can  
13 see there, with your advice on scoping, looking to scope the  
14 regulation in August, propose the regulation in September  
15 with the plan to have it effective in January 2015.

16 And there you see my e-mail address, if you want to  
17 provide feedback.

18 Is Sarah here still?

19 Do you have anything to add on the whole schedule  
20 there?

21 MS. WIDMAN: No. That is pretty much it.

22 MR. GOLDSBOROUGH: All right. Thank you, Jay.

23 MR. KILLIAN: Thank you.

24 MR. GOLDSBOROUGH: So this is clearly a good  
25 opportunity for the Commission to provide a service to



1 contribute to the development of important guidelines rules  
2 in this case to head off a real potential environmental  
3 problem. So there are a number of us who represent  
4 organizations. They have information available that we  
5 should be readily able to distribute to increase awareness of  
6 this. So make note that that opportunity is there. So I  
7 encourage you all to do that.

8 Does anybody have any questions for Jay or  
9 comments? Ray?

10 MR. MORGAN: Jay, you have Pennsylvania covered.  
11 You have Maryland covered. You have other states in the  
12 Chesapeake Bay Watershed. How are you going to reach out to  
13 like Virginia and New York and kind of get the on board, too.  
14 And part of West Virginia, obviously. I mean, it is not just  
15 states. It is the whole Chesapeake bay Watershed.

16 MR. KILLIAN: Yes. Well, hopefully two states  
17 lining up a regulation that is really consistent and that is  
18 as strong as these would hopefully trigger other states to  
19 pursue the same lines. Virginia -- different states -- and  
20 you find this throughout the U.S. -- they have attacked this  
21 problem differently. Some have not attacked it at all. New  
22 Jersey hasn't, to my knowledge, done much. I am not sure  
23 exactly what steps New York has taken. Delaware hasn't  
24 moved. But Virginia has banned, years ago now, over ten  
25 years ago, banned the sale of live crayfish as pets and as

1 bait. The loophole that they left open was that anglers are  
2 still allowed to use crayfish and move them. So the species  
3 that had already become established, they can still move. So  
4 that is not being regulated. And it is causing a problem  
5 down there for sure. But hopefully it will initiate  
6 additional regulations in these other states.

7 MR. GOLDSBOROUGH: Mack?

8 MR. WOMMACK: Yes. I was just kind of curious.  
9 These crayfish up in these streams and all, what is the  
10 percentage of food chain that they supply to like blue  
11 herons, otters, raccoons, catfish? I mean, are they part of  
12 their food chain, as well? I am wondering why they don't  
13 have any natural enemies. Because when I am in the streams  
14 fishing, I always see these type of creatures come down and  
15 grabbing stuff out the water and eating it. So I am just  
16 wondering what's going on. They don't taste good or what's  
17 going on?

18 MR. KILLIAN: No. That is not say that the  
19 invasive crayfish aren't being consumed. There are some  
20 studies that suggest they are not as -- they don't, for fish,  
21 at least, they don't provide as good for it, because they are  
22 bigger and more aggressive than the native species. And so  
23 fish risk being damaged. Big bass will sometimes tend to  
24 leave them alone and opt for the native crayfish, if one is  
25 there. But they are being consumed.

1           Why they can attain such high density is --

2           MR. WOMMACK: A mystery.

3           MR. KILLIAN: It is right now. It is not well  
4 understood. I mean, there are ideas that they are tolerant  
5 and don't have as many natural enemies. You know, it is a  
6 mystery why they can maintain such high densities. And in  
7 areas of the northern Monocacy, where we have rusty crayfish,  
8 I mean, the densities up there, the abundance, is  
9 unbelievable. If you ever walk around in the northern upper  
10 main stem of the Monocacy River, you would be amazed at how  
11 many crayfish are in that stream. And you wonder how they  
12 can sustain themselves. Well, they were sustaining  
13 themselves at the expense of something, because they are  
14 (technical difficulty). They are locking up a lot of that  
15 stream energy.

16           MR. TUMA: Is there a commercial industry for  
17 catching them, you know, for eating?

18           MR. KILLIAN: In Maryland?

19           MR. TUMA: Yes.

20           MR. KILLIAN: No, there is no commercial harvest in  
21 fresh waters allowed. Correct?

22           MR. TUMA: I mean, I hunted on a pond over on the  
23 shore that had crayfish, you know. I'm sure it wasn't these  
24 type, but I was just curious whether -- I mean, he raised  
25 them for --

1           MR. KILLIAN: Yes. There has been some aquaculture  
2 in the past. And to my knowledge, most of those farmers over  
3 there that had them don't do it on -- you know, they are not  
4 pursuing that as much anymore. But in the late eighties for  
5 a spell, there were farmers that were raising them for local  
6 restaurants, trying to create a market. And largely, you  
7 know, they were competing blue crab, you know. So --

8           MR. TUMA: Well, let's create a market.

9           Thanks, Bill.

10          MR. DEHOFF: Jay, when you were going over this, I  
11 noticed that you had about 26 percent of these people say  
12 they purchase the crayfish from the bait shops. Everything  
13 that I have heard us talk about so far to this point is on  
14 the angler level. Is there anything going to be approached  
15 at the bait shop level to restrict what they can sell, if  
16 they can sell, of crayfish? Because that seems to be where a  
17 lot of these are coming from.

18          MR. KILLIAN: Well, there are regulations on the  
19 books. At least it is illegal to import rusty crayfish and a  
20 number of other species that aren't here that could be  
21 problematic if they got here. It is illegal currently for  
22 anyone to import those, including bait shops. How well, you  
23 know, how much that is enforced is a question.

24                 But at the bait shop level, you know, I think the  
25 problem, if you ban the use of live crayfishes in general,

1 the problem with the bait shops would not be a problem,  
2 because the sale of them wouldn't be -- you know, not many  
3 anglers would be buying them.

4 So I think the problem, the fact that the largest  
5 source is self-caught, is the biggest issue that we have.

6 MR. DEHOFF: So you feel that the biggest problem  
7 is people taking them from one stream, putting them in a  
8 bucket, taking them over to the other lake and fishing,  
9 rather than actually purchasing them from someplace and then  
10 introducing them into the --

11 MR. KILLIAN: Yes. Even though 26 percent of  
12 anglers said they reported getting them from bait shops, you  
13 know, they weren't that many -- it wasn't at the level where  
14 they kept them in stock all the time.

15 MR. DEHOFF: Right.

16 MR. KILLIAN: I mean, it wasn't a very popular  
17 bait, crayfish bait. But yes, absolutely. And, you know,  
18 anglers are going to go to places where they can -- they are  
19 going to want to spend more time catching bait, or less time  
20 catching bait, more time fishing. And they are going to go  
21 to places where there is a lot of crayfish. And like I said,  
22 if you have ever been in an area where you are like, wow,  
23 there's a lot of crayfish here, you are walking around in  
24 basin crayfish. And so that is where the problem is.

25 MR. GOLDSBOROUGH: Jim?

1 MR. GRACIE: What do you know about their life  
2 history and habits? Is there any inter-basin transfer on the  
3 road or is it all movement, just being carried by vectors?

4 MR. KILLIAN: There is movement within watersheds  
5 on their own.

6 MR. GRACIE: But not inter-basin.

7 MR. KILLIAN: No. No.

8 MR. GRACIE: How did they get dispersed in the  
9 first place?

10 MR. KILLIAN: Through millennia of --

11 MR. GRACIE: They showed up everywhere, right?

12 MR. KILLIAN: Yes.

13 MR. O'CONNELL: Do you think that part of the  
14 scoping should include prohibition of sale, getting back to  
15 the previous comment?

16 MR. KILLIAN: Well, that's the route that Virginia  
17 took. I don't know. I don't think it would be a major,  
18 based on our survey, a major economic impact to the bait  
19 shops. It could include that certainly. And that would be,  
20 you know, just getting at that smaller, but still an  
21 important, source. You know, it could -- it would be  
22 beneficial certainly.

23 MR. O'CONNELL: We should give that some  
24 consideration.

25 Any comments from folks about that, that particular

1 point?

2 MR. COSDEN: They may be sold commercially for  
3 food. And we would have to consider that, as well.

4 MR. O'CONNELL: Are you aware of any commercial  
5 sale of these invasives of Maryland that --

6 MR. KILLIAN: You can get -- I am sure you can  
7 contact any seafood in Louisiana and have live crayfish  
8 shipped. It is going to probably cost you a lot, but  
9 certainly that can happen.

10 MR. TUMA: They are selling her for food right now.

11 MR. KILLIAN: Do you see them live? I see them  
12 frozen.

13 MR. TUMA: Yes. Weiss had them the other week when  
14 I was over there.

15 MR. KILLIAN: And there are the four -- bait is not  
16 the only vector. So we have seafood. We have pet shops.  
17 And the biological supply industry, as well, which is largely  
18 Carolina Biological Supply, those that supply schoolteachers  
19 that want to raise crayfish in the classroom. And you can  
20 get them over the internet.

21 MR. TUMA: Grow and release them. Right?

22 MR. KILLIAN: Yes, yes. And we have heard reports.  
23 And we have actually -- our invasive species team here has  
24 sent, because we have heard reports of that, not just for  
25 crayfish but many things, we have sent letters from the

1 agency to the science directors of each county, and we have  
2 done that on a yearly basis over the past two years,  
3 reminding them of the problem with that and to have science  
4 directors inform their teachers that, hey, you can raise  
5 them, bring them in, that's fine, just don't have part of the  
6 lesson -- make part of the lesson why you don't release them,  
7 rather than no lesson to release them.

8 MR. GOLDSBOROUGH: Any other questions from the  
9 Commission for Jay?

10 (No response.)

11 MR. GOLDSBOROUGH: Seeing none, any from the  
12 audience? Larry?

13 MR. JENNINGS: I am just questioning why we make  
14 it -- why we allow them to be sold in the first place. And  
15 pet shops are a prime place for not only crayfish but other  
16 fishes that don't belong in our streams. And people think  
17 they are doing something good by putting it in their stream  
18 out back. And we need a law that, you know, this is wrong.  
19 And for us to allow it from some retail shop to make a nickel  
20 off of it, get out of here. I mean, we need to ban these  
21 invasive species and put it right up front.

22 Because a tackle shop sells you crayfish, and they  
23 are alive, are they going to tell you it is law to kill it  
24 before you fish it?

25 MR. KILLIAN: Well, I mean, I largely agree. I



1 know that the trouble with banning invasive species is that  
2 you don't always know what is going to be invasive. I mean,  
3 some are -- it is clear, you know, that rusty crayfish is a  
4 problem that we shouldn't -- and we have bans on the import  
5 and sale of that species. But there is a lot that is sold at  
6 pet shops, certainly, that we don't know much about it. And  
7 it could not be one that we flag as invasive. And then it  
8 could be introduced and become a problem.

9 MR. GOLDSBOROUGH: Okay. So they have a May 31  
10 deadline when they would like to get some feedback. So they  
11 have materials. Are those materials available on the DNR  
12 website?

13 MR. KILLIAN: What materials?

14 MR. GOLDSBOROUGH: Didn't you have a brochure or --

15 MR. KILLIAN: Oh. I was just -- in the fishing  
16 guide, if you all buy an angler license this year, there is a  
17 spot of invasive, a page, full page of invasive species in  
18 general. And crayfish are highlighted in it.

19 MR. GOLDSBOROUGH: Okay. Well, that is great.  
20 That is readily available to everybody. So in the fishing  
21 guide, the 2014 fishing guide, you can point your  
22 constituents to that. And, Jay, you do want them just to use  
23 your e-mail address? Is that what we want to do, for getting  
24 information back?

25 MR. KILLIAN: That's fine.

1 MR. GOLDSBOROUGH: Okay. So that is on the screen  
2 now, jkillian@dnr. Everybody make note of that. If you  
3 think you can get the word out and potentially get some  
4 feedback to Jay by May 31.

5 MR. KILLIAN: Thank you, y'all.

6 MR. GOLDSBOROUGH: Let's move on to Fisheries  
7 Management Planning. We have, it looks like, a tag team.  
8 Are we going to start with Kelly? Is Kelly Collins here?

9 Kelly. All right. There you are.

10 MR. O'CONNELL: Kelly is from Chesapeake and  
11 Coastal Services within DNR. And there is a project that I  
12 became aware of. It is really early in the planning phases,  
13 but we want to bring it before the Sport and Tidal Fisheries  
14 Commission. So welcome, Kelly.

15 And you do have a handout in your package. It is  
16 under tab six.

17 ***Fisheries Management Planning***  
18 ***Consideration of Mallow's Bay Being Proposed***  
19 ***as a National Marine Sanctuary***  
20 ***by Kelly Collins, Coastal Planner, MD DNR***

21 MS. COLLINS: So I am with our Chesapeake and  
22 Coastal Service. I am a coastal planner. And I just started  
23 working with a number of folks on this project.

24 (Slide)

25 Basically, we are looking at the potential for the

1 Mallows Bay area to be designated a national marine  
2 sanctuary. This would be the first in the Chesapeake Bay  
3 region. So if you are not familiar with Mallows Bay, it is  
4 on the lower Potomac just south of Quantico on the Virginia  
5 side. And here is a larger area map. We have Smallwood  
6 State Park and Sweden Point Marina just north and Purse State  
7 Park to the south.

8           This area, sorry, this diagram shows some of the  
9 water trails in the area, the John Smith Water Trail, the  
10 Star Spangled Water Trail. A number of historic national  
11 trails go through this area, as well.

12           (Slide)

13           So Mallows Bay Park right now is managed by Charles  
14 County. It is owned by DNR. And our waterway improvement  
15 fund has put a lot of money into the boat ramp and kayak soft  
16 launch in this area. The park itself is about 185 acres. It  
17 is a high use for recreational kayaking, fishing. It is a  
18 premier bass fishing site.

19           (Slide)

20           And it is also the home to a number of shipwrecks,  
21 actually the largest assemblage in the Western Hemisphere.  
22 It has a real interesting history dating back to the  
23 Revolutionary War. But the majority of these shipwrecks  
24 actually come from World War I. There was a need to build an  
25 emergency fleet for a transport, and there was a need to do

1 it quickly. So they built the ships out of wood. And it was  
2 a major shipbuilding effort throughout the U.S. And they  
3 used wood to save time and save money. Unfortunately or, I  
4 guess, fortunately, the war ended before the ships were  
5 deployed. So they ended up having to sell the ships off for  
6 salvage. They were moved around quite a bit and ended up  
7 down in the Mallows Bay area.

8           The company that bought them wanted to burn them.  
9 And this was done over the protests of the local community  
10 and the local fishermen, who were worried about the ecology  
11 of the area and what the burning of all these ships would do,  
12 over 88 of them. But it happened anyways. Since then, the  
13 area has bounced back. And the wood ships and the decay  
14 actually contribute to the sediments of the area. And it is  
15 a great fish spawning nursery area. Really interesting  
16 ecosystems on a lot of these ships.

17           (Slide)

18           So the major driver for this area as the National  
19 Marine Sanctuary are these shipwrecks. Just a little bit  
20 about the NMS program. It has been dormant for about 20  
21 years. So this is the first time that NOAA will be opening  
22 up to community-led nominations. It is expected this summer.  
23 There are about 14 sites, all of them coastal. This would be  
24 the first in the river system.

25           And one of the first questions you always get is,

1 well, it is a sanctuary, does that mean this is completely a  
2 hands-off area? And I have been through all of the  
3 regulations and management plans for the 14 sanctuaries up  
4 there. And the fish that are next to all those names are  
5 ones where they do allow recreational fishing. Some of them  
6 do have special management zones, especially those that are  
7 established to preserve key trails and other sensitive  
8 habitats. But for the most part, there really is an effort  
9 to ensure compatible uses. And recreational uses are a major  
10 priority.

11           The process is such that the nomination will  
12 potentially take a couple of months. And if this site is  
13 nominated, then there will be a public scoping process. And  
14 this will be led by NOAA and the state. And it might take up  
15 to two to three years. So as with most federal processes, it  
16 will not be quick. But we are pretty excited about it. And  
17 we would really like to get any feedback and input that you  
18 might have for this effort.

19           MR. O'CONNELL: While this is a recreational  
20 commission, you know, I just want to point out that. And  
21 Kelly and I have spoken at a previously meeting that while  
22 she clearly stated that recreational fishing is allowed in a  
23 majority of them, commercial fishing is also allowed in some  
24 of these. Typically, commercial gear that would not be  
25 impactful to like a shipwreck or coral reefs or other

1 important habitat, those gears may be prohibited. By other  
2 gears that don't have that negative interaction are allowed  
3 in some of these national marine sanctuaries.

4 MS. COLLINS: Yes. And again, any regulations  
5 would actually be established during this public scoping  
6 process when the management plan is developed. And so we  
7 would come back to you and get additional input down the  
8 road. But I wanted to make sure you are aware of this  
9 effort.

10 MR. GOLDSBOROUGH: Any questions or comments for  
11 Kelly?

12 MR. DEHOFF: Obviously we are all, you know, in  
13 favor of protecting the area. What are the -- are there any  
14 potential negatives or cons to having this protected?  
15 Because I know that recently our neighborhood went through  
16 trying to go into the national historic site. And everybody  
17 was all for it until they found out what you couldn't do by  
18 doing that.

19 So what does this bind us as users? What does it  
20 maybe keep us keep from happening or what --

21 MS. COLLINS: Again, that would all be determined  
22 during this public scoping process. And the public and the  
23 community would have a lot of input as to whether any  
24 regulations were actually established. In most sanctuaries,  
25 as I said, really the only regulations include things like

1 discharge. And as this would be, you know, an important  
2 archaeological and historical site -- in fact, it is actually  
3 going through right now. The Maryland Historic Trust has put  
4 it forward for the National Register of Historic Places.  
5 That is happening concurrently. Really, many of the  
6 regulations would just be with no salvaging or taking from  
7 the shipwrecks themselves of the archaeological resources.

8 MR. TUMA: Are these funded by the state or is this  
9 national funded?

10 MS. COLLINS: This is national funding. So the  
11 actual management can be either through state or federal. In  
12 this case it would be all in state waters, Maryland state  
13 waters. So --

14 MR. TUMA: So there is no impact on DNR or the  
15 state.

16 MS. COLLINS: No. These generally come with  
17 funding for implementation of the site, sometimes even  
18 funding for a facility to be built for interpretation and  
19 education, as well.

20 MR. GOLDSBOROUGH: Any other questions for Kelly?

21 (No response)

22 MR. GOLDSBOROUGH: So note that we do have a  
23 handout in your packet there that you can share with others  
24 and spread the word and make sure there is awareness of this  
25 proposed or potential nomination at this point, I guess.

1 Thank you, Kelly.

2 MS. COLLINS: Thank you.

3 MR. GOLDSBOROUGH: All right. Into brook trout  
4 now. Is Alan here? Yes. So we are going to have a couple  
5 of -- we have a presentation by Alan Heft and I think Matt  
6 Sell, who are our brook trout biologists. Matt Sell's  
7 position came about from the license fee increase back in  
8 2007. And this is an opportunity to highlight some of the  
9 work that they have been doing. And then we will have a  
10 review of the Brook Trout Fisheries Management Plan.

11 ***Brook Trout Research and Management***

12 ***by Alan Heft, MD DNR***

13 MR. HEFT: Well, why she is getting this  
14 presentation up, I have a quick presentation. I will give  
15 you a little bit of background and history on brook trout in  
16 Maryland. For those of you who have not seen a brook trout,  
17 who knows what a brook trout is? Everybody in here for the  
18 most part know brook trout, seen brook trout?

19 (A show of hands.)

20 MR. HEFT: I don't see a lot of hands, a few hands.

21 Brook trout are our native trout species. The  
22 things that you hear about a lot of times through your local  
23 papers and your magazines, people talk about rainbow or brown  
24 trout, the stock trout fisheries, some of our larger  
25 fisheries. Brook trout are our native fish. They are the



1 ones that were here since, let's see, Ray, 12,000 years ago,  
2 since the last glaciation.

3 MR. : About two million.

4 MR. HEFT: Two mil. The most recent iteration of  
5 where they are at has not be that far, well, geologically not  
6 that far, long ago, 10, 12 thousand? They haven't moved here  
7 in the last ice age. Well, they were here way back. They  
8 got forced here by the last ice age. They were pushed here.  
9 So in other words, they are our natives. They have been here  
10 a long time, almost as long as Ray has been at the lab. So  
11 they have been here a long time.

12 They are not a giant fish species. You know, you  
13 are not going to get a 40-pound brook trout anywhere in  
14 Maryland. They typically inhabit our smaller stream systems.  
15 Although at times, before we had too many people in Maryland,  
16 they were in a lot of our larger river systems. The North  
17 Branch Potomac River, the Casselman River, the Gunpowder  
18 River would have been all but native brook fish, where these  
19 fish would have been out in the bigger systems. Instead, for  
20 the most part, other than in one spot, they are confined to  
21 small first order, second order, headwater tributary streams.

22 (Slide)

23 So why do we care about brook trout? Well, one,  
24 they are our native species. You know, we want to try and  
25 preserve our native species as much as we can. There is

1 recreational value to them. While not as probably popular as  
2 our put-and-take fisheries or some of our larger trout  
3 fisheries for rainbows and brown trout, there are a group of  
4 anglers and fishermen out there who like to fish for these  
5 guys. They are available.

6           They are an indicator species. If you have brook  
7 trout, you know that the conditions in that stream or that  
8 system are very good, kind of the canary in the coal mine.  
9 If the brook trout are there, good conditions. If you lose  
10 your brook trout, things are changing and not for the better.

11           Where you find brook trout, usually a very  
12 aesthetically pleasing area, you know, typically in your more  
13 remote areas and your mountainous areas, where there is less  
14 people. And you will see a theme, as I talk a little bit,  
15 brook trout and people don't go very well together,  
16 unfortunately, because we have a lot of people in Maryland.

17           And there is some economic value to them. There is  
18 no commercial fishery. There was way back when, about 200  
19 years ago, there was some commercial fishing for them. They  
20 were netted and sold in local markets. That has been done  
21 away with for a long time. So no commercial value to them.

22           (Slide)

23           Like I was saying, they need cold water. You get  
24 over 70 degrees or so, you are not going to have brook trout  
25 anymore. They can't take warm water. Typically flowing

1 water. We don't have brook trout in any reservoirs or lakes  
2 or ponds that are of a natural system. There may be a few  
3 that sneak out into the lakes, out of the tributaries, and  
4 then head back in. Need clean water, need clean gravel.  
5 They cannot take sediment, which, again, you know, you get a  
6 lot of sediment, lot of people, lot of sediment; a lot of  
7 development, a lot of sediment; bad for them. SO they need  
8 good conditions and very clean conditions.

9 (Slide)

10 Nancy is going to talk a little bit about something  
11 called a Brook Trout Fisheries Management Plan. There have  
12 been fisheries management plans done for quite a few of the  
13 tidal species. This was the first freshwater species that we  
14 developed a management plan for. And it kind of came about  
15 because for a long time our brook trout have been the  
16 stepsister of trout management in Maryland. They were a  
17 small species. They were confined to certain areas. They  
18 were not as big as the fish that got stocked a lot of times  
19 that we could grow in some of our streams and reservoirs. So  
20 they kind of got forgotten.

21 But back in the early 2000s, about 10, 12 years  
22 ago, we started getting a little bit more aware of the value  
23 of these fisheries and starting to understand that we needed  
24 to protect them. And part of that was the national  
25 recognition for brook trout in their native range about how

1 much trouble these fish were in.

2           And we just kind of, you know, for years and years  
3 within Maryland we would go out and monitor them. And yes,  
4 they are still there. And we didn't pay a whole lot of  
5 attention to them. They were not real exciting at the time.  
6 But if you look at this map here, back in the mid 2000s, a  
7 group called the Eastern Brook Trout Joint Venture got  
8 formed. A bunch of biologists from all these states  
9 throughout the native range of brook trout, all the way from  
10 Maine down the Appalachian Mountains to Georgia, started  
11 realizing our brook trout are in trouble. They started  
12 thinking and noticing that there were not nearly as many  
13 brook trout. They were disappearing from habitats. And it  
14 was one of those things that just kind of happened. You  
15 know, people were not paying enough attention, I think, at  
16 times to see the scope of what was going on.

17           So you look at this map, and anything that is green  
18 is good. And any other color -- well, blue is -- blue and  
19 green are the two colors that you like to see. Any other  
20 color, gray, red, yellow, not very good. So that right there  
21 got everybody to realize we have a pretty dire thing going on  
22 with our brook trout.

23           So you look at Maryland, what was happening to  
24 Maryland over all this time. And here is our fall line. All  
25 this area here was where brook trout should be. That is our

1 historic range of brook trout.

2 (Slide)

3 And when we look close to see where our brook trout  
4 were left -- this was done back in 2006 -- you can see we  
5 don't have very much brook trout left. We have lost the vast  
6 majority of our brook trout. Gray areas, extirpated. Brook  
7 trout used to be there; no brook trout left there at all.  
8 Red areas, still brook trout in there, but at very reduced  
9 levels, no longer connected systems, isolated streams.  
10 Instead of being able to swim from one tributary to another,  
11 get out in the main river, they can't do that anymore. They  
12 are isolated. They are trapped.

13 You come out to Western Maryland, which  
14 historically people think of Western Maryland, the mountains,  
15 that's where the brook trout are. We only have one system  
16 out here left that is still what we consider intact, where  
17 the tributary streams still can be connected. The brook  
18 trout can swim from one stream, down through the main stem,  
19 and come up in another stream.

20 So that is all we have left from the perspective of  
21 an intact, high-quality, you know, good system. So brook  
22 trout in Maryland are in trouble. It is not a great picture.

23 (Slide)

24 Once we started looking at the situation in  
25 Maryland, we realized we need to do something. We got

1 involved in the Eastern Brook Trout Joint Venture. We  
2 developed this fisheries management plan. Because as we  
3 looked even further into it, we realized there are a lot of  
4 things we don't know about brook trout. They were not nearly  
5 as well studied in general, because they were just kind of  
6 the little stepsister that was out on its own, and nobody  
7 really paid any attention to them.

8 (Slide)

9 And so there was a lot of information needs that we  
10 didn't have for brook trout. So one of the things that was  
11 so nice about this fishery management plan development, it  
12 helped direct us to the areas where we needed to find  
13 information and led to a lot of research, which we got a lot  
14 of research done. We have just completed a five-year life  
15 history study. Ray and a bunch of the guys at the lab have  
16 helped with that research. We found all kinds of things we  
17 didn't know about brook trout.

18 People used to think, ah, brook trout, they live  
19 one to two years, maybe three years, if you are lucky. We  
20 found out they are living five years, six years, and maybe  
21 even longer than that at this point. It wasn't known. Well,  
22 that changed your management strategy. This is not a short-  
23 lived species that spawns once and it is gone. This species  
24 can spawn four or five times, some of these fish that  
25 contribute.

1           So that is one of the things that we got a lot of  
2 information from. We have a model that is being developed  
3 that will help us determine, you know, what the mortality  
4 rates are. And we can use that to try and predict effective  
5 mortality through angling or look at different regulation  
6 scenarios based on what the potential mortality might be. So  
7 that is some of the research that we are doing. That  
8 expanded into what Matt is going to talk about. He is going  
9 to talk about some telemetry work.

10           These fish are not necessarily just little  
11 headwater tributary fish, like people used to think. They  
12 move all over the place. And we are finding that they get  
13 bigger than people realize. So lots of different information  
14 coming out. The fishery management plan has been a big help  
15 in getting that directed.

16           So we started looking at all this stuff. We  
17 realized (technical difficulty) Savage River Watershed. If  
18 you are familiar with Western Maryland, it is out in Garrett  
19 County. It is a watershed above the Savage River, within the  
20 Savage River Watershed. And it still has the main stem  
21 Savage River that goes all the way up through the mountains  
22 up through there. And all these tributaries feed down into  
23 it. So here is the reservoir. Here are all the tributaries.  
24 Here is the main stem Savage.

25           This is a big system. There is about 120 miles,

1 give or take a few miles, depending on which map you are  
2 looking at and which GIS layer I guess you are looking at.  
3 but 120-some miles that are still connected, which means fish  
4 can go from mile one all the way down to mile 190, all  
5 (technical difficulty) an incredibly rare thing. Within the  
6 Mid-Atlantic it is probably the best example of a still  
7 connected brook trout fishery, so very unique. You know, we  
8 are looking at that and we are going, well, what's going on  
9 in here? How is it doing? (technical difficulty)

10 Ray, working with Dr. Bachman\*, had done a study,  
11 paid some students and some research to go out and look at  
12 the status of the populations in a lot of these streams. We  
13 repeated some of that work in 2003, 2004. And what we found  
14 was not very encouraging. A lot of the numbers of fish that  
15 we had found initially had really declined dramatically. So  
16 we had had a big decline in the populations within that  
17 Savage Watershed.

18 And what that led us to (technical difficulty) and  
19 so you can see here, here is the general trend of all these  
20 different streams just heading down. These are a little bit  
21 small. It is hard to see, but the dark colors are (technical  
22 difficulty) are post. Some of these streams had lost 80 to  
23 90 percent of their brook trout. They were way down.

24 Brook trout are notoriously an up and down fishery  
25 density. We will (technical difficulty) things like that,



1 but not to this extent. So we looked at this and realized we  
2 had a problem. So back in 2005 (technical difficulty) six  
3 week, we came up with a regulation proposal. We came and  
4 presented it to the Sport Fish Advisory Commission meeting  
5 (technical difficulty). And what we had come up with was  
6 that we knew there were (technical difficulty) we will get to  
7 that in a second, that there was problems with the habitat.  
8 Brook trout, again, brook trout and people (technical  
9 difficulty) together. You get too many people, you get too  
10 much disturbance, you start changing the conditions in the  
11 environment. The water warms up. We knew that was a  
12 problem. But we also suspected that there were some issues  
13 with (technical difficulty) from harvesting.

14           And the first thing we could do, especially in the  
15 Savage, which was one of the more popular (technical  
16 difficulty) at controlling some of the mortality that was  
17 associated with fishing. So we looked at (technical  
18 difficulty) we went to the Sport Fish Commission and we said  
19 we would like to put a regulation (technical difficulty)  
20 fishing to lowers only, no (technical difficulty) and do like  
21 a catch and release regulation in Upper Savage to try to  
22 protect (technical difficulty).

23           There was some controversy. It was not, you know,  
24 received well by everyone. There was some support for it.  
25 There was some opposition to it. So some of the things that

1 we heard (technical difficulty). And a lot of this was  
2 localized. A lot of the opposition came from locals. They  
3 had grown up there. This was in their backyard. You know,  
4 it is something they lived with. They felt (technical  
5 difficulty)

6           Again, a lot of people just said, well, they are  
7 just brook trout. There is no point in not harvesting them,  
8 because they are going to die after two or three years  
9 anyway. Well, that's not true, also. These fish can live  
10 five, six, seven years. And they can get a whole lot bigger  
11 than what we were seeing (technical difficulty)

12           A lot of people -- so the Upper Savage is so  
13 remote, there is nobody out there fishing. Well, that was  
14 the case probably 50, 60, 70, 80 years ago, but not anymore.  
15 There are -- there is nowhere in the Upper Savage (technical  
16 difficulty) we were hiking a mile and a half up into the  
17 middle of nowhere, where I wouldn't have thought anybody  
18 would have been fishing. There were fish with hooking  
19 injuries. People get there. There is ATV use up there.  
20 There is just nowhere left in Maryland that I can find that  
21 doesn't have access for people. We seem to get everywhere.

22           Some of the people were say we don't need larger  
23 fish in the population. They don't have any value. Well,  
24 yes, they do. They have a lot of value. They have  
25 recreational value. They are a desirable fish. They have

1 biological value. They can contribute possibly -- they  
2 produce more eggs for a larger fish. Their eggs on average  
3 are larger size. So they may have some more viability.

4           And one of the big arguments we got was what works  
5 in the Smoky Mountain National Park, you know, that should  
6 work here in Maryland. Well, it is not the same. There was  
7 some misunderstanding there. For one thing, there is no bait  
8 allowed in the Smoky Mountains either. And we didn't -- you  
9 know, they didn't seem to understand that position. But it  
10 is just a different system. And that is what is unique about  
11 the Upper Savage. The connectedness that we have in that  
12 system is just so unique from most other situations.

13           So again, why were the populations declining? The  
14 majority, a large portion, of the decline definitely related  
15 to habitat and how much things have changed within the  
16 watershed. But without a doubt, we saw some things, looking  
17 at the data from our own data and from our MBSS sentinel site  
18 data. When you look here at this graph here, on the left  
19 is -- let's see if I can read this from this far away.  
20 Difficult access is on the left. So the harder it is to get  
21 to a site to go fishing or to go sampling, that's on this  
22 side. This is where it is real easy to get to.

23           So the gist of this is, the take home from this is,  
24 if it is harder to get to a site, there are more fish. If it  
25 is easier to get to a site, there is less fish. So right

1 there, that tells us that angling and effort was having an  
2 impact on these fisheries. All throughout the Savage, when  
3 we broke this into these different categories, the same trend  
4 held true. The easy access sites had less fish. The harder  
5 to get to sites had more fish.

6           So right there we knew that angling and pressure,  
7 you know, it may be not just angling, it might just be, in  
8 addition to that, people being in the streams and  
9 disturbance. We are not sure of that. That is future  
10 research.

11           So we knew that there was something going on.  
12 There was something that we could at least try to impact and  
13 control, as we worked on these other issues, trying to  
14 develop watershed groups, trying to find ways to restore the  
15 habitat and protect the habitat. And, you know, while we are  
16 doing that, we could at least look at trying to control the  
17 angling aspect and see if we can get some improvements in the  
18 fishery.

19           We have other issues in the Upper Savage. We have  
20 water flow issues. You look at a long-term trend of here is  
21 our average water flow over a long-term data set. And here  
22 is the most recent water flow average. We have less water  
23 for some reason. It may just be, you know, a climate blip or  
24 there may be something else going on. Maybe we are losing  
25 groundwater. We don't have an answer to that, but we are

1 seeing a problem. So there are some issues with that, also.

2           So what we did was we went ahead. We proposed this  
3 regulation. We went through the public process, came to the  
4 Sport Fish Commission, presented our idea. And we ended up  
5 implementing this regulation. So there is no harvest of  
6 brook trout in the Upper Savage watershed. And it was  
7 artificial lure only, no bait. No restrictions on the type  
8 of artificial lures. It is not fly fishing only, just  
9 artificial lure. And we did that, of course, because the  
10 literature is outstandingly clear that bait fishing has a  
11 much higher potential for mortality than lure fishing. So we  
12 wanted to maximize the potential success of this regulation.

13           So we ended up with four objectives. And I will go  
14 through each one of those one at a time to let you know where  
15 we stand now, to give you an update on that.

16           (Slide) Our first objective, we wanted to try and  
17 restore the number of larger fish in the system for both  
18 biological and angling value. Now, we have been doing this  
19 since 2006. The regulation was implemented January 1, 2007.  
20 And so at this point, looking at the -- we have done sampling  
21 each year for I guess it is seven years straight now. Right  
22 now our adult population is greater than eight inches, which  
23 seems small, but for brook trout it isn't, are the highest  
24 since the 2009 monitoring year and trending upwards, though  
25 they are still below historic values.

1           This regulation has helped. We have had some  
2 increases, but we are still not anywhere near where we were,  
3 you know, 20, 30, 40 years ago. The good sign is we are  
4 trending upwards. We have had a nice steady trend. We have  
5 had a couple good year classes, which should help carry and  
6 may trigger hopefully a whole big boom in this population.  
7 That still remains to be seen. We will keep on tracking  
8 that. But it is positive at this point.

9           All the levels of angler access -- that is easy  
10 access, medium access, high access -- everywhere we went and  
11 looked at those were still all higher than at the -- the  
12 maximum length of brook trout collected in those areas was  
13 still all higher than what we were finding at the MBSS  
14 sentinel sites. Those are areas that are open to angling  
15 year around under two-fish-per-day harvest, no minimum size.  
16 So what that is telling us is that by protecting these fish,  
17 we are getting larger fish. We are increasing our maximum  
18 size.

19           A trend that we are still seeing -- and again, this  
20 is a future research project that we need to look further  
21 into. We still have more trout in our hard and medium access  
22 sites, even though the high or the easy access sites now are  
23 protected, also. Even though you can park right by the  
24 stream and go and fish right away, you are not allowed to  
25 harvest fish there, but it is still not recovering at the

1 level we would think. They are not showing the densities of  
2 fish that we see at our hard-to-get-to sites and our medium  
3 sites.

4 So something is going on still. And that makes  
5 us -- you know, we need to investigate further. Is it just  
6 the presence of anglers walking in the stream? You know, how  
7 sensitive are these fish at times?

8 MR. GRACIE: Or is it an illegal harvest --

9 MR. HEFT: And it could very --

10 MR. GRACIE: -- where it is easy to throw fish in a  
11 car?

12 MR. HEFT: It could be very well partly that. We  
13 do have coverage. NRP has done a good job. We have had some  
14 great coverage in the Upper Savage. They have been out there  
15 a lot. But it could very well be partly poaching, too. You  
16 know, we don't know that. But we do need to look at it.

17 We have talked with Ray. We have some ideas to get  
18 in there and do some studies on the effect of stepping on  
19 potentially reds and nests and see if that is having some  
20 issues.

21 Before the regulation, we were averaging about 4.9  
22 adult trout per 75-meter section. I use 75 meter. That is  
23 our sampling lengths. That is our sampling lengths. We have  
24 these scattered throughout the Upper Savage system, where we  
25 go back and sample year after year.

1           Since the regulation, we are averaging six adult  
2 trout per 75-meter section. Now, that doesn't sound like a  
3 lot of trout, a little over one trout we have increased in a  
4 75-meter section. Well, take that 75-meter section and  
5 extrapolate it over 100-plus miles of water. It is actually  
6 quite a few fish. We estimate upwards of 4,000 or more adult  
7 trout throughout that system. If you are an angler, that's a  
8 lot of fish. If you are a biologist, that is a lot more  
9 adult fish out there that can be spawning and growing.

10           So we are very pleased to see this. We have  
11 increased our numbers of adults. That's potential spawners.  
12 That's fish that can be caught, released, and caught again,  
13 too.

14           Looking at our maximum size for brook trout that  
15 were collected prior to the regulation, I have been doing  
16 this for pushing 20 years now. I rarely ever saw a brook  
17 trout pushing 12 inches in the Savage. We have collected  
18 them up to 14 inches now. And we have seen brook trout to 16  
19 inches in the Savage River. So these are tremendously large  
20 brook trout for a small river system like this in the Mid-  
21 Atlantic. It is special, very, very special.

22           So there is an example of what makes the makes  
23 Upper Savage so special. I mean, that is a -- that's a 50-  
24 pound striper. That is the equivalent in brook trout.  
25 That's a 50-pound striper right there. That is a tremendous



1 fish. That is a wild, streambed fish that has been here --  
2 you know, his ancestors have been here forever. That's --  
3 people go into Maine to catch a fish like that. Well, they  
4 can come into Maryland and catch a fish like that now.

5           Again, just a little bit of a more explanation of  
6 how we think this regulation has done a very good job of  
7 helping with our objective. You know, here is our maximum  
8 brook trout length. You can see overall -- and again, there  
9 is lots of fluctuation in brook trout populations naturally.  
10 But overall, we are all tending upwards on our brook trout  
11 length.

12           Down here, this lower maximum length, sites open to  
13 fishing. So the comparison holds steady through here between  
14 closed fishery where you cannot harvest them and an open  
15 fishery where a harvest occurs.

16           MR. GRACIE: Where is the open fishery that that is  
17 based on?

18           MR. HEFT: Those are all MBSS sentinel sites, data  
19 from those, which has been collected year after year after  
20 year. So we have a nice data set through those MBSS sentinel  
21 sites. And they have two fish per day, no closed season, no  
22 regulations on the method you can use to collect them.

23           (Slide)

24           So our second objective, trying to restore overall  
25 trout population densities, not just getting more and bigger,

1 more and larger fish in the system, but trying to bring those  
2 population densities back up to where they were. Right now,  
3 we think that our populations have stabilized and are slowly  
4 trending upward, but not in every stream. There are still  
5 some problem streams out there that even with the regulation  
6 we have not had the recovery that we had hoped for. Overall,  
7 we are moving up, but not -- it is not a systemwide thing.

8           Again, we still remain high, higher than all the  
9 open fisheries. MBSS sentinel sites, some of the other  
10 fisheries that are open, open angling, our numbers are still  
11 higher than that. And so that is more evidence that the  
12 regulation is having some effect.

13           We suspect -- we had a great hatch in 2013. Brook  
14 trout populations throughout the range are very sensitive to  
15 environmental events. We had anchor ice all this winter,  
16 tremendous winter in Western Maryland. We were hopeful that  
17 we survived that and had a good hatch. As we were driving  
18 down here today through the rain and the predictions of three  
19 to five inches of rain, that is bad news for brook trout.  
20 Our fish have just hatched a few weeks ago. They are at a  
21 delicate state. One highwater event and you can lose your  
22 whole year class. So that is normal for brook trout. That  
23 is something they have to deal with.

24           But we had a good year class in 2013. If we can  
25 get a good class off this year, we are slowly starting to see

1 those numbers come through. And those fish will come through  
2 for three or four, hopefully five years, some of them. So we  
3 are optimistic that that is going to be a good thing.

4           Again, the high access sections are not recovering  
5 like the medium and low access sites. Don't know the reason  
6 for that. Typically, the high access are lower down on the  
7 watershed. That's your bigger water, more diverse habitat,  
8 more area for brook area to be found, and yet they are not  
9 recovering. Something is going on. We don't know what it  
10 is. But like I said, we do have some ideas for some future  
11 research to try and figure out what might be going on there.

12           (Slide)

13           And there is just a typical stream bucket. You  
14 can't see the fish in there, but it is full of fish, full of  
15 brook trout of varying sizes. I will have to get a picture  
16 of that for the future.

17           (Slide)

18           All right. Objective three. We wanted to reduce  
19 angler-related mortality, particularly of larger fish. One  
20 of the ways you can see that is you will see similar  
21 population characteristics between --- fish, easy access  
22 sites, and less remote areas. In other words, things will  
23 start to trend similar. And that is what we are hoping for,  
24 trying to get our high access and our low access to start  
25 showing that they are trending.

1           Density-wise, we are not really see that. But from  
2 a population structure, we are starting to see some of that.  
3 So that is a good sign, that the angler-related mortality is  
4 being reduced. We are getting larger fish all over the  
5 system. So, again, that is trending positive. We are hoping  
6 that continues.

7           Another thing that has been interesting is that  
8 over in West Virginia on a system called the Shavers Fork,  
9 which is only probably 60 miles away, maybe 70 miles away,  
10 very similar to the Savage, big main stem, lots of  
11 tributaries that feed into the main stem, historically, a  
12 famous fishery in West Virginia for large brook trout and  
13 lots of brook trout. They have been doing work there for  
14 about 15 years now. Todd Petty at West Virginia University,  
15 Todd is an ecologist. He comes at it from a different  
16 perspective than we do as fisheries managers and biologists.  
17 He is looking at the ecology of the system, trying to figure  
18 out, you know, what happens in this type of brook trout  
19 system. They have had some of the same problems. They have  
20 had environmental impacts. The main stem gets a little  
21 warmer than it used to. The fish cannot stay out there all  
22 the year, but they can use part of it.

23           But what his research has shown has been what he  
24 calls a push me-pull me type of effect. If you can increase  
25 the number of large fish that are going up in your tributary

1 streams and spawning, that then increases the number of small  
2 fish that end back out in the main stem. They grow fast.  
3 They get big and up they come again and spawn. If you can  
4 get that cycle going, you can get your densities back up.

5 I am hopeful that that is what we are trying to  
6 build up right now in the Upper Savage. If we build up these  
7 numbers of larger fish, hopefully we will be getting more  
8 fish returning to spawn. And we will get that push me-pull  
9 me type system going. And we will start to get our densities  
10 back up.

11 But it has been interesting that they are looking  
12 at it from a different effort than we did. They looked at it  
13 from a different perspective. But they found kind of the  
14 similar thing. And one thing Todd has been pushing in West  
15 Virginia is to adopt a similar regulation as we have, a catch  
16 and release regulation, to try and protect those fish.

17 (Slide)

18 And one of the things that the Eastern Brook Trout  
19 Joint Venture identified, and we looked at from a Maryland  
20 perspective, is trying to protect the best of the best. When  
21 you've got something really good, you want to make sure that  
22 you protect that one. Of all the systems in Maryland and all  
23 the areas in Maryland, this is the one that is our best and  
24 is the one most likely to be here for a lot longer time than  
25 some of the other ones that are facing a lot more nasty

1 stresses than the Savage is.

2           So we wanted to make sure that we were protecting  
3 the system the maximum amount we could. But we also wanted  
4 to make sure we were optimizing angling use. So we feel that  
5 at this point there is no doubt that our current regulation,  
6 the one we implemented in January 2007, has improved and  
7 better protected the populations in the Upper Savage than  
8 what we were doing prior, which was two fish per day and no  
9 limit on gear.

10           We also think that we have accomplished the goal of  
11 reducing angling mortality. And we have moderated some of  
12 the declines caused by natural environmental conditions. You  
13 know, as brook trout populations go up naturally, by keeping  
14 these larger brook trout out, by stopping (technical  
15 difficulty) they could be caught more and more. And even  
16 when your numbers of fish are down and your populations, the  
17 densities are low because of natural conditions, you have  
18 this nice number of adult trout out there that keep getting  
19 caught over and over. So your fishery, you are getting more  
20 out of your fishery by keeping these fish here than letting  
21 them be harvested. And again, that flies -- that goes hand  
22 in hand with the fact that these fish live a lot longer than  
23 people thought.

24           (Slide)

25           And again, since we have done this, we have had

1 lots and lots of letters and e-mails saying, you know, we  
2 love this fishery. People are very pleased with it. Not  
3 everybody. There are still people in the watershed who are  
4 not pleased with it. And they voice that to us. But  
5 overall, the amount of positives are really very substantial.  
6 So that is good stuff.

7 (Slide)

8 And there is just a picture of a very nice brook  
9 trout, just a beautiful fish. The colors are amazing. The  
10 life history is neat. And it is something very special we  
11 need to continue to protect.

12 So I think probably let Matt do his talk, and then  
13 we can take questions of both of us. That might be a little  
14 bit easier. Tom, is that --

15 MR. O'CONNELL: That's okay. That's all right, if  
16 you think it makes sense. Hold your questions then for now,  
17 you guys.

18 ***Brook Trout Research and Management***

19 ***by Matthew Sell, MD DNR***

20 MR. SELL: Okay. I am going to talk to you about  
21 just some fun old science. Sit back and enjoy.

22 (Slide)

23 Part of what Alan talked about with the Upper  
24 Savage River system, we started to do some more research into  
25 these fish, especially those larger fish that we alluded to

1 earlier. And the way we went about that was we did a  
2 telemetry study a couple years ago, looking at some short-  
3 term seasonal movement patterns of these guys. Because we  
4 had this fully interconnected system, these fish can move and  
5 out. We wanted to see what was going on there.

6 So just real quick, I will zip through these. We  
7 have gone over most of it. And for the sake of time -- I  
8 hope somebody has a shepherd's hook ready, because I do like  
9 to talk a lot. I apologize. I get excited.

10 (Slide)

11 That is the range of brook trout in the Eastern  
12 U.S. The arrow points to the Savage River watershed, give  
13 you an idea. We are kind of in the southern half of the  
14 watershed. So that makes that fully connected situation even  
15 more so unique, because the further south you go, the more  
16 isolated your populations get.

17 (Slide) There is the Savage watershed. You can  
18 see where we are at in Western Maryland. Taking a closer  
19 look, I talked about the special regulations. Everything you  
20 see in blue is catch and release, no kill, artificial lures  
21 only, with one notable exception. And that is the put and  
22 take management area on the Upper Savage River. It is about  
23 four-and-a-half miles. It gets stocked annually with 8,000  
24 to 9,000 rainbows. It is open to five fish daily creel,  
25 which includes the harvest of brook trout. So we have all



1 this area that is protected, and this little area that isn't.

2 (Slide)

3 Now, what makes that kind of interesting is we knew  
4 a couple things, that there was this population of big  
5 fluvial fish that lived in the river. And the reason we knew  
6 this is because we started getting some angler reports from  
7 folks like you all saying not only are we catching brook  
8 trout in this put and take management area, but we are  
9 catching brook trout that are bigger than the stocked  
10 rainbows that you all are putting in for. So, guess what, we  
11 are taking these fish home instead of the rainbows, which was  
12 very contradictory to the protective regs throughout the rest  
13 of the watershed.

14 (Slide)

15 Additionally, when we did our summer surveys in the  
16 same sections of this river, the fish were not really showing  
17 up in the numbers that we were hearing about from anglers.  
18 So we assumed that they moved. And we hypothesized that that  
19 was probably linked to temperature, but we didn't know --  
20 what we didn't know was where did they go and how far did  
21 they go and why did they go there. Like I say, we  
22 hypothesized it was probably a temperature-driven thing, but  
23 we weren't sure. So let's find out. Finally, we wanted to  
24 know if they came back.

25 (Slide)

1           So what we did, we caught and tagged 16 large adult  
2 brookies, 240 millimeters. You are looking at 9-and-a-half  
3 inches plus. The fish ranged from 9-and-three-quarter inches  
4 up to a little bit over 11. They were all caught hook and  
5 line, which is why our job is awesome. We actually -- we  
6 were very effective. I had a couple of really good trout  
7 anglers on staff, and we were able to catch the fish over the  
8 course of about three days in the field. So to get that size  
9 of fish not only speaks to their skill, not mine, but also to  
10 the number of these large fish that are around.

11           I went back out then and wore out a couple of pairs  
12 of hiking boots, tracking these things. Thank god, we got an  
13 intern, a volunteer, to help out towards the latter half of  
14 the project, because my legs were about to fall off. And  
15 finally, whenever we found a fish, we just took general  
16 habitat, GPS coordinates, et cetera. We also collected -- I  
17 am zipping through this -- temperature data using hobo  
18 loggers. And there is a USGS gauging station on the main  
19 stem Savage to get at the temperature and flow questions.

20           (Slide)

21           So what we find, results, the fun stuff. Take a  
22 look. Temperatures got warm in the summer. These are  
23 maximum daily temperatures from the gauging station. And  
24 what we saw was that basically from early summer through  
25 early September, temperatures, maximum daily temperatures,

1 were consistently above 20C, which is above that upper  
2 temperature tolerance level for brookies.

3 (Slide)

4 Additionally, you can see, during this year anyhow,  
5 flows went to virtually nothing. And I think they recorded  
6 actually a zero once or twice on the gauge that year. So  
7 whenever I tracked all these fish, I found that yes, indeed,  
8 they were moving. They were leaving. They were getting out  
9 of the main stem. And what was kind of interesting is that  
10 they all went to one or two tributaries. If they moved out  
11 of the main stem, they went to one of these two places. And  
12 with a little bit farther investigation, looking at flows,  
13 these are two of only three tributaries that actually do  
14 remain connected in the Upper Savage during the summer  
15 months. Because of historical logging practices and all, the  
16 lower portions, you know, sometimes it is 50 meters,  
17 sometimes it is 500 meters. But the very bottoms of these  
18 tributary streams are completely subterranean flow for the  
19 very, very dry months of the summer, so effectively  
20 disconnected. Those two aren't.

21 (Slide)

22 Whenever we looked a little closer at the more  
23 detailed movement data, this line zero is basically where  
24 they were tagged. And these are kilometers upstream. All  
25 movements were upstream, by the way. And what we found was

1 that these fish were moving. They were moving long  
2 distances. Average upstream movement was right around six  
3 kilometers upstream. So you think of these little tiny brook  
4 trout, that doesn't sound like a lot to a striped bass moving  
5 from the Atlantic Ocean up the bay and into the Susquehanna.  
6 But for a brook trout in a small mountain watershed, moving  
7 six kilometers is -- that is a pretty big deal. We even had  
8 one fish that moved a little over 11 kilometers. So there  
9 are some movers and some shakers. Pretty cool stuff.

10 (Slide)

11 What we also saw, if we throw temperature data up  
12 there with it, is that right in here -- now, granted, I was  
13 doing all this tracking on my own. So it was hard to get a  
14 lot of day-by-day movement, because I just can't walk 120  
15 miles of stream in a day, even though I tried. What we saw  
16 was, as temperatures started to warm up here early summer,  
17 fish started to disappear. So that supported the hypothesis  
18 that temperature is a driving factor.

19 A couple fish didn't move very far, just a couple  
20 of them. And those fish all maintained their position in a  
21 deep bedrock pool in the mainstem Savage, which I am  
22 hypothesizing is due to the fact that there was a groundwater  
23 influence there. And we had some thermal stratification in  
24 those deep pools. And that's why the brookies were able to  
25 hang on.

1 (Slide)

2 Okay. They stayed there all summer. I would  
3 backup, take that away, but I won't. They stayed there all  
4 summer. But what we weren't sure about was when were they  
5 coming back, were they coming back. And what we found out  
6 was these fish were actually staying and spawning in the  
7 tributaries. Temperatures got very nice for them here in mid  
8 September. None of the fish came back mid September. They  
9 all waited until after the spawn. I actually watched fish  
10 actively spawning, tagged fish actively spawning on reds in  
11 the tributaries. But once they finished, they were out of  
12 there. They were back.

13 And the cool thing is, and that is what that circle  
14 represents, site fidelity. These fish not only came back,  
15 but when they came back, they came back to the exact place  
16 that we caught them to tag them in the springtime.  
17 Oftentimes, of all these fish, eight of the ten of them that  
18 came back, 8 of the 10 were within 50 meters of where they  
19 were originally caught. And 7 of those 8 were literally in  
20 the exact same habitat, whether it was under a log, in a root  
21 wad, behind a boulder in a deep run, exactly where they came  
22 from. So they have their favorite La-Z-Boys, and they want  
23 to be there.

24 (Slide)

25 This is just an example fish that is kind of unique

1 in that tags are only supposed to last a year. But we got a  
2 little extra data on fish 51. This was a neat fish. We  
3 tagged him right at the mouth of Poplar in a nice pool. He  
4 spent the entire spring there. When things got warm in the  
5 early summer, he took off. He went upstream and moved into  
6 the mouth of the Little Savage River, which right at the  
7 mouth there, there is a blockage about -- I never measured  
8 it -- about four or five feet tall.

9 MR. : It is a five-foot waterfall.

10 MR. SELL: It is a pretty substantial effort to get  
11 up over it. And I kind of thought it may act as a blockage.  
12 And we had multiple tag fish actually go into there. So it  
13 wasn't. But he moved in about 50 meters, found a nice pool,  
14 and spent the summer there. I was tracking one day, a  
15 beautiful October day in the fall, found that fish actively  
16 working a red at the tail end of that pool. And I went back  
17 about a week later. I was in the same area, checked for him,  
18 gone. I should say her. This was probably a female. And lo  
19 and behold, until I got back to the main stem part of the  
20 river a couple weeks later, it had moved back. It was laying  
21 literally where I caught it. I remember catching that fish  
22 in the springtime. it was laying in the exact same feeding  
23 lane, which I thought was pretty neat.

24 But what was even more unique about this fish is,  
25 the following summer, last year, Alan, our summer intern, and

1 I were out doing our regular monitoring work. And it just so  
2 happens that summer habitat that he spent in the Little  
3 Savage, that's also in one of our monitoring stations. And  
4 we electrofished a fish that had no adipose fin. I clipped  
5 all the fins to get genetics information from these guys.  
6 And no adipose fin. Upon closer investigation, I saw faint  
7 remnants of a scar. And I sent the intern back in the next  
8 day. And lo and behold, he was able to get a signal from it.  
9 He had to be right on top of the fish. But it was 051. So  
10 that fish moved from the main stem to the Little Savage,  
11 spawned in the Little Savage, back to the exact same feeding  
12 lane in the main stem, and the next summer made the exact  
13 same movement to the exact same pool in the Little Savage.  
14 So they are doing this year after year. It seems to be a  
15 very directed movement. And like I say, they have their  
16 favorite La-Z-Boy, and that is where they want to be. So  
17 there is something about that spot that that fish likes. But  
18 this kind of gives me the impression that these fish are  
19 going to do this year after year, which makes maintaining and  
20 protecting that interconnected watershed concept all the more  
21 important.

22 (Slide)

23 So in summary, fish move very easily and freely  
24 into and out of protected areas. We do all this work to  
25 protect fish in the Upper Savage River watershed being our

1 stronghold for brookies. And the biggest, most highly  
2 fecund, most valuable to recreational anglers, because, let's  
3 be honest, we all like big fish, these fish are moving into  
4 and out of areas where they are protected and not. So that  
5 is a pretty important find.

6           It definitely seemed to be linked to increase in  
7 temperatures. Using tribs is thermal refuge during the  
8 summer months. Not only thermal refuge, but they also use  
9 these areas for spawning. So the tribs are important for  
10 spawning, as well.

11           And finally, the site fidelity with these guys is  
12 incredible. I mean, just seeing the movements that they are  
13 making, the distance that they are moving, and going to the  
14 exact same place is just -- it is awesome. That is why I  
15 love doing this stuff.

16           (Slide)

17           So finally, some future directions. Genetics, we  
18 have genetic samples from those tribs that remain connected  
19 plus the main stem. And right now Tim King is working with  
20 us at USGS. They are Lee Town. And he is doing the  
21 genotyping with these guys. So we are going to see are they  
22 discrete population? Do these fluvial fish only spawn with  
23 themselves or are they part of an overall metapopulation?  
24 And if they are, you know, these fish are going to contribute  
25 disproportionately more eggs, larger eggs. They could be the



1 drivers for the whole system that keeps the gene flow moving  
2 into and out of, so you don't get these very monotypic kind  
3 of populations genetically.

4           The understanding is we have to do a population  
5 census. We have to know how many of these big fish are in  
6 that main stem put and take. We don't really know. We tried  
7 it before. But thanks to spring rains like we are having  
8 now, it is hard to sample.

9           And finally, habitat protection enhancement. You  
10 know, anything we can do in the future to maintain or improve  
11 this connectivity is good.

12           (Slide)

13           So I am buzzing through this. That's that. That  
14 is the telemetry stuff. That is really cool stuff. This is  
15 cool, too, for the nerds in the room like myself. I say that  
16 because I am one. I was tasked with putting together a brook  
17 trout GIS-based database with a spatial component that we  
18 could basically act as a clearinghouse for all the brook  
19 trout data that I could find.

20           And it is fully functional at this point. Just a  
21 couple quick slides, some examples.

22           (Slide)

23           That's the coverage we have right now. And it is  
24 pretty good, as you can see. And basically right now it  
25 incorporates all of our fisheries data that I could get back

1 into the eighties. MBSS data from their inception to  
2 present, University of Maryland data, whatever projects they  
3 may have worked on, the trout crew, et cetera, et cetera.  
4 And I have a couple of small individual project data  
5 incorporated, as well.

6           And what I have done is I put this together, taken  
7 it out to regional offices. They all have it. And what they  
8 can do is they can now search brook trout data. They can see  
9 where they are, what densities they exist in. For sites that  
10 have been done year after year, they can look at population  
11 trends, number trends, things like that, easily exportable  
12 into Excel.

13           (Slide)

14           And just -- I threw up an example there. You can't  
15 see it on the screen. I apologize. But all those metrics  
16 are all the metrics that were measured in the field in that  
17 little white box. And all that information is now available  
18 with literally the click of a mouse to our regional offices.  
19 It has proven actually very valuable to environmental review.

20           (Slide)

21           A couple of examples. I show you the distribution  
22 map. This is a distribution map that I put together based on  
23 our most current brook trout presence/absence data. And you  
24 can see the fragmented nature of it all. But I was able to  
25 put that together using the GIS database.

1 (Slide)

2 Also, here is an example. I sent this out as part  
3 of our five-year sampling schedule that we are in. We are  
4 getting ready to start the next five-year sampling period  
5 this summer. And because I had this data from different  
6 organizations, I am able to look for places to consolidate  
7 and collaborate information with other groups, so that we,  
8 with our limited staff, can still accomplish a huge goal in  
9 sampling all these streams by looking at where MBSS is going  
10 to be, or if we can ask them to maybe add a site or two, if  
11 it is going to be brook trout staff with Alan and myself and  
12 our technician, or if it is going to be regional staff. So a  
13 great way to collaborate.

14 (Slide)

15 And finally, the future of this, it is a cool tool.  
16 That is Alan's first impression of it. So it is pretty neat,  
17 whenever you take it out. And guys that have never used GIS  
18 before, I mean, they are absolutely clueless with GIS. It is  
19 not their fault. They just were never trained on it. And I  
20 show them with a few clicks of a mouse how much utility this  
21 has, especially for things like environmental review. With a  
22 couple clicks of the mouse, they can get the information they  
23 need. It's like, wow, this is cool. But I need feedback. I  
24 need to know how to improve it. So it just needs to be  
25 implemented a little more regionally.

1           The data comes from a host of different places.  
2 And everybody out there does their own thing. Everybody  
3 collects their own metrics. Everybody does what they need to  
4 do for their project. So at this point I have to take all of  
5 those data points that you see, find some lowest common  
6 denominators, get something that is a little bit more user  
7 friendly. We need something that doesn't, whenever you click  
8 on information for a point, come up with literally a table  
9 with 100 metrics. That is not what it is meant for. And it  
10 is very difficult to use.

11           So that is probably the next biggest step, and then  
12 incorporate some more information. There is a collection  
13 permit database, I understand now, that is digital, where I  
14 could peruse all the stuff ---, if they were done for brook  
15 trout or not, and get a data point, maybe find some  
16 (technical difficulty)

17           It is a living document, so to speak. It is  
18 something that is going to continue to morph and evolve. And  
19 as I learn things, it is going to get better.

20           So with that, questions?

21           MR. GOLDSBOROUGH: Thank you (technical difficulty)

22           We will start with Jim.

23           MR. GRACIE: You guys caught up nicely.

24           On your database, is all of that data five years or  
25 less on the current listing? Because one of the problems we

1 had is you couldn't get back to all thee streams in a five-  
2 year period. So some of the data you had was eight, ten,  
3 eleven years old in terms of --

4 MR. SELL: Some of it is historical.

5 MR. GRACIE: Is it still? Okay.

6 MR. SELL: And what I have done, Jim, is I have  
7 based our next five-year sampling rotation on all of the  
8 historical data I could find. And it goes back as far into  
9 the eighties. And what is going to happen is we are going to  
10 do our best to sample every one of these streams in the next  
11 five-year rotation. And then in five years, I am going to  
12 update that range map. And I am going to know where they  
13 still are, where they are not. And then we can modify our  
14 next five-year period to reflect --

15 MR. GRACIE: I was looking at your Gunpowder  
16 watershed, which I happen to know very well. And some of  
17 that looks like it is more than 20-year-old data.

18 MR. SELL: Yes. Well, actually a lot of  
19 Gunpowder --

20 MR. GRACIE: And a lot of those places just don't  
21 have brookies anymore.

22 MR. SELL: A lot of the Gunpowder data came from  
23 the regional office there. And that was based on his most  
24 recent stuff. And a lot of it is newer than eighties.

25 MR. GRACIE: Okay.

1 MR. SELL: Some of it is a few years old, but it is  
2 not more than a decade old. But there is -- there has been a  
3 lot of change. And that is the area that I really expect --

4 MR. GRACIE: Yes. That's getting a lot of changes.

5 MR. SELL: I expect a lot of those watersheds, sub-  
6 watersheds, catchments, to maybe disappear, sadly.

7 MR. HEFT: We are optimistic that within the end of  
8 this five-year period we will know where brook trout are and  
9 are not.

10 MR. GRACIE: At the end of the next five years, you  
11 will be up to date on your --

12 MR. HEFT: I think we will be 100-percent sampled.  
13 We will know within a five-year range whether we have them or  
14 not.

15 MR. GRACIE: Well, we hope you are wrong in some  
16 instances, because we have some restoration efforts in mind  
17 for the Gunpowder watershed.

18 MR. HEFT: Well, I hope we can add some, yes.

19 MR. GRACIE: I will add as many catchments on there  
20 as what you all can help us with.

21 MR. GOLDSBOROUGH: Mack?

22 MR. WOMMACK: Yes. I noticed you kind of said your  
23 bigger trout were caught up in the northern parts, like Maine  
24 and areas like that. So I am kind of wondering like with  
25 global warming and the logging and the forests and things

1 like that, has a lot of research been done on the temperature  
2 stressing out the female trout laying eggs due to water  
3 temperature?

4 MR. HEFT: Well, they typically spawn in fall,  
5 October. So water temperatures even range wider are well  
6 below a maximum, you know, lethal limit. We know the limits.  
7 And there are predictions. Some of the modeling done right  
8 now being done at Penn State for Maryland suggest that from  
9 the Catoctins east it is going to be too warm for these  
10 things to even survive. And some of the models suggest the  
11 Catoctins are in bigger trouble in 100 years or so.

12 So yes, there is serious concern from the global  
13 warming climate perspective. There has also been work done  
14 in Virginia that just be reforesting and providing shade, you  
15 can mitigate maybe almost all of the climate warming that we  
16 are anticipating coming.

17 So there is hope. I mean, we may be losing these  
18 streams or they may be getting further stressed with climate  
19 warming, but there are things we can do to further shade them  
20 and protect the water that might completely mitigate that.  
21 So there's hope.

22 MR. GOLDSBOROUGH: Any other questions for Alan and  
23 Matt? Tom?

24 MR. O'CONNELL: Just a quick comment. Alan and  
25 Matt are a great example of the passion of our biologists

1 across the state. And there is a great opportunity every  
2 other week to listen firsthand to them on the Alan Ellis ---  
3 Radio Show. And all those shows are podcast, if we don't  
4 like waking up at 5:00, 6:00 in the morning.

5 But just to show how passionate Matt is -- what is  
6 the name of your daughter, Matt?

7 MR. SELL: Brooke.

8 (Laughter)

9 MR. O'CONNELL: Excellent.

10 MR. SELL: Yes. We were debating about names for  
11 the boys.

12 MR. O'CONNELL: Trout?

13 MR. SELL: Yes. Trout, River, something along  
14 those lines.

15 MR. GOLDSBOROUGH: So are you looking for feedback  
16 on some of those information sources? You had NGOs up there.  
17 Should some of our members be looking to --

18 MR. SELL: If any of you all have information  
19 regarding brook trout, whether a survey was done or if it is  
20 presence to absence, I am looking for anything. Because I  
21 want to have a solid feel for where they have been. So that  
22 in the next five-year period we can nail down for certain,  
23 based on all the available information, where they are, where  
24 they aren't. And then by the end of that five years, we are  
25 going to have a solid range map for Maryland. And it is



1 going to be current as of 2015.

2 MR. : I think it was FY86, the one that  
3 Steinfeld\* finished up, had all the data of where they were  
4 at that time.

5 MR. SELL: Yes.

6 MR. HEFT: We may incorporate -- Nancy might touch  
7 on this. We are in the beginning stages of creating a web  
8 page for people so that they can go to a web page of Maryland  
9 DNR and talk about brook trout and read about brook trout and  
10 see the results of our surveys much easier. And that may be  
11 an opportunity where we can get anecdotal information from  
12 anglers who have finished somewhere and can provide us that  
13 information. We may not be able to include it in the range-  
14 wide data layer, but we can certainly create a new layer, if  
15 we need be. Anything we can get that provides information,  
16 we will be happy to see.

17 MR. GOLDSBOROUGH: Well, I would say this  
18 Commission stands willing to help as you develop that any way  
19 we can.

20 MR. HEFT: Great.

21 MR. GOLDSBOROUGH: Nancy?

22 ***Brook Trout FMP Review***

23 ***by Nancy Butowski, MD DNR***

24 MS. BUTOWSKI: So I am going to just take you  
25 through a brief overview of the draft Brook Trout Fishery

1 Management Plan review. And just before we start, if we can  
2 just -- I just want to go over the review schedule for 2014.  
3 You should have this as a handout in your packet. This is  
4 just telling you and giving you the opportunity to know what  
5 we are going to be reviewing this year.

6 We have already done striped bass, which was in  
7 January. We are doing brook trout right now. Blue crab has  
8 been rescheduled to October. But I wanted to point your  
9 attention to summer flounder and mackerel, because those  
10 reviews will be presented at the July meeting.

11 And if there are any requests for allocation  
12 changes, we would ask that you would give us that information  
13 by May 30. So just pay attention to those dates, if you want  
14 to provide any requests for allocation changes.

15 (Slide)

16 Most of you are familiar with this flowchart. You  
17 have seen it before when we have given a review, but just to  
18 remind you. Fishery management plans provide a framework for  
19 managing the resource, any resource. And there can be  
20 changes over time. So the whole purpose of doing a review is  
21 to make a recommendation as to whether or not that fishery  
22 management plan is still in an appropriate framework or  
23 whether there have been significant changes and that a  
24 complete revision or amendment is necessary.

25 (Slide)

1           So we put together a brook trout plan review team.  
2 And we went through and evaluated and looked at the goal, the  
3 objectives, management strategies and actions. And we put  
4 together the strat plan, and that is what you should have in  
5 your packet, as well.

6           And as part of the process, this is red run. Like  
7 right here, here is the draft status report. And we are  
8 giving you now the opportunity to provide input on what we  
9 have recommended and how the review has gone. So based on  
10 your input and review, it may result in any changes to the  
11 draft plan itself. And then we would have the opportunity to  
12 do an iterative approach, if significant changes have taken  
13 place. If not, then the review would go on to Tom as the  
14 director to okay it and go through the rest of the process.

15           (Slide)

16           So just as a reminder, the Maryland Brook Trout  
17 Management Plan was developed in 2006. And it was reviewed  
18 in (technical difficulty) strategies and actions, which are a  
19 lot to keep track of and try to implement. So during that  
20 time the review team said, well, I think to be better, you  
21 know, success at moving forward, that we should at least  
22 identify some priority actions. And just because they were  
23 identified does not mean that there wasn't significant work  
24 going on on the other actions, as well. But we wanted to  
25 have like a focus area.

1 (Slide)

2 And as a reminder, the goal of the Brook Trout Plan  
3 was to provide and restore and protect (technical difficulty)  
4 and to provide for recreational opportunities.

5 (Slide)

6 There were nine objectives that were developed to  
7 support this goal. And I just paraphrased them here. The  
8 first three or four have to do with collecting life history  
9 and biological information, going on to make some management  
10 measures to support a fishery and determine stakeholder  
11 preferences.

12 And then the last few were directed at habitat  
13 requirements and going out and making that information  
14 available to people, just governmental, non-governmental  
15 agencies (technical difficulty) for habitat within DNR.

16 So as a result of the review, the plan review team  
17 concluded that this goal and objectives are still appropriate  
18 for managing the brook trout resource.

19 (Slide)

20 You have heard a lot about the status of the stock.  
21 And I am just going to briefly go through some things that  
22 Alan and Matt have already talked about. But brook trout  
23 have declined over their entire native range mainly due to  
24 habitat issues and water quality issues. In the latest  
25 report from the Eastern Brook Trout Joint Venture, which was

1 reported in 2011, they estimate that in Maryland brook trout  
2 have been extirpated from about 62 percent of watersheds.  
3 And that in other areas, most of those populations have been  
4 greatly reduced. They use a metric of like occurrences less  
5 than 50 percent of the places were greatly reduced.

6 As you have heard about the Upper Savage River,  
7 that is our only intact area for brook trout in Maryland.  
8 And there are limited opportunities to really reestablish  
9 populations. I have only put two, actually four projects  
10 that went on that we have done since the plan was reviewed.  
11 I would recommend that you look at the table two. Within the  
12 report itself, there is over like 30 projects that have to do  
13 with research, reintroductions, and restoration projects that  
14 have happened since the plan was put into effect.

15 (Slide)

16 And here is not as nice a pictorial figure as the  
17 guys had, but again showing you the green is the Savage River  
18 area where we have the intact populations of brook trout.  
19 The yellow is somewhat reduced. The red areas are greatly  
20 reduced. And then the gray is extirpated.

21 (Slide)

22 So the status of the recreational fishery is  
23 largely uncertain because of the many different areas where  
24 they occur and different fragmented populations. As you have  
25 heard, the Savage River is the most important recreational

1 fishing area. And (technical difficulty) like numbers of  
2 fish and availability of larger fish.

3           There are other localized populations with varying  
4 degrees of fishing pressure. And it would take a long time  
5 to go through each single one of them. But based on our  
6 monitoring data, it looks like the fishing pressure that is  
7 happening in those area are okay from what we gather from the  
8 monitoring data.

9           We have a lack of directed recreational surveys.  
10 But as part of the brook trout management plan, we are  
11 pointed to increasing and expanding, getting some  
12 recreational data.

13           (Slide)

14           As I mentioned, during the 2010 review, there were  
15 five actions that were kind of set up as priority actions.  
16 These were the five. And you have heard mostly of the top  
17 three, information that both Alan and Matt presented. As you  
18 can see, significant progress has happened on those first  
19 three. A priority (technical difficulty) they are all  
20 interconnected, really, when you come down to what the  
21 actions are. And that information from the research that has  
22 been going on for life history is going to provide the  
23 information that is going to continue work through like  
24 modifying guidelines for restoration and developing outreach  
25 materials, so that we can protect habitat.

1 (Slide)

2 So as I mentioned, significant progress has been  
3 made on three of the five priority actions. There has been  
4 significant research and monitoring that has occurred since  
5 the plan was reviewed. And the team concluded that these  
6 actions and strategies are still appropriate and are a good  
7 way to continue to move forward with managing brook trout  
8 resource.

9 (Slide)

10 All right. So the team has come up with some draft  
11 recommendations. We want to continue to make progress on  
12 those priority actions that were set up in 2010 and to -- I  
13 added three additional strategies and actions just to focus  
14 on. Again, if you look at the actions in the management plan  
15 and on the implementation table, progress is being made on  
16 all of, or most all of, the actions. But these three will be  
17 the focused areas from 2014 to 2016.

18 When we were looking at assessing population, we  
19 realized that it would really be valuable to develop a  
20 population index and maybe do it on a regional basis. So  
21 that's two recommendations that the team has come up with to  
22 develop a population index over the next couple of years and  
23 to look at a regional approach. So Eastern and Central  
24 Maryland have different threats and different population  
25 status than, say, Western Maryland. And maybe you want to

1 make different monitoring recommendations and so forth.

2           As I mentioned already, we need to expand some  
3 creel surveys to get some of the recreational data that is  
4 lacking. And now that the major part of the life history  
5 research project has been completed, I think there will be  
6 more time and energy being able to focus and expand on some  
7 recreational surveys.

8           (Slide)

9           Certainly protecting and restoring brook trout  
10 habitat is a big issue. And we are hoping that the newly  
11 established habitat workgroup will be able to take on some of  
12 the issues that are going to come up for brook trout. One  
13 thing that we would also like to recommend is to actually  
14 take the FMP and incorporate it by reference into the  
15 regulation. Fisheries Service does have authority to  
16 regulate brook trout. And the plan was never incorporated by  
17 reference into (technical difficulty) on the list of fishery  
18 management plan development.

19           In 2010 there was new legislation that allows us  
20 not to have to go back to the legislature and ask them for  
21 additional species to be added to the list. So with the  
22 review and the recommendation that this plan still is an  
23 appropriate way to manage a resource, we feel that it is  
24 still appropriate to recommend incorporation by reference  
25 into the regs. And then the team actually asked to review



1 the plan again in 2016.

2 So that is just a brief overview of what happened  
3 with the plan review team and the recommendations that  
4 Fisheries Service plan review team came up with.

5 MR. GRACIE: I have a quick question, Bill.

6 MR. GOLDSBOROUGH: Yes.

7 MR. GRACIE: Established pathways to inform about  
8 brook trout conservation and protection, what all does that  
9 mean?

10 MS. BUTOWSKI: Well, there are many --

11 MR. GRACIE: Is it an outreach program or public  
12 education campaign or just what is it?

13 MS. BUTOWSKI: Not only for like outreach and  
14 public campaign, but also to make sure that the information  
15 that we have gets out to governmental agencies to --

16 MR. GRACIE: Environmental review?

17 MS. BUTOWSKI: Environmental review to make sure we  
18 are coordinated within DNR.

19 MR. GRACIE: Oh, okay. All right. So in a broad  
20 sense.

21 MS. BUTOWSKI: Yes. And we are looking to  
22 establish a brook trout website or a website that is --

23 MR. GRACIE: I can assure you that the habitat  
24 workgroup will have voices in favor of some of this.

25 MS. BUTOWSKI: Good. Any other questions?

1 MR. GOLDSBOROUGH: Any other questions for Nancy?

2 MS. BUTOWSKI: I think a two-week review period  
3 would be appropriate, so we can get comments back to -- I  
4 think if we have them sent through Tom by May 15, that would  
5 probably be good. And then we will go from there.

6 MR. GOLDSBOROUGH: Everybody got that?

7 All right. Thanks, Nancy.

8 MS. BUTOWSKI: You're welcome.

9 MR. GOLDSBOROUGH: Tom, I guess you are up.

10 ***ASMFC Spring Meeting Agenda Review***

11 ***by Tom O'Connell, MD DNR***

12 MR. O'CONNELL: So we are a little behind, but I  
13 think we have some opportunity to catch up here. So Atlantic  
14 States Marine Fisheries commission is meeting during the week  
15 of May 12. You guys received a link to the agenda that is on  
16 the ASMFC website. Just a few highlights.

17 American eel, this is largely a commercial issue.  
18 But the board will be considering a draft addendum to go out  
19 for public review that could propose reductions to the yellow  
20 and glass eel fisheries for Maryland. Yellow eel is a big  
21 thing. We have the largest harvest along the Atlantic coast.

22 There are going to be two workshops that, if you  
23 have the time, you may be interested in attending. The first  
24 workshop is related to the Magnuson Stevens Act for  
25 reauthorization. It is a great opportunity to learn about

1 the act. There is input being collected amongst AFSMC to  
2 weigh in that reauthorization process.

3           And secondly, there is going to be a workshop on  
4 the Marine Recreational Information Program, MRIP, the survey  
5 that estimates recreational effort and harvest. If you are  
6 not aware, you know, National Marine Fisheries Service has  
7 been conducting this survey since its initiation. And the  
8 survey consists of a phone survey. Some of you may have  
9 gotten a phone call to try to get at your actual how many  
10 days you are fishing.

11           And then there is a field component where they  
12 contract creel clerks to go to the docks. NMFS is  
13 transitioning to no longer be the lead in contracting the  
14 creel clerks and transferring that responsibility to the  
15 states along with funding. And they believe that the states  
16 are better equipped, given their relationships with the  
17 fishermen, to be at the docks to interview. So it is a  
18 workshop to learn how this is going to work. Some states  
19 have already gone down this road. Other states have not.  
20 And the states are in a position to begin putting together  
21 their scopes of work and budget proposals to implement this  
22 program by 2016.

23           Striped bass, that is going to be a big one for us.  
24 The stock assessment came out last fall. The board has  
25 agreed to proceed with an addendum to go out for public

1 review to, one, adopt the (technical difficulty) fishing  
2 mortality. And the board also tasked the technical committee  
3 to develop bay-specific reference points so that there would  
4 be a reference point specific to the Chesapeake Bay and a  
5 reference point specific to the coastal migratory population.

6 The technical committee has been having some  
7 challenges in developing that reference point within the time  
8 period. But there is another call this Thursday. And I am  
9 optimistic that they will provide some options for the  
10 management board.

11 So there are still a lot of moving pieces. The  
12 board is going to be looking at a draft addendum to adopt the  
13 reference points, whether they are one coast-wide reference  
14 point or two, a coastal and a bay, and then look at  
15 management options to bring the fishery to the target level.  
16 And that will include management strategies. So the board is  
17 going to be having a very important meeting. It is about a  
18 four-and-a-half-hour scheduled meeting that day. So it is a  
19 great opportunity to attend. It is local, in Alexandria.  
20 And we will go from there.

21 And at that point then there will be public  
22 meetings, if the board does advance an addendum to have  
23 discussions over the reference points and management  
24 strategies that the jurisdictions will have to consider  
25 implementing.

1           So expect a lot of focus on striped bass this  
2 summer.

3           One other issue, the Advisory Panel and Law  
4 Enforcement Committee was tasked with -- and I am going to  
5 ask Ed O'Brien, who serves on the advisory panel -- Dave  
6 Sikorski does as well. I don't think Dave was available for  
7 the conference call that day. But the board tasked the  
8 advisory panel to provide input on a request to consider  
9 allowing catch and release striped bass fishing in the  
10 exclusion economic zone, the federal waters --- miles.

11           And so, Ed, if you want to maybe just provide an  
12 overview of the advisory panel's thoughts on that?

13           MR. O'BRIEN: Okay, Tom. First of all, there were  
14 18 different commissioners represented, 18 different  
15 advisors, excuse me. And as Dave knows, that's a lot. So  
16 there was a lot of interest in it. And the discussion got  
17 pretty lively. But nobody came out as proponent for this.  
18 Virginia and North Carolina joined everybody else in voting  
19 against opening up the EEZ for catch and release striped bass  
20 fishing.

21           Now, the gentleman who handles striped, he was very  
22 reluctant to take a vote. He was very reluctant to even  
23 express an opinion, which was unanimous. So we didn't really  
24 understand that. And we ended up getting an e-mail out that  
25 said that the group unanimously opposed catch and release in

1 the EEZ.

2           The discussion expanded away from the subject. And  
3 I thought we should get back to the subject or pretty much  
4 we had covered the subject. But the technical committee guy  
5 and the striped bass guy from ASMFC wanted to give the  
6 advisors their feelings about how concerned they were about  
7 the stock. I thought it was a little bit -- I didn't think  
8 it was that necessary at that time, but they did that. And  
9 they were alluding to information that had come out very  
10 recently, since the last meeting, whatever it would be. I am  
11 sure you are going to be on top of that.

12           So that's about the way it went.

13           MR. O'CONNELL: All right. Well, thanks, Ed. I  
14 appreciate the time taken.

15           I do want to let you know that when I went down and  
16 met with the coastal recreational fishermen, they were  
17 actually interested, obviously, in opening the catch and  
18 release fishery just so those of you that represent those  
19 constituents. But I think in the end that, you know,  
20 recognizing that the Commission is looking at potential  
21 reductions, it is not the time to consider expanding upward  
22 in the EEZ. There is mortality associated with catch and  
23 release.

24           Lastly, menhaden. We are going to be hearing how  
25 the state's performance with implementing last year's

1 management program was and whether or not adaptive management  
2 is warranted at this time or not. And Lynn and Bill and  
3 Russell --- right on top of that. So it will be an important  
4 meeting for us, as well.

5 With that, if there are any questions or input or  
6 if you want to follow up with me afterwards --

7 MR. GOLDSBOROUGH: We still have one other quick  
8 item.

9 Any other questions for Tom?

10 (No response.)

11 MR. GOLDSBOROUGH: Okay. Let's move along then  
12 real quick and get the Estuarine and Marine Division update.

13 Is Brenda here? Oh, Lynn.

14 ***Estuarine & Marine Division Updates***

15 ***by Lynn Fegley, MD DNR***

16 MS. FEGLEY: Okay. I think there were just two  
17 items on there. The first one was a blue crab fishery  
18 update. And that was really a placeholder in the event that  
19 we had released our annual dredge survey results. And we are  
20 still finalizing that. We suspect -- we expect that that  
21 release will happen this week. So it is not quite there yet.  
22 So we will just move by that. But like I said, we expect to  
23 have that release coming out this week. That is our hope.

24 The next one I am almost giddy to report to you  
25 that after being mired for two years in the state procurement

1 process we have an RFP on the street to get a vendor to build  
2 a new state-of-the-art electronic reporting system for our  
3 commercial fisheries that will include for selected fisheries  
4 the capability for hails. And this is basically what the  
5 blue crab fleet has been working on as a pilot. We are  
6 hoping that it will be very similar, if not right in line,  
7 with what the blue crab system looks like. It is a  
8 competitive bid.

9 I have a link. And I actually got -- if anyone is  
10 interested, the RFP is available on eMaryland Marketplace.  
11 So if you go to emaryland.buyspeed.com, that brings you to  
12 the open bids. And if you -- there is a drop-down. And if  
13 you go to computers, software, supplies and services and hit  
14 the search, you will see our number is M, as in Mary, D as in  
15 dog, U1031013748. And I realized today that --

16 MR. O'CONNELL: Lynn, we can include it in the  
17 meeting notes.

18 MS. FEGLEY: Sorry. Too much information.

19 MR. O'CONNELL: Everyone memorize it?

20 MS. FEGLEY: It has been that kind of day. It has  
21 been that kind of month, actually.

22 But the bids closed May 5. And I realize today --  
23 and, Rachel, I don't know, I know I sent you the link. Could  
24 you succeed in seeing the actual proposal?

25 MS. DEAN: The current bid at the time. I guess



1 that was a week, maybe two weeks ago. You say it is still  
2 open?

3 MS. FEGLEY: It is still open. We extended it to  
4 May 5. So the bid closes May 5. We will get our proposals  
5 in. And that is really the -- that's it. It is very  
6 exciting.

7 MR. GOLDSBOROUGH: Any questions for Lynn?

8 (No response.)

9 MR. GOLDSBOROUGH: Cool. And very efficient.  
10 Thank you, Lynn.

11 And finally, we have Don, who is going to compress  
12 15 minutes into 2 minutes.

13 ***Inland Division Update:***

14 ***Potomac River Tidal Bass Fishery***

15 ***by Don Cosden, MD DNR***

16 MR. COSDEN: Okay. I just have two items. These  
17 don't require any action, but I wanted to update the  
18 commissioners. And I figure that we will probably be  
19 discussing these again in July when there might be time to  
20 ask for advice at that point.

21 The first one has to do with the large mouth bass  
22 fishery on the Tidal Potomac. We have had some discussions  
23 about this already this year, as Roger knows. Over the last  
24 two seasons in particular, DNR's fall electrofishing surveys  
25 have shown to the lowest density CPUE, catch per hour, of the

1 time series. And in fact, those CPUEs are below the  
2 reference points in our tidal bass FMP.

3           Those reference points are actually the 25th  
4 percentile of the whole time series for CPUEs. And our FMP  
5 states that we will consider a suite of options, if we, in  
6 this case, go below those reference points, which might  
7 include reg changes, greater habitat protection,  
8 manipulation, or stocking, or a number of other things.

9           Not only have our surveys indicated perhaps some  
10 downward trend in the fishery, but last year in particular we  
11 had numerous complaints about the fishing, 2013. With the  
12 exception of the spring, which appeared to be pretty decent  
13 fishing, once we got into June, things started going  
14 downhill. Some anglers -- we had numerous calls, e-mails.  
15 Some anglers said that they would fish elsewhere until the  
16 fishery improved. And that lasted right through the end of  
17 the fishing season last year.

18           Yet we have an average annual catch per angler hour  
19 that we get from tournament fishing, because that is the  
20 easiest place and the most complete place we can gather data,  
21 which shows that the fishing was not so bad last year. It is  
22 kind of interesting. It appears that there was a wide range  
23 of results. There some really good days and then there were  
24 some really lousy days. But overall, I think everyone agreed  
25 that the fishing was down through the largest part of the

1 2013 season.

2           So this whole situation has led us to take a closer  
3 look at this fishery and our data. In fact, we presented  
4 some analysis at our bass roundtable meeting. The bass  
5 roundtable meeting is an annual meeting we hold. And we  
6 invite most of the really avid bass fishermen to participate.  
7 It is really open to the public. We invite guides, a lot of  
8 tournament fishermen. And typically it is focused on these  
9 tidal bass fisheries, which are our largest large mouth  
10 fisheries.

11           What we presented there indicated that perhaps we  
12 had seen some elevated fishing mortality back for the years  
13 2006, 2009, that probably stem from just a lot of  
14 participation in the fishery. That was a period of really  
15 high tournament activity and we believe also just general  
16 fishing activity for large mouth on the Tidal Potomac..

17           But probably our leading hypothesis from all the  
18 analysis we did indicates that perhaps the loss of SAV on the  
19 Potomac may be what is driving this. The grasses were doing  
20 pretty good until 2011, when Tropical Storm Lee hit. And  
21 since then, the abundance of grasses in that tidal fresh zone  
22 has gone way down. And what grasses have remained have been  
23 really heavy hydrilla beds, which tend to be perhaps not as  
24 productive for larger fish, certainly not as productive for  
25 anglers trying to catch fish, and even can affect our own

1 sampling, as well.

2           So where we stand right now, we are looking really  
3 closely at this upcoming 2014 season. We agreed that we were  
4 going to enhance, we were going to do some extra survey work,  
5 as well. And in fact, our southern region team and tidal  
6 bass specialists were recently out on the Potomac. And they  
7 did some spring survey work that repeated methods that were  
8 used by our biologists back in the eighties. Typically, we  
9 don't survey in the spring. And we have changed our  
10 protocols for sampling. So we have a difficult time  
11 comparing to those older results. But we actually repeated  
12 the sampling procedures at six different sites. And just two  
13 weeks ago, we had very encouraging results.

14           Actually, the indices that we got were slightly  
15 higher than historical average between 1987 and 1990, which  
16 was a period of relative abundance for bass. Statistically,  
17 there was no difference there.

18           However, there is still public concern about what  
19 is going on and why the fishing was so bad. And certainly  
20 one influential guide in particular has been pretty critical  
21 of our management and has stated that the population, he  
22 believes, has collapsed and that we should take some  
23 immediate action. So what our plan is, is to continue to  
24 watch what is going on with the fishery, monitor tournament  
25 catches. Of course, we will be doing our regular fall

1 sampling.

2           We are going to -- we are putting together some  
3 outreach that sort of addresses a number of the points that  
4 Captain Penrod made and what the data say about that and just  
5 in order to allay people's fears of where we are right now.  
6 But I figure we will have that out possibly in a couple of  
7 weeks. We will distribute that to the commissioners before  
8 it goes public, so you have an idea of what it is we are  
9 saying. You can ask some questions about it, in case you get  
10 questions.

11           But we also have to start, because of the timing of  
12 regulatory and scoping process, we have to, if we are going  
13 to consider regulation for next year, we have to start  
14 preparing that for scoping now. So come July, we will be  
15 bringing some potential regulation changes and some reasoning  
16 why we think these particular regs might be appropriate. But  
17 we would prefer to really wait until the fall survey and we  
18 have seen how this whole season progresses to determine  
19 whether we think we need to go forward with those.

20           And I will leave that right there. We will talk  
21 about it in July.

22           MR. O'CONNELL: Thank you, Don.

23           Just one quick comment. Don mentioned that Mr. Ken  
24 Penrod has been very critical of our program and very  
25 critical of our lead staff person. I just want to let all

1 you know that we continue to extend an invitation and  
2 encourage him to participate in our annual bass roundtable.  
3 And I have extended a personal invitation to meet with him to  
4 talk about his concerns, and he has denied to date. So I  
5 just want to let you know, if you see these e-mails, we are  
6 continuing to reach out to him, to offer an opportunity to  
7 discuss it. But he has denied to date.

8 MR. COSDEN: Yes. And our outreach is not to just  
9 poke at a hornet's nest here, but to actually perhaps provide  
10 some information for Ken, who hasn't really been willing to  
11 listen to us. Maybe that will get the conversation started.

12 MR. GOLDSBOROUGH: Any questions for Don? Roger?

13 MR. COSDEN: Any questions on that? Yes?

14 MR. TRAGESER: I just wanted to add a couple things  
15 because we have certainly had an opportunity to get a lot of  
16 additional information one on one with you and Dr. Love.  
17 Snakeheads, we have talked about the impact of, and  
18 definitely there has been an impact with the snakeheads in  
19 that particular fishery.

20 When you talk about how the Potomac has sort of  
21 realized a downturn in the number of fish being caught,  
22 whereas the upper bay area in the flats has certainly  
23 remained very productive. And one of the biggest differences  
24 between the two is the Potomac has a lot of snakeheads, and  
25 there aren't really any snakeheads in the upper bay. That is

1 not to say -- we have had some feedback from some of our  
2 members who have said that, well, it doesn't mean that the  
3 snakeheads are necessarily going in and devastating the bass  
4 population. But what has been historic means or places where  
5 we have gone and caught bass before, maybe they have  
6 positioned and changed their positions a little bit, staying  
7 away from areas that are inhabited by snakeheads, one out  
8 into a little deeper water, places that our guys just  
9 haven't, as of right now, been accustomed to catching these  
10 fish at certain times.

11           So it might not be that anglers have to adjust  
12 their means and methods by which they are catching fish, if  
13 the bass have actually repositioned themselves. If you are  
14 just gaining a lot of your information off of tournaments,  
15 and the catch rates are down, I don't think that necessarily  
16 mean that all those fish have gone. They may have just  
17 become a little more difficult to catch.

18           But we are keeping our eyes on it. I mean, we have  
19 talked about creel limits and size limits. Now, it has been  
20 brought to our attention, so we are going to work with you  
21 every step of the way on that.

22           MR. COSDEN: Sure. That's good observation. And  
23 it is not, in the Potomac, it is not just snakeheads, but it  
24 is blue catfish --

25           MR. TRAGESER: Blue catfish, yes.

1           MR. COSDEN:  -- which are even more abundant than  
2 snakeheads.  And when you remove grass from the system, you  
3 potentially put the small fish, small bass, more at risk of  
4 predation.  Certainly the literature says they do better when  
5 they have grass.

6           So there are a lot of -- we have a number of  
7 different hypotheses.  And as we collect more data, perhaps  
8 we can narrow it down a little bit more.  Of course, there is  
9 not -- we are taking all the actions we can take right now to  
10 deal with snakeheads and blue cats, which are telling people:  
11 Go catch them.  Eat them.  Pull them out of the river.  So  
12 you cannot always deal with your problems directly.

13          MR. GOLDSBOROUGH:  All right.  Then Don, are you  
14 going to just touch on the trout tournament issue that Micah  
15 brought up earlier just briefly?

16          MR. COSDEN:  Yes.  I think John Page has a  
17 question.

18          MR. WILLIAMS:  If I may, Don, how much of a field  
19 do you have in different parts of the Potomac's tidal bass  
20 fishery?  Do you see any trends moving around?  What I am  
21 particularly thinking about, given the threats of Mattawoman  
22 Creek right now, do you see any trends?  Can you do  
23 microtrends and focus on smaller areas like Mattawoman?  Do  
24 you have a sense of what is going on in there?

25          MR. COSDEN:  We don't have a sense of what is going



1 on specifically from creek to creek. The study randomly  
2 chooses up and down the river and in the tributaries. And it  
3 would be difficult for us to say. And particularly in  
4 Mattawoman, where you do have a high amount of fish being  
5 released every year for tournaments. It might mask some  
6 changes that might occur in the river, because bass would  
7 appear to be abundant during our survey work.

8 MR. WILLIAMS: That is going to be an area that I  
9 think the habitat workgroup is going to focus on.

10 MR. COSDEN: Well, that is obviously an important  
11 area for bass and bass fishing.

12 MR. WILLIAMS: Thanks.

13 MS. MCGINTY: Can I just add to that?

14 MR. GOLDSBOROUGH: Sure, Margot.

15 Mr. MCGINTY: (Away from microphone.) We have done  
16 some work in the SAV beds in Mattawoman Creek and shown that  
17 they are not as suitable habitat as we would expect for fish.  
18 And in our annual report that we are just finishing up, we  
19 are actually showing that there is a potential to have  
20 ammonia toxicity in those beds, as well. So, you know, we  
21 saw low DO, and now we are seeing ammonia toxicity, which is  
22 not good for any fish.

23 And there is EPA criteria. And our calculations  
24 show that in some of these cases the ammonia is above that  
25 criteria level, which would cause fish ---. So, you know, it

1 is a Mattawoman -- there is a Mattawoman habitat issue. And  
2 I will stop there. We can talk a little bit about Charles  
3 County, if you want to, but --

4 MR. GOLDSBOROUGH: All right. Thank you.

5 Any other questions for Don?

6 (No response.)

7 MR. GOLDSBOROUGH: Thank you, Don.

8 MR. COSDEN: All right. Well, moving along, there  
9 is a question about a potential trout tournament on the  
10 Gunpowder River. And in fact, the organizers of this event,  
11 we got word after the fact, actually, that they had attempted  
12 to hold a tournament earlier this year on the Gunpowder, but  
13 did not have any participation other than, I think, two  
14 members that were organizing the event.

15 We met with those fellows and Maryland Park Service  
16 just about a week ago up on the site. They are requesting  
17 that they be able to hold another tournament. This is on May  
18 24. And it would be in the vicinity of York Road on the  
19 Gunpowder. It is a relatively small event. They would have  
20 14 contestants. And at any one time 7 of those people would  
21 be fishing. The other -- they basically buddy up. One  
22 person handles the measuring board and whatnot while the  
23 other guy is fishing, and then they switch.

24 But one of the organizers offered to provide me  
25 with this information. And I just got this the other day. I

1 apologize for not getting it out to the Commission sooner.

2 If we can move forward, can you --

3 MR. GOLDSBOROUGH: Hey, Don.

4 MR. COSDEN: Yes?

5 MR. GOLDSBOROUGH: Just to do a time check, because  
6 we are already 15 minutes over, and whether or not we have  
7 the time to go through this wholly or are we going to  
8 summarize and follow up with --

9 MR. COSDEN: We can go through it pretty quick. It  
10 is really just a couple of slides. And since it is coming  
11 up --

12 MR. GOLDSBOROUGH: With the pleasure of the  
13 Commission.

14 MR. COSDEN: It is up to you guys. I can talk  
15 outside of the --

16 MR. GOLDSBOROUGH: Folks, so we are over time now.  
17 We had two items we wanted to come back to. And I think Jim  
18 might have had another item. On those two items, I  
19 definitely want to touch on them at least quickly for now,  
20 and see where we go with them. And Jim, how about yours?

21 MR. GRACIE: Mine relates to this. I was going to  
22 ask you to set up a workgroup with the Commission to start  
23 looking at tournaments and how to get the Fisheries Service  
24 involved in regulating it.

25 MR. GOLDSBOROUGH: So what is the sense of the

1 Commission at this point? It could be that such a workgroup  
2 would start with this presentation, working with Don. Does  
3 that make sense or do you want to go through it quickly right  
4 now?

5 MR. O'CONNELL: I think it makes sense.

6 MR. GRACIE: Either way, I am happy to be part of  
7 the workgroup whether I see this or not. I have talked to  
8 Don about this. Micah has some things to say about it, too.  
9 We are all concerned. I mean, this is in type one wild lands  
10 where commercial activity is restricted, first of all. It is  
11 a catch and release fishery.

12 You guys don't have any regulatory -- we went  
13 through this discussion in the past over bass. And we kind  
14 of passed on it. And I think it is time we are going to have  
15 to bite the bullet. But I do think we need some thoughtful  
16 discussion of that before we come back to the Commission to  
17 make a recommendation. That is why I said I think a  
18 workgroup would be a good idea.

19 MR. GOLDSBOROUGH: Micah, how are you with doing  
20 that?

21 MR. DAMMEYER: Yes, I would love to be a part of  
22 that. A workgroup, yes.

23 MR. GOLDSBOROUGH: Okay. Since you brought it up,  
24 do you mind if we defer on the presentation for now and go  
25 that route?

1 MR. DAMMEYER: Sure. Yes. I am sure Don would --

2 MR. COSDEN: What I could do, I will just check  
3 with Jason, the fellow that sent me this. I am sure he would  
4 be fine with me sending it to you. I will e-mail you. This  
5 has some information about how they set it up and everything,  
6 which --

7 MR. GRACIE: If he is not, we have plans for May  
8 14 --

9 MR. COSDEN: They have plans for May 14.

10 MR. GRACIE: I mean the 24th.

11 MR. COSDEN: I mean 24th. Yes.

12 MR. GRACIE: We were going to get about 100 people  
13 fishing in that reach before they show up.

14 MR. : Go tubing. We will go tubing down  
15 the creek.

16 MR. O'CONNELL: Hey, Jim and Micah, so apparently  
17 Don said there is a tournament planned, requested for May 24?

18 MR. GRACIE: No. They are scheduling. They need a  
19 permit from the park. That's all they need.

20 MR. O'CONNELL: Okay. You guys want to meet before  
21 that, in case you want us to advise the park?

22 MR. GRACIE: No, I don't think we are going to stop  
23 this year's tournament. I don't think we need to move that  
24 fast. I think we need to be thoughtful about this.

25 MR. GOLDSBOROUGH: All right. Sounds good.

1           Okay. So if we establish a workgroup, we know we  
2 have two members. Anybody else care to step up and be part  
3 of this?

4           MR. GRACIE: I would sure hope somebody interesting  
5 in bass fishing would, Roger. I mean, we have to deal with  
6 it.

7           MR. GOLDSBOROUGH: This is an inland issue only.  
8 Right? From a regulatory standpoint?

9           MR. GRACIE: No, absolutely not.

10          MR. GOLDSBOROUGH: Oh, not? Okay.

11          MR. COSDEN: Well, I don't know. It depends on how  
12 you want to handle it. I mean, this is a larger issue.

13          MR. GRACIE: Well, I think the workgroup ought to  
14 look at the whole picture.

15          MR. GOLDSBOROUGH: Including tidal water. Okay.  
16 Dave? All right. We have Dave.

17          MR.                 : Don get seasick. He wants to stay  
18 in the trout water.

19          MR. COSDEN: Yes. I live in Shadyside. I know a  
20 little bit.

21          MR. GOLDSBOROUGH: Okay. We have Jim and Micah and  
22 Roger and Dave. Anybody else interested?

23          MR.                 : I feel good about that group. I  
24 like that.

25          MR. GOLDSBOROUGH: All right. Good.

1 MR. LANGLEY: Do we have any idea when they meet,  
2 Bill?

3 MR. GRACIE: Soon.

4 MR. LANGLEY: We do them later.

5 MR. GOLDSBOROUGH: Okay. We will have to explore  
6 dates through e-mail, I think, at this point, if you all are  
7 good with that. Okay?

8 MR. : Do you want to head that group?

9 MR. DAMMEYER: Sure.

10 MR. GOLDSBOROUGH: Let the record reflect Micah is  
11 going to chair that workgroup.

12 Thank you, Micah.

13 MR. DAMMEYER: All right.

14 MR. GOLDSBOROUGH: Okay. So we had two other  
15 items. Jim, did -- I mean, Ed -- I'm sorry -- did you have  
16 something? You had your hand --

17 MR. O'BRIEN: Yes. Of all the entities involved in  
18 Maryland, the striped bass, I think it would be most  
19 appropriate if maybe you and Jim got together and come up  
20 with some kind of a resolution honoring Dr. Torrey Brown and  
21 all that he did for the striped fishery.

22 MR. GOLDSBOROUGH: So I suppose everybody saw the  
23 news about Dr. Torrey Brown's passing on Easter Sunday. And  
24 for those of you who may not know, he was Secretary of the  
25 Department until, what, late nineties, I guess, or mid

1     nineties.

2             MR. GRACIE:   For 12 years.

3             MR. GOLDSBOROUGH:   For 12 years, including when the  
4     striped bass moratorium was put in place.  He made the very  
5     difficult decision and took a lot of heat for that and  
6     shepherded through the whole recovery period.  There was a  
7     lot that went on then.  And then bringing the fishery back in  
8     starting in 1990.  And we had a lot of interaction, some of  
9     us did, during that period.  And Torrey was the head of all  
10    that.

11            So I hear your point, Ed.  That's a really good  
12    one.  Does anybody want to add to that?

13            (No response.)

14            MR. GOLDSBOROUGH:   Okay.  Then Jim and I will --  
15    and I would like to ask Dave to join as vice chairman, if  
16    that is okay.  The three of us will get together and try and  
17    put together a resolution for the Commission for Dr. Brown.  
18    He was a giant.

19            DR. MORGAN:   Can that resolution then be passed on  
20    up to the General Assembly for next year for recognition?  
21    You know, they do resolutions all the time.

22            MR. GRACIE:   Yes.  In case you don't know it, the  
23    Governor put the flags at half mast for two days, too, for  
24    Torrey's passing, Friday and Saturday.

25            MR. GOLDSBOROUGH:   He really is the end of an era.



1 And we can suggest other things in addition, perhaps. We  
2 will talk. Thank you, Ed, for that. That is very good.

3 Okay. So we had talked earlier about -- and I am  
4 sorry to hold everybody over just a couple minutes -- the  
5 Charles County septic tier public hearing that is coming up,  
6 you got information about that. We had said maybe we wanted  
7 to discuss a little bit more action. There is not much time  
8 right now. Does anybody have anything they want to throw out  
9 on that? That is coming up before the next meeting,  
10 obviously.

11 (No response.)

12 MR. GOLDSBOROUGH: I guess the question is would  
13 the Commission as a whole want to take some specific action  
14 beyond just getting the information out to members and  
15 constituencies and urging them, as the Department did already  
16 in an e-mail, to let their voices be known on this issue,  
17 which, as we have heard most recently, Margot's comment about  
18 ammonia, is very important to fish habitat in that neck of  
19 the woods. And I think it is a potential example for lots of  
20 other places on precedent.

21 MR. GRACIE: It would be uncharted ground for the  
22 Commission. You know that.

23 MR. GOLDSBOROUGH: It what?

24 MR. GRACIE: It would be uncharted ground for the  
25 Commission. The Commission has never weighed in on a local

1 land use issue before.

2 MR. GOLDSBOROUGH: Well, that is one possibility of  
3 what I am alluding to. But it could take a lot of forms. I  
4 don't know. I just want to throw it out. Okay. Maybe we  
5 need more time to discuss it before doing anything like that.

6 MR. GRACIE: I don't know that we have time. That  
7 is the issue.

8 MR. GOLDSBOROUGH: Yes. Okay. So keep in mind to  
9 try and spread the word on that, perhaps urge some of your  
10 constituents, especially any in Southern Maryland, to be  
11 aware of that.

12 Jim?

13 MR. GRACIE: Well, let me just try. I make a  
14 motion that the Commission draft and send a statement over  
15 your signature, talking about the importance of fish habitat  
16 and how it relates to the tier two designation.

17 MR. GOLDSBOROUGH: Thank you for that.

18 Is there a second? Phil?

19 MR. LANGLEY: I would second that.

20 MR. GOLDSBOROUGH: Appreciate that.

21 Any discussion on that?

22 (No response.)

23 MR. GOLDSBOROUGH: Do I see any disagreement?

24 (No response.)

25 MR. GOLDSBOROUGH: Motion passes without objection.

1 Thank you, Jim. We will do that. Hopefully we have time.

2           And the other item before I let you go is Ken  
3 Hastings had written the Department back in January, like I  
4 said, and you all have gotten a copy of that a few weeks  
5 back, about striped bass allocation. It was originally in  
6 the context of the FMP review that we covered in the last  
7 meeting. Or was it two meetings ago? There was to be two  
8 meetings ago. That was the last meeting. And the Department  
9 recently sent a response. That was sent around you, too, as  
10 well. I asked you in a subsequent e-mail what your thoughts  
11 were. I heard from five, I think, of you, four of which were  
12 saying didn't think we needed any further discussion right;  
13 basically agree with the Department's response. But there  
14 was at least one person who wanted to discuss it. That  
15 person ended up not being able to make it. That was Dave  
16 Smith. He told us he was going to be late. I guess  
17 something came up.

18           So obviously Dave is not here, and we don't have  
19 time anyway. But what is the sense of the Commission about  
20 how we should deal with this from here on? Any comments?

21           (No response.)

22           MR. GOLDSBOROUGH: Well, it is hard without Dave  
23 here to hear his thoughts on it. But I am sure he is  
24 interested in being able to comment on it at least.

25           MR. GRACIE: Well, I think the Department has asked

1 for input on allocation of striped bass in the development of  
2 a position now anyway. So I am not sure that there is a  
3 reason we shouldn't be prepared to discuss this at the next  
4 meeting.

5 MR. GOLDSBOROUGH: Well, striped bass in one form  
6 or another will certainly be on the agenda at the next  
7 meeting. Okay. Well, then --

8 MR. GRACIE: Was it Dave or Vince, too, or just  
9 Dave.

10 MR. GOLDSBOROUGH: Well, it was Dave. He was  
11 coming as Vince's proxy to this meeting. Dave had e-mailed  
12 me that he wanted to discuss it. And he thought it was  
13 important in the context of the ASMFC action that is pending.

14 So anybody object to putting it on the agenda for  
15 the next meeting, which will be in July?

16 (No response.)

17 MR. GOLDSBOROUGH: Okay. We will.

18 MR. TUMA: Is that scheduled for a nice rainy day  
19 when I don't have a charter?

20 MR. GOLDSBOROUGH: We will try and schedule the  
21 weather for you, Frank.

22 All right. Thank you, everybody.

23 (Whereupon, the meeting adjourned at 5:35 p.m.)  
24  
25